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No. L-25011/01/2013 AP-(SECC)
Government of India

Ministry of Housing and Urban Poverty Alleviation

Nirman Bhawan, New Delhi Dated 28th June' 2013

OFFICE MEMORANDUM

<u>Subject:</u> - Minutes of the Meeting on Sectoral Discussions for the State/UTs Annual Plans (2013-14) held under the Chairpersonship of Secretary, Ministry of Housing &

Urban Poverty Alleviation, Government of India.

The undersigned is directed to enclose a copy of the Minutes of the Meeting on above subject held under the Chairpersonship of Secretary, Ministry of Housing & Urban Poverty Alleviation on 27th May'2013 at Conference Room No. 120, G-Wing, MIS Centre, NBO Building,

Nirman Bhawan, New Delhi, with the States of Maharashtra, Gujarat, Delhi, and Rajasthan.

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To,

Pr. Secretary/ Secretary,
Department of Urban Development
Principal Secretary (U.D),

4 States- Maharashtra, Gujarat, Delhi, and Rajasthan

Minutes of the Sectoral Discussions for Western and Northern States Regarding Schemes Implemented by MoHUPA held on 27th May 2013 at Conference Hall, Room No. 120-G, NBO Building, Nirman Bhawan, New Delhi under the Chairmanship of Secretary (MoHUPA)

A sectoral discussion has been organised for the Western and North States e.g. Maharashtra, Gujarat, Rajasthan, NCT of Delhi under the Chairmanship of Secretary (MoHUPA) on 27thMay 2013 at New Delhi. List of participants is placed at Annexure I.

- 2. Secretary, MoHUPAwelcomed the delegation and a round of introduction ensued the commencement of the meeting. He said that theSectoral discussion as part of the State Plan deliberations under the direction of Planning Commission would provide an opportunity to discuss various important issues like completion of JNNURM phase I, launch of RAY, SJSRY to be rechristened as NULM and new housing and other policies.
- 3. As desired by Secretary, MoHUPA; the Adviser to Planning Commission informed the group regarding the requirement for the meeting and issues such as discrepancy in the ACA and State Budgets. To streamline the planning and budget allocation and improve the expenditure of ACA, such sectoral meetings have been planned for each ministry. As the ministry has a strong linkage with the states and the program implementing agencies the planning requires a close interactive discussion with the states.
- 4. The Adviser to the Planning Commission informed that as the expenditure of MoHUPA and MoUD has been very low against the previous annual allocations, the allocation for the coming years will also be very low
- 5. Initiating the discussions on Housing Sector, Addl. Secy. (Housing) made a presentation on the status of Affordable Housing (AH) and highlighted the shortage of housing in all the States. This followed with discussions and comments from the States on the status and issues in Affordable Housing, state sector schemes, Rental policy and its adoption.
- 6. AS (Housing), MoHUPA desired that the States may setup State Government owned Housing Development agencies for effective and faster implementation of Affordable Housing Schemes.
- 7. At this stage, Secretary, MoHUPA informed that a new scheme namely, Rajiv Rinn Yojana has been prepared to provide interest subsidy on housing loan to the needy Urban Poor

- which will be submitted for Cabinet approval shortly wherein affordable housing has been suitably redefined to reflect the realistic situation.
- 8. Secretary, MoHUPA also informed that many States are streamlining the approval procedure for real estate projects to ensure creating sufficient housing stock in the urban areas. States should resolve the affordable housing issues on a priority basis.
- 9. The status of JnNURM and RAY was shared with the representatives from the state through a comparative presentation. The states are required to plan and expedite the activities under both the programmes.

Responses of the States:

- 10. Add. Chief Secy. (UDH & LSG) Govt. of Rajasthan made a presentation with detailed information on the urbanisation, housing scenario, state policies and initiatives in Rajasthan. The Affordable Housing Policy 2009, Govt. of Rajasthan was also discussed in detail along with the existing models of implementation.
- 11. ACS, UDH & LSG, Govt. of Rajasthan informed that the State Government has approved the agreement based Rent Bill policy, a copy of which will be made available to Secretary, MOHUPA.
- 12. Secretary, MoHUPA brought it to the notice of all the States that Centrally Sponsored Schemes cannot be clubbed with PPP scheme of the State and therefore Central Government funds would be provided not to private players but the States directly under the PPP model. States were requested to ensure strict compliance of this point.
- 13. Secretary, MoHUPA desired to know the reasons for slow-progress under JnNURM in Rajasthan which were replied by the State Representative as issues related to Tenability, Faulty preparation of DPRs and very low unit cost under IHSDP.
- 14. Secretary, MoHUPA also desired a formal request from the State to Ministry of HUPA for extension of time beyond March, 2014, if any, for completion of projects under JnNURM.
- 15. Principal Secretary, Department of UD and Secretary, Department of UHD of Govt. of Gujarat made presentation on Housing and Urban Poverty Alleviation Scenario in Gujarat. Secretary, MOHUPA appreciated initiatives of Government of Gujarat for adoption of Town

- Planning Schemes and desired other States to adopt similar approach of In-situ development in urban areas.
- 16. Principal Secretary, Gujarat requested for exemption of 18% excise duty on new and innovative construction technology materials. Principal Secretary, Gujarat also informed that the cost of construction using the new technology is not less against the traditional technology but considerably reduces the time period of construction. Addl. Secretary, Housing desired from the Govt. of Gujarat a copy of Tender documents / Terms of Reference (TOR) issued to private builders for constructing affordable housing.
- 17. Secretary, Gujarat informed that to control the cost using the innovative construction technology, they have started on-site production of materials to avoid the excise duty on finished products. The above strategy may not be feasible at all the locations without critical mass production thus requesting removal of 18% excise duty would ensure cost parity/advantage over conventional technology and would help affordable houses.
- 18. Secretary, MoHUPA has sought the scope for re-densification to be explored for optimum utilisation of the land area to which Principal Secretary, Gujarat has informed the difficulty owing to policy restrictions imposed on high rise beyond G+3.
- 19. Secretary, MoHUPA also suggested that Gujarat may adopt the Maharashtra Slum Development Model ensuring transparency in developer and beneficiary consent.
- 20. Secretary, UH&UD, Gujarat informed that the new agreement based Rent Control Act has been enacted in the state since 2000.
- 21. It was informed that, Govt. of Gujarat shall request MOHUPA for extension of completion period for projects under JnNURM.
- 22. The State of Delhi shared the state progress and highlighted issue of land allotments as the ownership of land in Delhi rests with Govt. of India and not with the Govt. of Delhi.
- 23. Secretary, Planning and Urban Development, Govt of NCT of Delhi informed that they have adopted a camp approach to accelerate the implementation of the project. The cut-off date for eligibility of beneficiaries under RAY has been decided as 04th June, 2009 (those who resides in Delhi on or before 4th June'2009).

- 24. Secretary, MoHUPA requested for early completion of construction of the DUs and allotment to the beneficiaries. In addition Delhi has been instructed for early submission of UCs and claims so as to enable timely release of funds.
- 25. Joint Secretary, Dept. of Housing, Govt. of Maharashtra presented the status of housing and urban poverty in Maharashtra. Secretary, MoHUPA has asked Govt. of Maharashtra to submit a detailed statement with information on projects in progress, possible projects for implementation and non-starter projects. For non-starter projects, the State Government should surrender the funds allocated for such projects to MoHUPA with 9% annual rate of interest at the earliest.
- 26. Govt. of Maharashtra may also submit a request for extension of time period for completion of the projects under JnNURM. In addition, they are also required to submit the Utilisation Certificates for the funds utilised at the earliest.
- 27. In response to the slow progress, JS Dept. of Housing, Govt of Maharashtra informed that they are facing land transfer issues from Nagpur Improvement Trust for completion of the projects under JnNURM.
- 28. Discussing the progress of SJSRY Scheme, JS (UPA) appreciated the over-all performance of the scheme in States but expressed his concern regarding the Utilization Certificates pending for the funds released upto 2011-12. The UCs were pending for Rajasthan (Rs. 19. 12 Crore), Goa (Rs. 0.18 Crore) and Delhi (Rs. 1.75 Crore). Rajasthan has agreed to submit the UCs of above mentioned amount within 1 month.
- 29. JS, UPA expressed his concern on the disproportionate component-wise expenditure by States. The NiI expenditure under UWSP Revolving Fund by Goa and Delhi and 0.21% expenditure of the total expenditure by Rajasthan need attention and immediate corrective action.
- 30. JS (UPA) instructed State of Maharashtra to revisit the per-candidate expenditure under STEP-UP for improving the quality of training and engage reputed training institutes for training under SJSRY Scheme other than the ITIs. All the States have been instructed that the trainings under the STEP-UP component should lead to successful employment and same should be tracked for 12 months.

- 31. JS (UPA) informed that in Maharashtra State, the component-wise expenditure against total expenditure for UCDN and UWEP component were not in accordance to the instructions from the Ministry.
- 32. Secretary, MOHUPA informed that the Ministry can consider request from States for allocation of additional funds conditioned with better performance by the State.
- 33. JS (UPA) requested the States/UTs to prepare the Audit Reports of the State Level Nodal Agencies and submit the same for the release of the second instalments during 2013-14. Also, the first instalment for this year can be released to States only on submission of UCs for funds released upto financial year 2011-12.
- 34. JS (UPA) has informed that proposals under Innovative Projects have not been received from States and thus the States are requested to submit the same at the earliest. Gujarat has agreed to send proposals under Innovative Projects for consideration of the Ministry before 30th June, 2013.

35. Responses of the States:

- 36. Gujarat has informed that as there is a huge demand for skills in fast growing sectors such as Building Technology, Auto Ancillary Industries and Logistics providers, they seek permission to provide training under these sectors and support for identification of training agencies. In response to the request, JS (UPA) has informed that the state has been provided with flexibility in selection of the courses and the training agencies, provided the cost of training per candidate is within the prescribed limit of Rs. 10,000/- per candidate.
- 37. Gujarat also informed that their performance under UWSP component was very low as the bank officials were not ready to provide loans to the individuals and groups citing reasons of incomplete Know Your Customer (KYC) documents. The Bank officials were demanding documents such as IT Return Forms, which the urban poor did not possess and thus revolving fund and credit disbursal is not possible under the USEP and UWSP component. Responding to this query, JS (UPA) has informed that Reserve Bank of India has issued specific directives for the simplified KYC norms and the same shall be circulated to all the States by the ministry. JS also mentioned that the States should ensure that such issues are raised in State Level Bankers' Committee (SLBC) and District Level Coordination Committee (DLCC) as regular and mandatory agenda points.

- 38. Economic Adviser, MoHUPA presented the details, process and progress of the on-going Socio-Economic Caste Census, 2011 in urban areas.
- 39. The issue of coverage of 'Population' and 'Houseless Population' under SECC-2011 in comparison to coverage under Census-2011 was highlighted and request was made to the States to ensure adequate coverage before publication of Draft List so as to minimise the work load at the time of Settlement of Claims and Objections and also to ensure acceptability of data.
- 40. The States/UTs with significant under coverage are Delhi (-7.25%), Maharashtra (-12.65%), Gujarat (-13%), Madhya Pradesh (-9.95%), Rajasthan (-2.15%), Goa (-38.10%) and Chhattisgarh (-7.18%).
- 41. Secretary, MOHUPA desired to know the preparedness of the States in making adequate arrangement of manpower at various levels for Settlement of Claims and Objections. The States informed that they have already taken all necessary action in this regard. The representative from Delhi State informed that the work relating to SECC is being looked after by the Revenue Department and that will be informed about the concern of the Ministry in this regards.
- 42. Add. Secy., Housing later brought to notice of the Chair the status of implementation of Integrated Low Cost Sanitation scheme. All the States have been requested to expedite the process so as to eliminate dry latrine and manual scavenging in any form in their respective urban areas. As the MoHUPA is required to furnish a report on dry latrine and manual scavenging to Hon'ble Supreme Court of India, States should submit the report to MoHUPA before 30th June, 2013.
- 43. Rajasthan informed that the process of verification of Dry latrines is under process and the report shall be submitted soon. Secretary, MoHUPA has suggested involvement of local NGOs, CSOs, and other community based organisations for authenticity and early compilation of information. This approach will also avoid later complications in claims and allegations by external agencies.
- 44. The meeting ended with the vote of thanks to the Chair.

List of Participants

- 1. Shri Arun Kumar Mishra, Secretary (MoHUPA), MoHUPA, Nirman Bhawan
- In Chair
- 2. Shri Suheel Kumar, Addl. Secretary (Housing), MoHUPA, Nirman Bhawan
- 3. Shri Sanjeev Kumar, Joint Secretary & MD (JnNURM & RAY), MoHUPA, Nirman Bhawan
- 4. Shri Brij Kumar Agarwal, Joint Secretary (UPA), MoHUPA, Nirman Bhawan
- 5. Shri Rakesh Ranjan, Advisor (HUD), Planning Commission
- 6. Shri D.S Negi, Director (NBO) & OSD (JnNURM)& RAY, MoHUPA, Nirman Bhawan
- 7. Smt. S.R.Rajashekar, Director (Housing), MoHUPA, Nirman Bhawan
- 8. Shri Avanish Kumar Mishra, Dy. Secretary (UPA), MoHUPA, Nirman Bhawan
- 9. Shri GS. Sandhu, Additional Chief Secretary, UDH & LSG, Government of Rajasthan
- 10. Shri AshwaniSaxena, Execitive Director, RUIFDCO, Government of Rajasthan
- 11. Shri V.K.Garg, LSG, RUIFDCO, Government of Rajasthan
- 12. Shri SR Katewa, Project Director, SJSRY, LSG, Government of Rajasthan
- 13. Shri Sunil Parikh, Social Development Specialist, RUIFDCO, Government of Rajasthan
- 13. Shri PL Pathak, Joint Secretary, Housing Department, Government of Maharashtra
- 14. SmtSeemaDhamdhare, Joint Secretary, UDD, Government of Maharashtra
- 15. Shri AL Jarhad, Commissioner & Director, DMA, Government of Maharashtra
- 16. Shri PrashanthBadgeri, Under Secretary, Housing Department, Government of Maharashtra
- 17. Shri GR Aloria, Principal Secretary, UD & UHD, Government of Gujarat
- 18. Smt. Mona Khandhar, Secretary, UD & UHD, Government of Gujarat
- 19. Shri Ashwini Kumar, MD, GUDC, UDD, Government of Gujarat
- 20. Shri AJ Kurien, Secretary, Planning & Urban Development, Government of NCT of Delhi
- 21. Shri Amar Nath, CEO, DUSIB, Government of NCT of Delhi
- 22. Shri GS Agarawal, Chief Project Manager, DSIIDC, Government of NCT of Delhi
- 23. Shri RK Agrawal, Chief Engineer, DDA, Government of NCT of Delhi
- 24. Shri M Balakrishna Prasad, Regional Programme Coordinator, SNPUPR, Delhi
- 25. Shri SaratBarkakati, Civil Engineer, SNPUPR, Delhi
- 25. Shri Sobins Kuriakose, Skills & Livelihoods Specialist, NULM, SNPUPR, Delhi