OFFICE MEMORANDUM

The undersigned is directed to enclose herewith a copy of the minutes of the 106th meeting of the Central Sanctioning and Monitoring Committee of Ministry of Housing and Urban Poverty Alleviation held on 28th March, 2011 under the Chairpersonship of Secretary (HUPA) to consider and sanction projects under Sub-Mission on Basic Services to the Urban Poor (BSUP) under Jawaharlal Nehru National Urban Renewal Mission (JNNURM).

2. The Appraisal agencies (i.e. HUDCO, BMTPC) are requested to convey the decisions of the Central Sanctioning & Monitoring Committee to all the State implementing agencies/nodal agencies for BSUP and IHSDP to take appropriate follow up action as per the minutes of the meeting.

3. A copy of the minutes is forwarded to the Secretaries in-charge of BSUP and IHSDP in States/UTs with a request to take further follow up action.

(Sushil P. Gahlaut)
Under Secretary to the Government of India
Tel.: - 23061519

Encl: Minutes of the meeting

To
Members of the CSMC as follows:
1. The Secretary, Ministry of Urban Development, Nirman Bhavan, New Delhi.
2. The Secretary, Ministry of Finance, Department of Expenditure, New Delhi.
3. The Principal Adviser (HUD), Planning Commission, Yojana Bhavan, New Delhi.
4. The Secretary, Ministry of Environment and Forests, Paryavaran Bhavan, CGO Complex, Lodhi Road, New Delhi.
5. The Secretary, Ministry of Social Justice and Empowerment, Shastri Bhavan, New Delhi.
6. The Secretary, Ministry of Health and Family Welfare, Nirman Bhavan, New Delhi.
7. The Secretary, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
8. The Joint Secretary and FA, Ministry of Urban Development and Ministry of HUPA, New Delhi.
10. The Adviser, CPHEEO, Ministry of Urban Development, Nirman Bhavan, New Delhi
11. The CMD, Housing and Urban Development Corporation Ltd., HUDCO Bhavan, India Habitat Centre, Lodhi Road, New Delhi.
12. The Mission Director & Additional Secretary (JNNURM), Ministry of Housing and Urban Poverty Alleviation, New Delhi- Member-Secretary.
Copy to the Secretaries in charge of Basic Services to the Urban Poor (BSUP) and Integrated Housing & Slum Development Programme (IHSDP) in the States/UTs:-

<table>
<thead>
<tr>
<th>The Principal Secretary, Urban Development &amp; Municipal Administration Department Government of Andhra Pradesh, L-Block Secretariat Hyderabad - 500002</th>
<th>The Principal Secretary, Housing Department, Government of Andhra Pradesh, L-Block, A.P. Secretariat, Hyderabad -500002</th>
</tr>
</thead>
<tbody>
<tr>
<td>The Secretary, Municipal Administration Department, Government of Andhra Pradesh, L-Block Secretariat, Hyderabad-500002.</td>
<td>The Principal Secretary, Urban Development &amp; Tourism, Government of Arunachal Pradesh, Civil Secretariat, Itanagar.</td>
</tr>
<tr>
<td>The Commissioner &amp; Secretary, UD Department, Government of Assam, Dispur, Guwahati -781006.</td>
<td>The Secretary, Urban Development Department, Government of Bihar, Vikash Bhawan, New Secretariat, Patna.</td>
</tr>
<tr>
<td>The Additional Secretary &amp; Director (BUDA), Urban Development department, Vikash Bhawan, Patna.</td>
<td>The Secretary (Housing), Government of Bihar Sachivalaya, Patna-800015</td>
</tr>
<tr>
<td>The Secretary, Urban Administration &amp; Development Department, Government of Chhattishgarh, Room No.316, DKS Bhawan, Mantralaya, Raipur -492001.</td>
<td>The Secretary (Housing) Government of Goa, Secretariat Annexe, EDC House, Panaji -403001</td>
</tr>
<tr>
<td>The Principal Secretary (UD) &amp; Housing, Government of Gujarat, Block No 14, 9th Floor, New Sachivalaya, Gandhinagar-382010</td>
<td>The Chief Executive Officer, Gujarat Urban Development Mission, GMFB Building, Sector-10A, Gandhinagar-382016</td>
</tr>
<tr>
<td>The Commissioner &amp; Secretary, Department of Urban Development, Government of Haryana, SCO-20 Sec. 7C, Chandigarh- 160001.</td>
<td>The Secretary (UD), Government of Himachal Pradesh, Shimla-171002</td>
</tr>
<tr>
<td>The Secretary, Housing and UD Department, government of Jammu &amp; Kashmir, New Secretariat, Srinagar</td>
<td>The Principal Secretary (Housing), Government of Himachal Pradesh, Shimla-171002</td>
</tr>
<tr>
<td>The Director, Urban Local Bodies Government of Jammu &amp; Kashmir, 151-A/D, Gandhi Nagar, Jammu.</td>
<td>The Secretary Urban Development Department, Government of Jharkhand, Ranchi-834004</td>
</tr>
<tr>
<td>The Secretary (Housing), Government of Jharkhand, Project Building, Dhurwa, Ranchi - 834004</td>
<td>The Principal Secretary (Housing), Government of Karnataka, Room No. 213, 2nd Floor, Vikas Souda, Dr. B.R. Ambedkar Road, Bangalore - 560001</td>
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<tr>
<td>The Principal Secretary of Government UD Department, Government of Karnataka, Room No. 436, 4th Floor, Vikas Souda Dr, B.R. Ambedkar Road, Bangalore 560001</td>
<td>The Secretary (Housing), Government of Kerala, Secretariat, Thiruvananthapuram - 695001</td>
</tr>
<tr>
<td>The Principal Secretary, Local Self Government Department, Government of Kerala, Thiruvananthapuram – 695001</td>
<td>The Secretary, Local Self Government, Government of Kerala, Thiruvananthapuram- 695001</td>
</tr>
<tr>
<td>The Executive Director, Kudumbashree, State Poverty Eradication Mission, Government of Kerala 2nd Floor, TRIDÁ Building, Chalakuzhy Road, Medical College (PO), Thiruvananthapuram 695011.</td>
<td>The Principal Secretary, Urban Administration and Development Department, Government of Madhya Pradesh, Mantralaya, Bhopal - 462032</td>
</tr>
<tr>
<td>The Principal Secretary (Housing &amp; Environment), Government of Madhya Pradesh, Mantralaya, Ballabh Bhavan, Bhopal-462032</td>
<td>The Commissioner, Urban Administration &amp; Development, Government of Madhya Pradesh, Nagar Palika Bhavan, Shivaji Nagar Bhopal- 462016</td>
</tr>
<tr>
<td>The Principal Secretary (UD), Government of Maharashtra, Room No. 425, 4th floor Mantraalaya, Mumbai-400032</td>
<td>The Principal Secretary (Housing), Government of Maharashtra, Room No. 268, 2nd Floor, Mantralay, Mumbai-400032</td>
</tr>
<tr>
<td>Commissioner &amp; Secretary, Urban Affairs &amp; Housing, Government of Meghalaya, Main Secretariat Building Shillong-793001</td>
<td>The Secretary, Housing, UD &amp; Municipal Administration, Government of Manipur. Chief Secretariat, Imphal-795001</td>
</tr>
<tr>
<td>The Commissioner &amp; Secretary, Urban Development &amp; Poverty Alleviation Department, Government of Mizoram, Civil Secretariat, Aizwal-796001</td>
<td>The Principal Secretary Urban Development Department, Government of Nagaland, Kohima-797001</td>
</tr>
<tr>
<td>The Commissioner &amp; Secretary, Works &amp; Housing, Government of Nagaland Kohima-797001</td>
<td>The Principal Secretary (Housing &amp; UD), Government of Orissa, Orissa Secretariat, Bhubaneswar-751001</td>
</tr>
<tr>
<td>The Principal Secretary (LSG), Government of Punjab, Mini Secretariat Sector-9, Chandigarh - 160001</td>
<td>The Secretary (Housing &amp; UD), Government of Punjab, Room No. 419, Mini Secretariat, Sector-9, Chandigarh-160001</td>
</tr>
<tr>
<td>The Principal Secretary, UDH &amp; LSG Department, government of Rajasthan Room No. 29, Main Building, Secretariat, Jaipur</td>
<td>The Secretary, Local Self Government Department, Government of Rajasthan, Room No. 39, SSO Building, Government Secretariat, Jaipur 302005.</td>
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<tr>
<td>The Secretary, Department of UD &amp; Housing, Government of Sikkim, NH 31A, Gangtok- 737101</td>
<td>The Secretary (Housing &amp; UD), Government of Tamil Nadu, Fort St. George, Secretariat, Chennai-600009</td>
</tr>
<tr>
<td>The Secretary, Municipal Administration &amp; Water Supply Government of Tamil Nadu, 6th Floor, Ezhilagam Annexe, Chepauk, Chennai- 600009</td>
<td>The Secretary (UD), Government of Tripura Civil Secretariat, Pt. Nehru Complex, Agartala-799001</td>
</tr>
<tr>
<td>The Principal Secretary (UD &amp; MA) Government of Uttar Pradesh, Room No.825, 8th floor, Bapu Bhawan, Lucknow-226001</td>
<td>The Principal Secretary (Housing), Government of Uttar Pradesh, 325 Bapu Bhavan, Lucknow-226001</td>
</tr>
<tr>
<td>The Director, SUDA, Government of Uttar Pradesh, Navchetna Kendra 10, Ashok Marg, Lucknow.</td>
<td>The Principal Secretary (UD), Government of Uttarakhand, Uttarakhand Secretariat, 4 B, Subhash Road DEHRADUN-248001</td>
</tr>
<tr>
<td>The Project Director (JNNURM), Urban Development Directorate, Government of Uttarakhand, 43/6, Mata Mandir Marg, Dharampur, Dehradun-248001</td>
<td></td>
</tr>
<tr>
<td>The Principal Secretary (UD), Government of West Bengal, Nagarayan, DF-8, Sector-1, Bidhannagar, Kolkata 700064</td>
<td>The Secretary (UD &amp; Housing), Chandigarh Administration, UT Secretariat, Sector 9, Chandigarh-160001</td>
</tr>
<tr>
<td>The Secretary (Housing), Government of Puducherry, Chief Secretariat, Puducherry-605001</td>
<td>The Secretary, Local Administration Department, Government of Puducherry, Chief Secretariat, Puducherry-605001</td>
</tr>
<tr>
<td>The Principal Secretary (UD), Government of NCT of Delhi, 9th Floor, C Wing, Delhi Secretariat, IP Estate, New Delhi.</td>
<td>The Additional Secretary (UD), Government of NCT of Delhi, Delhi Secretariat, IP Estate, New Delhi-110002</td>
</tr>
<tr>
<td>The Commissioner &amp; Secretary, (Relief &amp; Rehabilitation), UT of Andaman &amp; Nicobar Islands, Secretariat, Port Blair-7440101</td>
<td>The Secretary (Housing &amp; UD), UT of Daman &amp; Diu, Secretariat, Moti Daman-396220</td>
</tr>
<tr>
<td>The Secretary (Housing &amp; UD), UT of Dadra &amp; Nagar Haveli, Secretariat, Silvassa-396220</td>
<td>The Chief Town Planner, Town &amp; Country Planning Department, UT Administration of Dadra &amp; Nagar Haveli, 2nd Floor, Secretariat, Silvassa-396230</td>
</tr>
</tbody>
</table>
Copy to:

1. The Additional Secretary to Hon'ble Prime Minister (Kind attention Shri R. Gopalakrishnan), PMO, South Block, New Delhi.
2. PS to Hon'ble Minister (HUPA)
3. PSO to Secretary (HUPA)
4. Joint Secretary (H), Ministry of HUPA
5. Joint Secretary (RAY), Ministry of HUPA.
6. The Joint Secretary (PP), Ministry of Minority Affairs, Room No. 1125, 11th Floor, Paryavaran Bhavan, CGO Complex, New Delhi.
7. The Joint Secretary (UT), Ministry of Home Affairs, North Block, New Delhi.
8. Director (UPA), Ministry of HUPA.
9. OSD (JNURM), Ministry of HUPA.
10. Director (JNURM), Ministry of HUPA
11. Director (RAY), Ministry of HUPA
12. Director (Administration), Ministry of HUPA
13. US (JNURM), Ministry of HUPA
14. DD (JPC), NBO, Ministry of HUPA
15. JD (Data & MIS), NBO Ministry of HUPA
16. DD (NRC), NBO, Ministry of HUPA
17. AO (JNURM), Ministry of HUPA
18. SO (IHSDP), Ministry of HUPA
19. Monitoring Cell (JNURM), Ministry of HUPA
20. The CMD, NBCC, “NBCC Bhavan”, Lodhi Road, New Delhi-110003
21. The CMD, HPL, Jangpura, New Delhi-110014
22. The Executive Director, BMTPC, Core 5A, First Floor, India Habitat Centre, Lodhi Road, New Delhi-110003
23. The Director (Corporate Planning), HUDCO, “HUDCO Bhavan”, Indian Habitat Centre, Lodhi Road, New Delhi-110003.
24. The Director, Indian Institute of Technology, Roorkee, Uttarkhand -247667

Copy to:- Guard Folder on JNURM

(Sushil P. Gahlaut)
Under Secretary to the Government of India
Tel.- 23061519
MINUTES OF THE 106th MEETING OF THE CENTRAL SANCTIONING
AND MONITORING COMMITTEE (CSMC) OF THE SUB-MISSION ON
BASIC SERVICES TO THE URBAN POOR (BSUP) UNDER JAWAHARLAL
NEHRU NATIONAL URBAN RENEWAL MISSION (JNNURM)

Nirman Bhawan, New Delhi, 28th March 2011

The 106th Meeting of the Central Sanctioning and Monitoring
Committee (CSMC) of the Sub-Mission on Basic Services to the Urban
Poor (BSUP) of the Jawaharlal Nehru National Urban Renewal Mission
(JNNURM) was held under the Chairpersonship of Secretary, Ministry of
Housing and Urban Poverty Alleviation in New Delhi on 28th March 2011
at 3.00 p.m. in Nirman Bhawan, New Delhi. The list of participants is at
Annexure-I.

2.1. The Mission Director and Additional Secretary (JNNURM)
welcomed the Chairperson and Members of the CSMC. The Mission
Director requested all the States/UTs/ULBs/implementing agencies to
focus on high quality execution of all the projects sanctioned under BSUP
and IHSDP and organize regular inspection of the same systematically
through independent/professional agencies/competent quality assurance
toams so as to ensure utmost quality in implementation. Such inspections
should be systematic and need not wait for the inspection by the State or
Central TPIM agencies. It was suggested that the TPIMA visits be phased in
such a way that they are distributed over different phases of construction
that require critical quality checks. The Mission Director urged the State
Governments to undertake landscaping and avenue/block plantation in all
the housing projects in a substantive way, and if required submit suitable
proposals for seeking support under the CDN component.

2.2. The Mission Director requested States/UTs to send proposals
seeking assistance for Project Supervision, Quality Assurance and
Community Mobilization support. The detailed guidelines for the same,
approved in the 75th CSMC Meeting held on 7.1.2010, were circulated to
States/UTs. The same are also available on the JNNURM website. The
States/UTs were requested to send proposals as early as possible. The
Mission Director reiterated the salient points emphasized by the
Chairperson in the earlier meetings of CSMC/CSC for
adherence/implementation by the States/UTs/ULBs (Annexure-II).

3.1. In her opening remarks, Secretary (HUPA) and Chairperson, CSMC
stated that States/ULBs should make all out efforts to ensure that
JNNURM is implemented with utmost quality. The benefits of BSUP and
IHSDP should percolate to the intended beneficiaries. The States/UTs were
requested to (i) ensure highest quality in the execution of projects sanctioned with the institution of proper supervision, monitoring, independent quality assurance (at project and SLNA levels both) and third party inspection mechanisms; (ii) critically review the projects sanctioned on a case by case basis and take the required steps to ensure their completion without much time and cost over-runs; (iii) carefully examine each of the non-starter projects under BSUP and IHSDP and propose alteration/ modification/cancellation of the same urgently, if required or suggest new projects/additional infrastructure in the already-sanctioned projects; (iv) work out appropriate post-project sustenance mechanisms for the proper upkeep and maintenance of assets created under BSUP and IHSDP, including common amenities with the close involvement of the community through arrangements like Resident Welfare Associations and establishment of a maintenance fund with appropriate contributions from beneficiaries and Urban Local Body; (v) make sure that all the relocation colonies are provided with proper public transport connectivity and all basic physical and social amenities, including schools, livelihood centres, health care facilities, local shopping complexes, etc.; (vi) take up the preparation and exhibition of video films for civic education and upkeep and maintenance of colonies and houses constructed under BSUP and IHSDP; (vii) undertake social audit of at least 2 or 3 projects under BSUP and IHSDP before 31st March 2011 with the involvement of reputed NGOs/CBOs, following the guidelines prepared by the Ministry; and (viii) implement the 3 pro-poor reforms effectively with the issuance of appropriate legislative amendments/regulations, especially with regard to the reservation of land for the urban poor in all housing colonies. Secretary (HUPA) requested State/UT Secretaries to undertake detailed reviews and send minutes to the Mission Directorate.

3.2 The Chairperson and Secretary (HUPA) emphasized that all State level Secretaries/CEOs of SLNAS/Urban Local Bodies/Implementing agencies must ensure that the sanctioned infrastructure components are planned well in advance and completed before the dwelling units are handed over to beneficiaries for occupation so that facilities like water supply lines, overhead tanks, sewerage lines, septic tanks, storm drains, roads, community halls, livelihood centres, vendors’ markets, etc. are in place before the beneficiaries reside in the houses. She instructed that all the preparatory activities like detailed estimation, floating and finalisation of tender, etc. must be completed well in advance so that the infrastructure works can be started and executed while the finishing works in respect of houses are being completed. She also informed that proportionate State/ULB share must be utilized before requisitioning further instalments from the Centre and in no case the 4th instalment under BSUP and 2nd instalment under IHSDP would be released fully unless it is demonstrated that action has
been initiated by the concerned State Secretaries/SLNAs to tie up resources to ensure the completion of the sanctioned infrastructure components in time. Further, the required Third Party inspections must be conducted and their reports be analysed by SLNAs for taking corrective action before approaching the Government of India for release of 3rd and subsequent instalments under BSUP and 2nd instalment under IHSDP. Secretary (HUPA) desired that all the SLNAs must establish competent expert teams which could analyse TPIM reports, send comments to the Ministry and monitor the implementation of all the corrective actions needed. The Chairperson expressed concern over the cost escalation in projects due to the delay in execution. She requested the States/UTs to work out proper strategy to bear the enhancement in project cost through additional allocation secured from State Finance Departments and not to indulge in cutting the costs of essential infrastructure which could mean that the poor are not provided with basic minimum amenities. She cautioned that the implementation of the 7-Point Charter – a key reform target under JNURM, would need to be achieved. She requested States/UTs to report to the Ministry on the post-project maintenance arrangements made and to send video films on civic education for the upkeep of completed projects.

4. For the CSMC Meeting, the following proposals were put up in the agenda:

(a) **Proposals for new BSUP projects received from**

i. *Arunachal Pradesh*: (1 BSUP project at Nirjuli Banderdeva Itanagar)

(b) **Proposal for reimbursement of expenditure on payment of TPIMA**

i. *West Bengal*

(c) **Proposal for reimbursement of DPR preparation charges.**

i. *Chhatisgarh*: (2 IHSDP schemes of Bilaspur Ph-I & Raigarh)

ii. *Maharashtra*: (4 IHSDP schemes at Achalpur, Sindkhed Raja, Anjangaon Surji and Dondaicha Warwade Ph.II).

(d) **Special Agenda**

i. Proposal for funding City Volunteer Technical Corps.
ii. Surrender of 1st installment of Central support for organising “Multi-purpose Cooperative Housing Societies” for the beneficiaries of JNNURM in 10 JNNURM cities.

Brief details of the agenda are at Annexure-III.

5. **Proposal for new BSUP projects received from Arunachal Pradesh**

5.1 The representative of the State of Arunachal Pradesh made a presentation seeking approval to 1 BSUP projects at Nirjuli Banderdeva Itanagar. This proposal was earlier considered by the Committee in its 105th meeting held on 10.03.2011 where in the Committee approved the proposal in principle and requested the State the furnish compliance to the observations of the Committee for consideration of release of 1st installment of ACA.

5.2 Since the State representative could not furnish the requisite compliances to the satisfaction of the Committee, the Committee advised that the Secretary UD of the Govt. of Arunachal Pradesh may represent for presenting the proposal complete in all respects.

(Action: State to take action on the observation/decision of the Committee)

6. **Proposal for reimbursement of expenditure on payment of TPIMA**

**West Bengal**

6.1 The Director (JNNURM) made a presentation seeking reimbursement of expenditure incurred on payment of TPIM charges to the TPIM Agencies namely M/s BLG Construction Services Pvt Ltd., M/s Aarvee Associates Architects Engineers & Consultants Pvt Ltd. and M/s SGS India Pvt. Ltd. for the BSUP & IHSDP projects in the State of West Bengal.

6.2 The Committee observed that the State has furnished the requisite documents/certificates and the proposal is in accordance with Guidelines/Toolkit.
6.3 The Committee approved the proposal seeking reimbursement of expenditure incurred on payment of TPIMA charges of Rs. 25.10 lakhs from out of 5% A&OE/5% IEC funds.

The details of the approval are at Annexure IV.

(Action: JNNURM Directorate to recommend release of reimbursement of expenditure incurred on payment of TPIM charges for West Bengal in accordance with the decision of the Committee; State to take action on the observations of the Committee)


Chhattisgarh

7.1 OSD (JNNURM & RAY) made a presentation on the proposal seeking reimbursement of DPR preparation charges amounting to Rs. 19.84 lakhs in respect of the 2 DPRs at Bilaspur Ph. I and Raigarh in Chhattisgarh, approved in the 4th & 5th CSC meeting respectively.

7.2 The Committee observed that in both the cases of Bilaspur Ph.I and Raigarh, the State has not adopted the bidding process for selection of consultants. The Committee further observed that service tax on the DPR preparation charges is not payable.

7.3 After detailed deliberations and based on the comments of the Appraisal Agency HUDCO, the Committee approved reimbursement of DPR preparation charges restricting to the minimum ceiling of Rs. 5.00 lacs each out of the “5% A&OE/5% IEC funds” wherein bidding process was not adopted.

Details of the approval are at Annexure-V - A

(Action: JNNURM Directorate to recommend release of reimbursement of DPR preparation charges from out of “5% A&OE/5% IEC funds” to the Ministry of Finance in accordance with the decision of the Committee)

Maharashtra
7.4 OSD (JNNURM & RAY) made a presentation on the proposal seeking reimbursement of DPR preparation charges amounting to Rs. 82.18 lakhs in respect of the 4 DPRs at Achalpur, Anjangaon Surji, Dondaicha Warwade Ph.II and Sindkhed Raja approved in the 43rd CSC meeting held on 10.12.2008.

7.5 The Committee observed that in the case of Anjangaon, Achalpur, Dondaicha Warwade Ph.II, the consultant was selected on competitive bidding process.

7.6 In case of Sindkhed Raja, the Committee observed that the State has not adopted bidding process for selection of the Consultant.

7.7 With regard to service charge, the Committee further observed that if the total DPR preparation charges including service tax are within the prescribed ceiling and the service tax is payable as per the contract terms, then only the Central Government will reimburse the service tax payable as part of DPR preparation charges.

7.8 After detailed deliberations and after taking into account the comments of the Appraisal Agency, the Committee approved (i) reimbursement of DPR preparation charges in the case of Anjangaon, Achalpur, Dondaicha Warwade Ph.II projects on actual basis (excluding service tax) (ii) reimbursement of DPR preparation charges in the case of Sindkhed Raja project restricting to the ceiling of Rs. 5.00 lacs (excluding service tax) out of the “5% A&OE/5% IEC funds”

Details of the approval are at Annexure-V – B.

(Action: JNNURM Directorate to recommend release of reimbursement of DPR preparation charges from out of “5% A&OE/5% IEC funds” to the Ministry of Finance in accordance with the decision of the Committee)


8.1 The Director (JJNURM) made a presentation on the proposal seeking 40% funding for “City Volunteers Technical Corps” set up under JNNURM in 65 mission cities jointly by Ministry of Urban Development and Ministry of Housing & Urban Poverty Alleviation. He stated that the funding pattern as per guidelines is Rs. 10 lakh per annum per city on sharing basis between Ministry of Urban Development and Ministry of

[Signature]

[Date]

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Housing & Urban Poverty Alleviation in ratio of 60:40. The amount is to be drawn from 1% capacity building fund under JNNURM. The funding pattern under CVTC activities for the Mission cities has been approved by the Ministry of Urban Development.

8.2 After detailed discussions, the Committee ratified the proposal for funding CVTC activities as approved by the Ministry of Urban Development in the ratio of 60:40 to be jointly shared by Ministry of Urban Development and Ministry of Housing & Urban Poverty Alleviation under 1% Capacity Building Fund under JNNURM.

(Action: JNNURM Directorate to process the proposals on file in consultation with the Ministry of Urban Development for release of proportionate share).

9. Surrender of 1st installment of Central support for organising “Multi-purpose Cooperative Housing Societies” for the beneficiaries of JNNURM in 10 JNNURM cities.

9.1 The Director (JNNURM) made a presentation regarding surrender of 1st installment of central support for “Multi-purpose Cooperative Housing Societies” for the beneficiaries of JNNURM in 10 JNNURM cities by National Cooperative Housing Federation. He stated that the CSMC in its 86th meeting held on 25th May 2010 approved proposal of NCHF for “Sanction of support for Multi-purpose Cooperative Housing Societies for the Beneficiaries of JNNURM” for promoting housing cooperatives for the beneficiaries of the JNNURM in 10 JNNURM cities with a total cost of Rs. 1.00 crore payable from 1% JNNURM (BSUP& IHSDP) funds and on the request of NCHF the 1st instalment of central support of Rs. 25.00 lakhs was released to NCHF. However, the NCHF surrounded the 1st installment of Rs. 25 lakhs due to non-availability of project staff.

9.2 After detailed discussions, the Committee approved surrender of 1st installment of central support of Rs. 25 lakhs by NCHF and requested the NCHF to pay interest on this amount for the period for which the amount was kept by NCHF since the said amount was drawn by NCHF as per the provisions of GFRs.

10. The meeting ended with vote of thanks to the Chair.

****

7/30
ANNEXURE-I

LIST OF PARTICIPANTS IN THE 106th MEETING OF CENTRAL SANCTIONING AND MONITORING COMMITTEE (CSMC) OF BSUP HELD UNDER THE CHAIRPERSONSHIP OF SECRETARY (HUPA) ON 28.3.2011

1. Ms. Kiran Dhingra, Secretary, … … … … … in Chair
   Ministry of Housing and Urban Poverty Alleviation
2. Dr. P.K. Mohanty, Add. Secretary & Mission Director (JNNURM), MoHUPA
3. Ms. Aruna Sundararajan, Joint Secretary (RAY), MoHUPA, New Delhi
4. Shri D.S. Negi, OSD (JnNURM & RAY), MoHUPA, New Delhi
5. Ms Deepi Gaur Mukerjee, Director (RAY), MoHUPA, New Delhi
6. Shri Vivek Nangia, Director (JnNURM), MoHUPA, New Delhi
7. Shri J B Ravinder, Dy. Advisor, MoUD, New Delhi
8. Shri Rakesh Kumar, Desk Officer, IFD, MoUD, New Delhi
9. Shri P. K Duria, Town & Country Planner, TCPO, New Delhi
10. Shri A S Parmar, AD, MoF, New Delhi
11. Shri S K Saxena, Addl GM (Engr), HPL, New Delhi
12. Shri Arvind K Nirmal Sr. Engr (Sys), HPL, New Delhi
13. Shri A K Gaur, HPL, New Delhi
14. Shri S Puttaswamy, Commissioner, KSDB, Bangalore, Karnataka
15. Shri L S Baghel, SE, UAD, Bhopal, M.P
16. Shri Pravin Bhagwat, State Head, CMAMP, UADD, Govt. of Madhya Pradesh
17. Shri raj Kumar Thakur, Chief Municipal Officer, UADD, Govt. of Madhya Pradesh
18. Shri Prashant baijai, Social Dev. Off. (PIU), Bhopal, M.P
19. Shri Shrikant Geete, Sub-Engineer, UADD, Indore, M.P
20. Shri Krishna Datt Pathak, Research Officer (PIU), UADD, Indore, M.P
21. Shri Jaykreeti jain, Sub Engineer, UADD, Khujner, M.P
22. Shri Rajkumar Kartik, UADD, Vidisha, M.P
23. Shri Rakesh Rawat, Asstt. Engr., Nagar Parishat, Vidisha, M.P
24. Shri Ravindra Gangrade, Asstt. Engg., UADD, Indore, M.P
25. Shri Kumam Indu Singh, Dy. Director, UD&H, Govt. of Arunachal Pradesh
26. Shri K Palaniappan, APIDCOL, Itanagar, Arunachal Pradesh
27. Shri Chandra Nath Jha, Special Secretary, UD&HD, Bihar
28. Ms Putul Devi, Jamui Nagar Parishad, Bihar
29. Shri I P Gupta, Consultant, Patna, Bihar
30. Dr Shailesh K Agarwal, ED, BMTPC, New Delhi
31. Shri Pankaj Gupta, D.O, BMTPC, New Delhi
32. Shri Surender Kumar, Dy. Chief (P), HUDCO, New Delhi
33. Shri Alok Kumar Joshi, Dy. Chief (P), HUDCO, New Delhi
34. Ms. Usha P Mahavir, Dy. Chief (P), HUDCO, New Delhi
35. Ms. Radha Roy, Dy. Chief (P), HUDCO, New Delhi
36. Ms Alka Agarwal, Dy. Chief (P), HUDCO, New Delhi
37. Shri Naresh Kumar, Asstt. Chief (P), HUDCO, New Delhi
38. Shri Umraw Singh, Dy. Director, MoHUPA, New Delhi
39. Shri Ashok K Sharma, Statistical Officer, NBO, MoHUPA, New Delhi
40. Shri G. Srinivasa Rao, Under Secretary (JNNURM), MoHUPA, New Delhi.
ANNEXURE-II

IMPORTANT POINTS REGARDING FORMULATION, EXECUTION & MONITORING OF BSUP AND IHSDP PROJECTS

CDPs and Slum Development Plans

- The first generation CDPs have not addressed the requirements of housing and infrastructure in slums/low-income settlements adequately. States/UTs should revisit their CDPs, identify all the slums in their cities and towns – both notified and non-notified, develop database, and assess the needs for both in situ and relocation projects. As far as possible, priority should be accorded to in situ development of slums, keeping the livelihood needs of the urban poor in view. Time-bound Slum Development Plans need to be prepared for all cities and towns to pursue the agenda of Slum-free Cities/Towns in view of the mandatory reform regarding the provision of entitlements and amenities to the urban poor in accordance with the 7-Point Charter of JNNURM.

Slum & Socio-economic Surveys

- Survey of slums and potential beneficiaries for coverage under BSUP and IHSDP projects is a must for the meaningful formulation of DPRs. All efforts should be made for the proper conduct of detailed slum surveys and household socio-economic surveys to identify the projects/facilities to be included under DPRs. The SLNAs concerned would be responsible for the conduct of various surveys under the guidance of the State Secretary concerned. OSD (JNNURM) will coordinate the conduct of surveys in BSUP cities/towns and other cities and towns covered / proposed to be covered under IHSDP. He will communicate necessary guidelines / formats for the conduct of Slum, Household and Livelihoods Surveys in States/UTs. Training programmes as required for effective survey works should be organised by SLNAs, coordinated by OSD (JNNURM).

- Surveys would facilitate the assessment of the felt-needs of slum-dwellers/urban poor, especially for housing and physical and social infrastructure including schools, health care centres and other social/community facilities like community halls, common facility centres etc. Such surveys should cover health, education and livelihood profiles of the urban poor. The survey findings must be utilized for designing good BSUP/IHSDP projects, taking into account important aspects such as dependency load in the existing schools, capacity in hospitals for in- and out-patients, need for multi-purpose
community centres including livelihood centres, informal sector markets, etc. depending on the occupational profiles of the beneficiaries and the likely numbers.

- In case there is time constraint, regular slum survey and household socio-economic survey can be preceded by rapid slum and socio-economic surveys for the purposes of assessing the state of basic amenities in slums and the felt-needs of beneficiaries, duly considering their broad social, economic, educational and skill profiles, main and subsidiary occupations etc. so that appropriate physical and social infrastructure facilities can be proposed in the DPRs.

- Each DPR should be accompanied by a list of beneficiaries based on the socio-economic survey. Efforts should be made to develop slums inhabited predominantly by SCs, STs and other weaker sections living in sub-human conditions. States/ULBs should ensure that houses under BSUP and IHSDP are provided to the needy and the properly targeted sections. The list of beneficiaries should be notified and placed in the website of the ULB/JNNURM.

- States/UTs should go in for issues of bio-metric identity cards to beneficiaries based on the socio-economic survey and computerization of data/records. This is to ensure that they do not sell the dwelling units and squat elsewhere. Further, the States/ULBs may impose conditions that the houses constructed under JNNURM cannot be transferred over a specified period or that the same would be on a long-term lease. The possibility of sale/alienation/misuse of housing units constructed under BSUP and IHSDP should be prevented.

Consultation with Beneficiaries

- Consultation with beneficiaries is a must before deciding on preparation of DPRs. Willingness of the beneficiaries should be taken for any rehabilitation/relocation projects proposed and also for payment of beneficiary contribution.

- Affordability of the urban poor should be kept foremost in view while working out beneficiary contribution. Any contribution amount beyond their financial capacity may lead to the imposition of undue burden on them. Therefore, special care needs to be taken while deciding upfront beneficiary contribution or EMI payment. States/UTs may arrange loans under Differential Rate of Interest scheme for beneficiaries to enable them to meet their share. Overall construction cost of the housing unit may also be kept at a minimum.

Mandatory Clearances/Approvals
The State Level Nodal Agency/implementing bodies should ensure that the necessary clearances/approvals such as environmental clearance, Coastal Regulation Zone (CRZ) regulation clearance, land use clearance, etc. are in place before the DPRs are posed to the State Level Steering Committee/State Level Coordination Committee, as the case may be, for consideration. The CEO of the SLNA and State Secretary concerned should place the necessary technical clearances/approvals under various laws, including Environmental, Town Planning and Municipal laws, etc. and certificate that the estimates contained in the DPRs are authenticated/certified by the technically competent authorities under the State PWD Core/rules before the SLSC/SLCC.

The layouts proposed for housing colonies under BSUP and IHSDP, showing various land uses and facilities proposed must conform to the prevalent Town Planning Rules/norms, as applicable to low income housing/informal settlements. Copies of layouts and housing designs must invariably accompany DPRs when the same are sent to Appraising Agencies.

Housing & Infrastructure Components

The Ministry of Housing & Urban Poverty Alleviation has circulated Model DPR document to all States/UTs. The same is also placed in the Ministry’s web site for JNNURM. A ‘whole slum’ approach will need to be adopted covering provision of land tenure, affordable housing and basic services. The whole slum proposed for development/redevelopment/relocation should be de-notified after the BSUP or IHSDP project is implemented. However, considering the difficulties in practice and special needs of the urban poor at some locations, clusters having more than 15 housing units can also be considered. Under the whole slum approach, it must be ensured that pucca houses left out of housing programme should be provided with individual toilet facilities with a view to achieving total sanitation.

The housing component should generally be at least 50% of the total project cost with a view to achieving the targets fixed under the Mission and also giving primacy to the provision of shelter to the urban poor except in cases where housing units have already been constructed/are being constructed under VAMBAY or other EWS scheme of Central or State Governments.

Adequate provision should be made for water supply, sewerage, drainage, solid and liquid waste disposal in the colonies proposed for development under BSUP or IHSDP. Individual water and sewer connection should be provided. Digester technology, where
immediate connections to city sewer systems are not feasible, could be adopted in the place of dual-pits/septic tanks, wherever feasible.

Education, Health & Other Facilities

- Proposals for additional schools or additional rooms in existing schools must be part of the DPRs. The capacity of the existing schools to absorb the children from colonies being developed under BSUP and IHSDP needs to be carefully studied. The estimate of school-going children (including those from the new colonies) and demand for classrooms in terms of prevailing norms, capacity in existing schools and the additional capacity required should be worked out.
- Similar exercise should be done for providing health care facilities – hospitals, health centres, maternity centres etc.
- Action needs to be taken to ensure that other community infrastructure facilities like electrical sub-stations, transformers, water supply reservoirs, parks, playgrounds, bus stops, local markets, post offices, etc., are also made available to the poor.
- Detailed estimates of community facility requirements as per planning norms, availability and gaps to be addressed have to be prepared at the initial stage of project preparation itself.

Colony Layouts & Housing Designs

- The colony layout plan should be socially cohesive and should facilitate social interaction amongst the dwellers. Efforts should be made for providing at 30% open areas along with 15% organised green area in the layouts.
- Adequate space must be provided in the layouts for community facilities including social and livelihoods infrastructure. The layout plan must include designated space to take care of convergent services such as health, education and recreation, informal sector markets, livelihood centres, pens for animals (if permitted and required) etc. in accordance with the specific needs of each of the slum pockets and their beneficiaries.
- The houses proposed should have two rooms, balcony, kitchen and separate bathroom and latrine, individual water connection and sewer connection. Aspects such as storage space for keeping things in rooms/kitchen, location of kitchen, location of toilet and bathroom in the houses to facilitate privacy, independent access from both rooms to toilet and bathroom, leaving a small space for fitting exhaust fan in kitchen and toilet, balcony for drying clothes etc., are some of the nuances that can be thoughtfully incorporated in the design of the houses for the poor.
• In the case of more than G+3 structures, provisions for ramp/lifts may be made to ensure that the old, disabled and children are not put to inconvenience.

• While priority should be given to accommodate physically challenged beneficiaries in the colonies, suitable barrier-free environments need to be provided for them in the proposed projects.

• The Ministry of HUPA, with the help of HUDCO and BMTPC, has developed good designs of houses, colonies, ramps and various types of social infrastructure facilities which could be appropriately used while formulating project proposals. A Toolkit has also been published in this regard. The same may be referred to.

• The State Level Nodal Agency/ULBs/other implementing agencies may adopt innovative designs for layouts and houses for the poor, multi-purpose community centres, informal sector markets, animal pens, etc. not only in BSUP and IHSDP projects but also in their own programmes taken up by Housing Corporations/Boards etc. duly considering the models presented by HUDCO and BMTPC in the Toolkit published by the Ministry.

Developing Green Habitats

• States/UTs should take action to develop green habitats for the urban poor duly providing as many green belts, parks, avenue plantations, etc. as possible. Road-side plantations with tree guards and block plantations in the colonies taken up under BSUP and IHSDP should be given priority by the ULBs/Departments dealing with Parks, Plantations and Urban Forests.

• Tall seedlings, say 4-5 years old may be procured and planted in BSUP and IHSDP colonies so that they get established quickly without the need for careful nurture and maintenance.

Connectivity to City Infrastructure

• The infrastructure networks being developed under BSUP and IHSDP should invariably be integrated or planned to be integrated with trunk-line city infrastructure facilities, either already existing or being developed under UIG / UIDSSMT or State Government programmes in accordance with CDPs.

• The States / ULBs should ensure proper coordination amongst various agencies engaged in the implementation of JNNURM (UIG, UIDSSMT, BSUP and IHSDP) and other schemes to make sure that slums and low-income communities are linked to city-wide infrastructure systems. The project appraisal teams for UIG, UIDSSMT, BSUP and IHSDP must ensure such type of linkages.
Infrastructure facilities provided to slum-dwellers/urban poor in the BSUP and IHSDP colonies should not be inferior to those in the surrounding areas.

O&M - Maintenance of Assets
- Proper maintenance of assets and upkeep of cleanliness and hygiene in the housing complexes/colonies developed under BSUP and IHSDP should be given utmost importance. States/UTs must develop viable and sustainable mechanisms for the maintenance of the houses and common infrastructure facilities created under BSUP and IHSDP though suitable mechanisms such as colony welfare associations, local body-residents partnerships, institutional arrangements of collection of monthly maintenance charges etc.
- Wherever informal sector markets are taken up as a part of social infrastructure facilities in colonies, their operation on a time-sharing basis by inhabitants or their associations can be considered by the ULB concerned for enabling wider coverage of beneficiaries, without allotting space to any one person permanently.

Prime Minister's New 15-Point Programme for Welfare of Minorities
- An important objective of the new programme is to ensure that the benefits of various government schemes for the underprivileged reach the disadvantaged sections of the minority communities. In this regard, care should be taken to take up clusters of minority beneficiaries to the extent possible. Wherever feasible, efforts should be made to allocate up to 15% of targets under BSUP and IHSDP for the minorities.

Appraisal Check Lists
- Responsibility for the technical specifications in DPRs (adherence to State PWD Code and Government Orders) and their endorsement/approval by the competent authority lies with the ULB/implementing authority/State Level Nodal Agency. The appraisal agencies must also ensure that the technical specifications are duly certified by the technically competent authorities as per State Government Public Works Code/Government Orders. Authenticated estimates (rates and bills of quantities) duly signed by appropriate authorities must accompany the DPRs/Appraisal Reports.
- The SLNAs/Appraisal Agencies should specially devote attention to the following aspects:
  - Land availability for housing the poor – verification of ownership;
• Land tenure status – patta, temporary patta, occupancy right etc.;
• Availability of State share, ULB share, Beneficiary contribution as per Guidelines of BSUP/IHSDP;
• Willingness of beneficiaries to pay for their contribution.
• Housing design – two rooms, kitchen, balcony, individual toilet, individual water connection - refer to the Design Manual circulated by the Ministry;
• Adherence to town planning norms – Layout plans/designs should conform to town planning regulations applicable and be duly signed by competent municipal authority/SLNA officer;
• Provision of adequate open space in layouts – for green belts, parks, playgrounds, avenue plantations, roads etc.;
• Authentication by competent engineering authority as per State Government PWD Code/Order duly signed by engineers of appropriate level and SLNA Chief Executive Officer;
• Identification of eligible beneficiaries - process for issue of biometric identity cards must be completed within one month after sanction of projects, in general;
• Rapid/detailed socio-economic survey of beneficiaries – details to be provided;
• Proper identification of needs of community infrastructure
  • Provision of required civic infrastructure including social infrastructure such as community hall, livelihood centre, information sector market, animal pen, etc. Estimation of requirements must be based on judicious norms.
  • Connectivity of slum infrastructure facilities with city-wide trunk infrastructure networks – water supply, sewerage, storm drainage, roads etc. – ensuring connectivity of local infrastructure being taken up under BSUP/IHSDP with facilities being created under UIG/UIDSSMT.
• Availability/provision of basic amenities like post offices, bus stops, transport services, local shopping complexes, electricity transformers, sub-stations, water supply overhead tanks/ground level service reservoirs etc.
• SLSC/SLCC approval, project-wise (not in a block) with all details clearly indicating estimates, plans, availability of State share and agreement to meet cost escalation.
Time & Cost Over-runs

- The BSUP and IHSDP projects are generally required to be completed in 12 to 15 months. In the case of Special Category States/UTs and projects requiring special considerations, 3 to 6 months additional period could be provided. It is expected that any escalation in the project cost would be borne by the State Government/ULB concerned.

- For reducing escalation in the cost of projects, the following options could be exercised by the implementing agencies:
  i) Purchasing materials (cement, steel, sanitary pipes, electrical items) in bulk, wherever considered prudent and feasible with a view to reducing cost;
  ii) Encouraging labour contribution from the beneficiaries under the supervision of qualified technical personnel;
  iii) Bifurcating tendering (between housing component and infrastructure component) with a view to reducing the possibility of time and cost overruns; and
  iv) Creating/using a revolving “Basic Services for Urban Poor (BSUP) Fund” earmarked out of the municipal budget and supplemented by other innovative measures like cross-subsidization, State Government support etc. for meeting cost escalation.

Setting up of PMU/PIUs

- The States/UT’s should submit proposals to OSD (JNNURM) who will get the same appraised and bring up before the Central Sanctioning & Monitoring Committee/Central Sanctioning Committee. Transparent methods should be adopted in the selection and appointment of professionals in PMUs and PIUs. Such appointments should not be permanent in nature but only in terms of short-term engagements. No appointment should be seen as a place for parking the dead-wood. States/UTs must take all care to ensure that the PMU/PIUs have competent personnel.

- Each appointment to PMU/PIU should be based on prescribed terms of reference and the deliverables should be measured. Various activities, tasks and outcomes have to be clearly spelt out in the TORs. States/ULBs should exercise utmost caution in making such appointments on a contract basis. They should try and ensure minimum expenditure by selecting / appointing professionals at an appropriate remuneration rather than immediately opting for the maximum amount indicated by the Centre. However, the calibre of such professionals should be of a reasonably high level. If need be, qualified persons from Central/State Government/ULBs could be
taken in PMU/PIU on deputation. The personnel with PMUs/PIUs should work in tandem/collaboration with the State Level Nodal Agency / ULBs. These personnel should also assist in the implementation of other programmes like SJSRY.

Fees for Preparation of DPRs

• The States/UTs should submit proposals for reimbursement of fees to the concerned Appraisal Agency which had appraised the projects. The Appraisal Agency has a crucial role in examining the claim with particular reference to the various stages of improvement and modifications that were brought out in the DPRs before they were finally approved by the Central Sanctioning and Monitoring Committee/Central Sanctioning Committee. The Appraisal Agency should submit report to the Ministry for releasing Central Assistance for reimbursement of charges towards the cost of preparation of DPRs (both in the case of DPRs prepared by in-house personnel as well as by consultants). These will be considered by the Central Sanctioning and Monitoring Committee/Central Sanctioning Committee. After approval, recommendation will be sent to the Ministry of Finance/Ministry of Home Affairs for releasing Central Assistance out of the ACA allocation for the particular State/UT in the case of projects prepared by consultants.

• The Central Assistance for DPRs prepared through in-house personnel of the States would be released from out of the 1% JNNURM fund in the Budget of Ministry of HUPA as decided in the Central Sanctioning & Monitoring Committee /Central Sanctioning Committee Meetings earlier. While sending proposals for reimbursement of project preparation charges, the appraising agency must ensure that two copies of DPRs (duly revised based on decisions of CSMC/CSC) are provided to OSD (JNNURM) for record. The Appraising Agency should also keep two copies of DPRs with it in safe custody so as to be able to meet requests for information under the RTI Act, 2005.

Community Development Network (CDN)

• The States / UTs should prioritise and get necessary approval from SLSC/SLCC to the proposals concerning Community Development Network (CDN) so as to seek support from the Community Participation Fund. Such proposals received in the Ministry of HUPA will be appraised by a team working under the GOI-UNDP Project on National Strategy for Urban Poor coordinated by the National Project Coordinator/Deputy Secretary (JNNURM). The reports will then be placed before the Central Sanctioning & Monitoring Committee for consideration.

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• Community Development Networks involving Neighbourhood Groups, Neighbourhood Committees and Community Development Societies should be promoted so that the dynamics of the CDN lead to fraternity in the neighbourhoods and issues of alienation of all sorts could be eliminated. CDN should work towards better inter- and intra-relationships in colonies to get over the dividing forces. This will strengthen a feeling of solidarity among the residents.

Quality in Execution of Projects
• Housing for the poor does not mean poor quality housing. Utmost emphasis must be accorded to the quality execution of houses and infrastructure facilities for the poor. High quality construction, functional units, vector-free atmosphere and healthy living environment should be ensured in the housing projects under BSUP/IHSDP. States/UTs should establish both internal and external quality assurance mechanisms in the case of all BSUP and IHSDP projects.
• State Secretaries in charge of BSUP and IHSDP should ensure that all the projects approved are inspected by independent high level teams from time to time to ensure quality in execution and timely completion of projects through removal of all hurdles
• Beneficiary committees must be constituted to supervise construction of houses. States/UTs should take steps for conducting social audit of projects under BSUP and IHSDP similar to NREGA.

Third Party Inspection and Monitoring (TPIM)
• TPIM should be instituted to bring in transparency and quality in the implementation of all BSUP and IHSDP projects. The Ministry will be providing necessary financial and technical assistance to the States / UTs for TPIM. A Toolkit has been prepared and communicated to the States /UTs.
• Those States/UTs who have not been able to establish TPIMA for BSUP and IHSDP projects may use the services of independent review and monitoring agencies engaged for UIG, UIDSSMT or other programmes.
• Before final instalment is released under BSUP and IHSDP projects, TPIM or quality inspection report until such time a TPIMA is engaged, will be required from the concerned States/UTs unless the CSMC/CSC is of the opinion that the release need not be stopped for the present in the interest of completing houses for the urban poor, who have contributed their share.

Capacity Building Activities
• In the year 2006-07, the Ministry of HUPA had released fund to the State Governments for capacity building activities including research and training towards implementation of BSUP and IHSDP projects. Unless the States/UTs submit utilisation certificates for the funds released earlier, further releases of Central Assistance would be held up, as utilisation certificates have to be furnished within 12 months from the date of closure of the financial year to which financial sanction pertains.

• Capacity building is one of the biggest constraints in the execution of projects and reforms under JNNURM. The States/UTs may take full advantage of the IEC facilities under JNNURM, the National Programme on Capacity Building for Urban Poverty Alleviation and the programme of National Network of Resource Centres (NNRCs).

City/Town Poverty Reduction Strategy

• The city of Rajkot (Gujarat) has brought out a City Poverty Reduction Strategy Report. Other cities/towns may bring out similar reports. They may prepare comprehensive Slum Development Plans with a view to pursuing the goal of Slum-free City. The toolkit prepared by the National Strategy for the Urban Poor project may be referred to.

• States/UTs must develop agenda for Slum-free Cities and Towns and prepare and implement time-bound action plans with specified milestones for progress.

Key Reforms - Core to the Urban Poor

• Special attention should be paid for the implementation of the three key reforms stipulated under JNNURM that are critical to the urban poor: (i) earmarking within local body budgets for basic services to the urban poor; (ii) provision of basic services including the implementation of 7-Point Charter in accordance with agreed timelines; (iii) earmarking at least 20-25% of developed land in all housing projects (both public and private agencies) for EWS/LIG category with a system of cross subsidization. States/UTs must develop broad state level policy frameworks to facilitate the implementation of these reforms in all cities and towns.

• The issues of land availability for housing the urban poor and providing them security of land tenure are important issues to be addressed by States/UTs/ULBs if the goals of JNNURM are to be attained. States/UTs need to develop a policy framework including tangible reforms in master planning paradigm and process urgently.

Convergent Delivery of Social Services
• It is necessary to integrate provisions of health, education and social security with land tenure, housing and other amenities for the urban poor to enable them to lead a decent quality of life. Urban Local Bodies and State Governments have a critical role to play to ensure the proper convergence of facilities under the already available schemes for education, health, social security, etc. implemented through different Departments/Agencies. The DPRs should list out the deficiencies in terms of access to school, primary health centre, provision of social welfare and other facilities so that timely remedial measures can be taken up in accordance with the socio-economic survey. Provision of adequate infrastructure by way of school/additional class rooms and health care centres should be taken at the formulation of the DPR itself. A mere statement that adequate number of schools/health centres is available in the vicinity of the proposed housing colony would not be sufficient. The State/ULB/implementing agencies concerned should certify that such facilities available in the vicinity are also accessible to the slum dwellers. Similarly proper convergence of schemes in the realm of social security such as old age pension, widow pension, disability pensions, health insurance, maternity benefit scheme, etc. should be ensured to benefit the urban poor selected under JNNURM and other programmes.

• The States/UTs must take all steps to ensure the convergence of BSUP and IHSDP with other ongoing schemes such as UIG, UIDSSMT, Sarva Sikhsa Abhiyan, Health Mission, Aam Aadmi Bima Yojana, Rashtriya Swasthya Bima Yojana, National Social Assistance Programme, Prime Minister’s Employment Generation Programmes, SJSRY etc. Shelter and basic amenities to the urban poor may not suffice them to move above the poverty line. In particular, State Governments/ULBs should make effort to dovetail the implementation of SJSRY with JNNURM. This step would provide the urban poor with access to livelihoods and enable them to overcome poverty. Programmes for skill development, self-employment, community mobilization, development and empowerment are necessary to facilitate sustained improvements in the living conditions of the urban poor and develop ‘inclusive’ cities.

Projects for in situ Development

• States/UTs should come up with adequate number of projects for in-situ development with good lay-outs and type designs. The emphasis should be to provide a better and supportive atmosphere for living and working. The in-situ development projects should not end up with creation of another cluster of unplanned houses without access to water, sanitation and social infrastructure. Suitable planning
and infrastructure provision norms must be adopted. The quality of infrastructure provided to housing colonies under BSUP and IHSDP projects should not be inferior to those available for surrounding areas.

Handholding in Relocation

- In the case of relocation projects, the process of shifting to a new environment with inadequate facilities, near-loss of contact with close relatives and being far off from work places can be very traumatic. The States/UTs should engage social counsellors and Community Development Department personnel/Community Organisers in ULBs to work closely with the beneficiaries and ensure that the process of transition to the new multi-storeyed housing complex/environment/ location is as smooth as possible.
- Time-bound programmes must be implemented to provide all basic amenities to the urban poor in the relocation colonies, including city transport services and local market complexes.

Sense of Belongingness

- To create a sense of belongingness, the slums may be named in consultation with the intended beneficiaries. Provision of a low cost enclosure around open spaces in the slum pocket being covered under BSUP/IHSDP could be considered by States/ULBs, if the cost is not prohibitive.
- Beneficiaries must be closely involved in the planning, identification, implementation, monitoring, review and social audit of JNURM projects.

IEC Activities – Awareness Building

- In a people-centric programme like BSUP and IHSDP under JNURM, there is a need to generate awareness amongst both the targeted so that they are able to receive what is intended for them by the Government. Awareness needs to be generated amongst the non-targeted sections so as to improve urban policy and highlight how the concerns of the urban poor are very relevant to them. Any awareness campaign should have a national tone, tenor, appeal and recall value, backed by consistent and coherent slogans and themes. The States/ULBs could bring out advertisements in vernacular languages with local adaptation of the templates prepared by the Ministry of HUPA. States/ULBs should ensure that the local adaptation does not deviate from the letter and spirit of the national templates and the messages being conveyed are only about the programme and related policy advocacy. They should also ensure that all such media

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campaigns are in accordance with the relevant rules and regulations applicable. Cost of such campaigns, in accordance with Government approved rates, would be reimbursed to the States/ULBs under the IEC component of JNNURM subject to limits fixed by CSMC/CSC. Reimbursement will be made if prior approval of the Mission Directorate/CSMC/CSC in the Ministry of HUPA was obtained before launching such campaign. Proposals for reimbursement of such expenditure will be submitted through HUDCO, which will put up the same to the Central Sanctioning and Monitoring Committee for its consideration and approval of reimbursement through Department of Expenditure, Ministry of Finance or Ministry of Home Affairs, as the case may be.

Progress Reports on Implementation

- The States/ULBs should send Quarterly Progress Reports/ Monthly Progress Reports on projects as well as reforms as per prescribed formats, without fail to enable the Ministry to report to the Prime Minister’s Office in time. Further, one page abstract on the status of implementation of projects and reforms must be presented before posing the details of project proposals in the meetings of Central Sanctioning & Monitoring Committee/Central Sanctioning Committee.

- State/UT Secretaries in charge of BSUP and IHSDP should take monthly review of the implementation of projects and reforms under BSUP and IHSDP. Copies of the minutes of such review meetings should be sent to the Mission Directorate in MoHUPA.

Focus on Urban Policy

- There is an urgent need for States/UTs to focus on broader urban policy and urban management reforms to address not only the backlog and current urban issues but also the challenges of future urban growth, say in the next 20-25 years, so that the conditions that led to urban decay are prevented well in time. We should not be in a situation where we are perpetually chasing slum upgradation; States/UTs should plan proactively in anticipation of the future patterns of urban growth due to the factors of rural-urban migration, urban-urban migration, reclassification and natural increase. Without the implementation of urban planning and local government reforms and capacity building for effective urban management, JNNURM would remain a mere infrastructure upgradation programme, and none of the policy changes for vibrant, productive, sustainable and inclusive cities that JNNURM hopes to drive would materialize.

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<table>
<thead>
<tr>
<th>Sl. No.</th>
<th>Mission City, State</th>
<th>Project Title</th>
<th>Total Cost</th>
<th>Central Share/ Surplus ACA</th>
<th>State Share</th>
<th>1st to 4th Installments</th>
<th>Brief Summary</th>
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<tbody>
<tr>
<td>A.</td>
<td>Itanagar/ Arunachal Pradesh</td>
<td>BSUP housing Scheme for const. of 144 DUs at Nirjuli, Banderdeva, Itanagar, Arunachal Pradesh</td>
<td>11.68</td>
<td>10.52</td>
<td>1.16</td>
<td>2.63</td>
<td>SLSC approval has not been furnished.</td>
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<td>Elected Body is in place.</td>
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<td>Ratio of Housing and Infrastructure is 57 : 43.</td>
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<td>It is proposed to construct 144 DUs in G+3 RCC structure with the carpet area of 25.38 Sq. Mt. Each DU consist Two rooms, Kitchen (Open Kitchen with One room), separate bath and WC.</td>
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<td></td>
<td>Total Cost per DU is Rs. 4,54,423/- Central Share is Rs.4,08,981/-, State Share Rs.25,442/- and Beneficiary Share is Rs. 20,000,-</td>
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<td>One Community Centre of 293 Sqm having provision of primary health Centre has been proposed.</td>
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<td>SOR adopted is Arunachal Pradesh PWD SOR 2007.</td>
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<td>The duration of project is reduced to 12 months.</td>
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<tr>
<td>Total</td>
<td></td>
<td></td>
<td>11.68</td>
<td>10.52</td>
<td>1.16</td>
<td>2.63</td>
<td></td>
</tr>
</tbody>
</table>

106th CS&MC meeting, dated: 28.03.2011 (Agenda Brief)
### BRIEF SUMMARY OF SUPPLEMENTARY AGENDA FOR CONSIDERATION TO CENTRAL SANCTIONING & MONITORING COMMITTEE (CS&MCA) UNDER BASIC SERVICES TO THE URBAN POOR (Sub-Mission-II) (Rs. in Crores)

<table>
<thead>
<tr>
<th>Sl. No</th>
<th>Mission City, State</th>
<th>Project Title</th>
<th>Total Cost</th>
<th>Central Share/ Surplus ACA</th>
<th>State Share</th>
<th>1st to 4th Installments</th>
<th>Brief Summary</th>
</tr>
</thead>
</table>
| A.     | West Bengal         | Proposal for reimbursement of expenditure incurred on Payment of TPIMA in the State of West Bengal |            |                            |             | 0.2510                  | Total Payable Cost to M/S BLG Construction Services Pvt. Ltd. for Onsite Visits and Desk Review is Rs.0.0955 Cr.  
|        |                     |               |            |                           |             |                        | Total Payable Cost to M/S Aarvee Associates Architects Engineers & Consultants Pvt. Ltd. for Onsite Visits and Desk Review is Rs. 0.0840 Cr.  
|        |                     |               |            |                           |             |                        | Total Payable Cost to M/S SGS India Pvt. Ltd. for Onsite Visits and Desk Review is Rs.0.0715 Cr. |
| B.     | Bilaspur & Raipur/ Chhattisgarh | Proposal for reimbursement of DPR preparation Charges in respect of 2 IHSDP Schemes of Bilaspur Ph-I & Raigarh, Chhattisgarh |            |                            |             | 0.8000                  | No tender were called for these DPRs.  
|        |                     |               |            |                           |             |                        | However Rs.1.00 Lac. for each DPR has already been released by GOI.  
|        |                     |               |            |                           |             |                        | As per the toolkit, Rs. 5.00 Lac. sanctioned for each DPR |
|        |                     |               |            |                           |             | 1.0510                  |               |

24/30

106th CS&MCA meeting, dated: 28.03.2011 (Supple. Agenda Brief)
<table>
<thead>
<tr>
<th>Sl. No.</th>
<th>Mission City, State</th>
<th>Project Title</th>
<th>Total Cost</th>
<th>Central Share/Surplus ACA</th>
<th>State Share</th>
<th>1st to 4th Installments</th>
<th>Brief Summary</th>
<th>Page No.</th>
</tr>
</thead>
<tbody>
<tr>
<td>A.</td>
<td>Achalpur. Sindkhed Raja, Anjangaon Surji and Dondaicha Warwade Maharashtra</td>
<td>Proposal for reimbursement of DPR preparation Charges in respect of 4 IHSDP Schemes of Achalpur. Sindkhed Raja, Anjangaon Surji and Dondaicha Warwade Ph-II, Maharashtra.</td>
<td></td>
<td></td>
<td></td>
<td>0.6884</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Total</td>
<td></td>
<td></td>
<td></td>
<td>0.6884</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

25/30

106th CS&MC meeting, dated: 28.03.2011 (Supplementary Agenda Brief)
**BRIEF SUMMARY OF SUPPLEMENTARY AGENDA-III FOR CONSIDERATION TO CENTRAL SANCTIONING & MONITORING COMMITTEE (CS&MC) UNDER BASIC SERVICES TO THE URBAN POOR (Sub-Mission-II)**

(Rs. in Crores)

<table>
<thead>
<tr>
<th>Sl. No.</th>
<th>Mission City, State</th>
<th>Project Title</th>
<th>Total Cost</th>
<th>Central Share/ Surplus ACA</th>
<th>State Share</th>
<th>1st to 4th Installments</th>
<th>Brief Summary</th>
</tr>
</thead>
</table>
| A.     | All Mission Cities of JNNURM | Special Agenda for funding City Volunteer Technical Corps(CVTs) in the Mission Cities of JNNURM | | | | | ➢ The CSMC of MOUD has approved the fund flow mechanism for funding CVTC activities in the Mission Cities as Under :-
➢ An Amount of Rs 10 lakh per annum per mission city with contribution of Rs. 6 Lakh from MOUD and Rs. 4 Lakh from Mo HUPA to be released to NIUA in two equal installments and NIUA will release the amount to the respective MC.
➢ The 2nd Installment of fund will be released only after 70% of funds released earlier are fully used by the ULB subject to compliance with provisions relating to submission of UCs under the GFRs.
➢ The assistance will be available only to those cities which has already setup CVTCs.
➢ NIUA will keep proper accounts of the funds released to Mission Cities for the purpose of Audit at later stage. |
| B.     |                      | Special Agenda- Surrender of 1st Installment of Central support released to National Cooperative | | | | | |

106th CS&MC meeting, dated: 28.03.2011 (Supple.Agenda-III Brief)
<p>| | | | | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Housing Federation of India (NCHF) for organizing Multi-purpose Cooperative Housing Societies for the Beneficiaries of JNNURM in 10 JNNURM Cities</td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Total</td>
<td></td>
<td></td>
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</tr>
</tbody>
</table>

BRIEF SUMMARY OF SUPPLEMENTARY AGENDA-III FOR CONSIDERATION TO CENTRAL SANCTIONING & MONITORING COMMITTEE (CS&MC) UNDER BASIC SERVICES TO THE URBAN POOR (Sub-Mission-II) (Rs. in Crores)

106th CS&MC meeting, dated: 28.03.2011 (Supple.Agenda-III Brief)
## REIMBURSEMENT OF EXPENDITURE ON PAYMENT OF TPIM CHARGES TO THE STATE OF WEST BENGAL.

<table>
<thead>
<tr>
<th></th>
<th>No of projects awarded</th>
<th>Amount work awarded (Rs.in lacs)</th>
<th>No. of projects against which Invoice raised</th>
<th>Payment made to the Agencies (after 10% TDS deduction)</th>
<th>Reimbursement Claimed (Part Rate) excluding TDS deduction.</th>
</tr>
</thead>
<tbody>
<tr>
<td>M/s BLG Construction</td>
<td>BSUP: 19, IHSDP: 24</td>
<td>173.55</td>
<td>BSUP: 00, IHSDP: 10</td>
<td>955000</td>
<td>955000.00</td>
</tr>
<tr>
<td>M/s Aarvee Associates</td>
<td>BSUP: 42, IHSDP: 42</td>
<td>304.85</td>
<td>BSUP: 11, IHSDP: 13</td>
<td>840000</td>
<td>840000.00</td>
</tr>
<tr>
<td>M/s SGS India</td>
<td>BSUP: 29, IHSDP: 27</td>
<td>209.3</td>
<td>BSUP: 04, IHSDP: 05</td>
<td>715000</td>
<td>715000.00</td>
</tr>
<tr>
<td>Total</td>
<td></td>
<td></td>
<td></td>
<td><strong>2510000</strong></td>
<td><strong>2510000.00</strong></td>
</tr>
</tbody>
</table>

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*Annexure-IV to the minutes of 106th CSMC (BSUP) dated 28-03-2011*
DPR preparation charges for 2 IHSDP projects in Chhatisgarh

<table>
<thead>
<tr>
<th>S. No</th>
<th>HUDCO Scheme No.</th>
<th>Town Name</th>
<th>Approved in CSC meeting</th>
<th>Project Cost</th>
<th>Amount claimed by Agency / Consultant (incl. of S.Tax)</th>
<th>Admissible DPR prep. Charges (Ceiling of inhouse DPR charges)</th>
<th>Amount released by GoI vide letter dated 29.12.06</th>
<th>Balance Admissible DPR prep. Charges</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>50055</td>
<td>Bilaspur Ph-I *</td>
<td>4th CSC</td>
<td>1784.97</td>
<td>8.830</td>
<td>5.000</td>
<td>1.000</td>
<td>4.000</td>
</tr>
<tr>
<td>2</td>
<td>50078</td>
<td>Raigarh *</td>
<td>5th CSC</td>
<td>1593.36</td>
<td>13.410</td>
<td>5.000</td>
<td>1.000</td>
<td>4.000</td>
</tr>
</tbody>
</table>

**Total amount for reimbursement**

8.000

*Note: Admissible Reimbursement amount restricted to Rs 5.00 lacs each, since bidding process was not adopted.*

Rupees eight lakhs only
DPR preparation charges for 4 IHSDP projects in Maharashtra

<table>
<thead>
<tr>
<th>S. No</th>
<th>HUDCO Scheme No.</th>
<th>Town Name</th>
<th>Approved in CSC meeting</th>
<th>Project Cost</th>
<th>Amount claimed by Agency / Consultant (incl. S.Tax)</th>
<th>Admissible DPR prep. Charges (1% of PC / ceiling of inhouse)</th>
<th>Finalized DPR sent to the Ministry on</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
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<td></td>
<td></td>
</tr>
<tr>
<td>1</td>
<td>50674</td>
<td>Achalpur</td>
<td>43rd CSC</td>
<td>10.12.08</td>
<td>2213.04</td>
<td>41.03</td>
<td>22.13</td>
</tr>
<tr>
<td>2</td>
<td>50675</td>
<td>Anjangaon Surji</td>
<td>43rd CSC</td>
<td>10.12.08</td>
<td>1992.11</td>
<td>36.23</td>
<td>19.92</td>
</tr>
<tr>
<td>3</td>
<td>50676</td>
<td>Dondaicha Warwade Ph-II</td>
<td>43rd CSC</td>
<td>10.12.08</td>
<td>2179.15</td>
<td>45.79</td>
<td>21.79</td>
</tr>
<tr>
<td>4</td>
<td>50682</td>
<td>Sindhked Raja*</td>
<td>43rd CSC</td>
<td>10.12.08</td>
<td>1066.34</td>
<td>11.76</td>
<td>5.00</td>
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<td></td>
<td><strong>Total amount for reimbursement</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td><strong>68.84</strong></td>
</tr>
</tbody>
</table>

Note: *Reimbursement amount restricted to Rs 5.00 lacs, since bidding process was not adopted.

Rupees sixty eight lakhs eighty four thousand only