# No.N.11026/2/2008/BSUP/JNNURM -Vol. XIX <br> Government of India <br> Ministry of Housing and Urban Poverty Alleviation 

REGISTERED POST/BY HAND

Room No. 201, G Wing
New Delhi, dated $27^{\text {th }}$ January, 2009

## OFFICE MEMORANDUM

The undersigned is directed to enclose herewith a copy of the minutes of the $47^{\text {h }}$ meeting of the Central Sanctioning and Monitoring Committee of Ministry of Housing and Urban Poverty Alleviation held on $29^{\text {th }}$ December, 2008 under the Chairmanship of Secretary (HUPA) to consider and sanction projects under Sub-Mission on Basic Services to the Urban Poor (BSUP) under Jawaharlal Nehru National Urban Renewal Mission (JNNURM).
2. The appraisal agencies (i.e. HUDCO, BMTPC) are requested to convey the decisions of the Central Sanctioning \& Monitoring Committee to all the State implementing agencies/nodal agencies for BSUP and IHSDP to take appropriate follow up action as per the minutes of the meeting.
3. A copy of the minutes is forwarded to the Secretaries in-charge of BSUP and IHSDP in the States/UT's with a request to take further follow up action.


Deputy Director (BSUP)
Telephone 011-2306 1519

## Encl: Minutes of the meeting

To
Members of the CSMC as follows:

1. The Secretary, Ministry of Urban Development, Nirman Bhavan, New Delhi.
2. The Secretary, Ministry of Finance, Department of Expenditure, New Delhi.
3. The Principal Adviser (HUD), Planning Comímission, Yojana Bhavan, New Delhi.
4. The Secretary, Ministry of Environment and Forests, Paryavaran Bhavan, CGO Complex, Lodhi Road, New Delhi.
5. The Secretary, Ministry of Social Justice and Empowerment, Shastri Bhavan, New Delhi.
6. The Secretary, Ministry of Health and Family Welfare, Kirman Bhavan, New Delhi.
7. The Secretary, Department of School Education \& Literacy, Shastri Bhavan, New Delhi.
8. The Joint Secretary and FA, Ministry of Urban Development and Ministry of HUPA, New Delhi.
9. The Chief Planner, Town and Country Planning Organisation (TCPO), I.P. Estate, New Delhi.
10. The Adviser, CPFILEO, Ministry of Urban Development, Airman Bhavan, New Delhi.
11. The CMD, Housing and Urban Development Corporation Ltd., HIUDCO Bhavan, India Habitat Centre, Lodhi Road, New Delhi.
12. The Joint Secretary (JNNURM)/Mission Director, Ministry of Ifousing and Urban Poverty Alleviation, New Delhi - Member-Secretary

Copy to the concerned officers in respect of projects considered in the meeting:-

1. Shri R.Subtamaniam, MD, A.P. State Housing Corporation and Commissioner, Housing, Government of Andhra Pradesh, Hyderabad
2. Ms. Pushpa Subramaniam, Secretary, MAUJD Department, Government of Andhra Pradesh, Hyderabad
3. Shri Shailesh Singh, Secretary, Urban Development Department, Government of Jharkhand, Ranchi.

4. Shri Gajanand Ram, General Manager, Greater Ranchi Developmnet Agency (SLNA), Government of Jharkhand, $3^{\text {rt }}$ Floor, Pragati Sadan, Katchahari Road, Ranchi.
5. Shri Hadadare, Chief Engineer, Maharashtra Housing and Area Development Authority (MHADA), Griha Nirman Bhavan, Bandra (East), Mumbai-400 051.
6. Shri Vivek Bharadwaj, Special Secretary, UI) Department and Secretary, KMDA, Government of West Bengal, DI-8, Sector-I, Salt Lakc, Kolkata-64
7. Shri Kousik Das, Additional Chief Engincer, ME Directorate Department of Municipal Affairs, Government of West Bengal, 1 st Floor, Bikash Bhavan, Kolkata-700 091
8. Shri Senthilkumar, P. Director of Municipal Administration, Government of Tamil Nadu, $6^{\text {th }}$

Floor, Ezhilagam Annex, Chepauk, Chennai-600 005.
9. The Managing Director, APUFIDC, O/o E-in-C, Public Health, A. C. Guards, Hyderabad

Copy to the Secretaries in charge of Basic Services to the Urban Poor (BSUP) and Integrated Housing \& Stum Development Programme (IHSDP) in the States/UTs:-
The Principal Secretary, Urban Development \& Municipal Administration Department Government of Andhra Pradesh, L-Block Secretariat Hyderabad -- 500002 The Secretary, Municipal Administation Department, Government of Andbra Pradesh, L-Block Secretariat, Hyderabad 500002.
The Commissioner \& Secretary,
UD Department,
Government of Assam,
Assam Secretariat,
Dispur,
Guwahati -781006.
Housing Department,
Government of Andhra Pradesh,
L.Block, A.P. Secretariat,
Hyderabad -- 500002
The Principal Secretary,
Urban Devclopment \& 'Tourism,
Government of Arunachal Pradesh,
Civil Secretariat,
Itanagar.
The Secretary,
Urban Development Department,
Government of Bihar,
Vikash Bhawan,
New Secretariat,
Patna..
The Secretary (Housing),
Government of Bihar:
(BUDA),
Urban Development Department,
Government of Bihar,
Vikash Bhawan, latna.
The Sccretary,
Urban Administration \& Development
Department,
Government of Chhatishgarh,
Room NO 316, DKS Bhawan,
Mantralaya, Raipur - 492001.
The Principal Sectetary (UD) \& Housing,
Government of Gujarat,
Block No, 14, $9^{\text {th }}$ Floor,
New Sachivalaya,
Gandhinagar- 382010.

| The Commissioner \& Secretary, Department of Urban Development, Government of Haryana, SCO-20 Sec. 7 C , Chandigarh - 160001. | The Secretaty (UD), Government of Fimachal Pradesh, Shimla - 171002 |
| :---: | :---: |
| The Secretary, <br> Housing and UD Department, Government of Jammu \& Kashmir, New Secretariat, Srinagar | The Principal Secretary (Housing), Government of Himachal Pradesh, Shimla-171002 |
| The Director, Urban Local Bodies Government of Jammu \& Kahsmir, 151-A/D, Gandhi Nagar, Jammu. | The Sccretary Urban Development Department, Government of Jharkhand, Ranchi -834 004. |
| The Secretary (Housing) Government of Jharkhand, Project Building, Dhurwa, Ranchi-834004 | The Principal Secretary (Housing) <br> Government of Karnataka, <br> Room No.213, <br> $2^{\text {nd }}$ Floor, Vikas Sauda <br> Dr. B.R. Ambedkar Road, Bangalore-560 001 |
| The Principal Secretary to Government UD Department, Government of Karnataka Room No.436, $4^{\text {th }}$ Floor, Vikas Sauda Dr. B.R.Ambedkar Road Bangalore 560001 | The Secretary (Housing), Government of Kerala, Secretariat, Thiruvananthapuram - 695001 |
| The Principal Secretary, Local Sclf Government Department <br> Government of Kerala Thiruvananthapuram - 695001 | The Secretary , Local Self Government, Government of Kerala, Thiruvananthapuram-695 001 |
| The Executive Director <br> Kudumbashrec <br> State Poverty Eradication Mission <br> Government of Kerala <br> $2^{\text {nd }}$ Floor, TRIDA Building, <br> Chalakuzhy Road, Medical College (PO), <br> Thiruvananthapuram 695011. | The Principal Secretary, <br> Urban Administration and Development <br> Department, <br> Government of Madhya Pradesh, <br> Mantralaya, <br> Bhopal-462032 |
| The Principal Secretary (Housing \& Environment), <br> Government of Madhya Pradesh, Mantralaya, Ballabh Bhavan, Bhopal - 462032 | The Commissioner, Urban Administration \& Devclopment, Government of Madhya Pradesh, Nagar Palika Bhavan, Shivaji Nagar Bhopal-462 016 |
| The Principal Secretary (UD), Government of Maharashtra, Room No.425, $4^{\text {th }}$ floor Mantraalaya, Mumbai-400 032 | The Principal Secretary (Housing), Government of Maharashtra, Room No.268, $2^{\text {nd }}$ Floor, Mantralaya, Mumbai-400 032 |


| Commissioner \& Secretary, Urban Affairs \& Housing, Government of Mcghalaya, Main Secretariat Building Shillong-793001 | The Secretary, <br> Housing, UD \& Municipal Administration, Government of Manipur, <br> Chief Secretariat, <br> Imphal -795001 |
| :---: | :---: |
| The Commissioner \& Secretary, Urban Development \& Poverty Alleviation Department Government of Mizoram, Civil Secretariat, Aizwal-796 001. | The Principal Secretary, Urban Development Department, Government of Nagaland, Kohima - 797001 |
| The Commissioner \& Secretary, Works \& Housing, <br> Government of Nagaland Kohima - 797001 | The Principal Sccretary (Housing \& UD), Government of Orissa, Orissa Secretariat, Bhubaneswar 751001 |
| The Principal Secretary (ISG) Government of Punjab <br> Mini Secretariat <br> Sector-9, <br> Chandigarh 160001 | The Secretary (Housing \& UD) <br> Government of Punjab, <br> Room No.419, Mini Secretariat, Sector-9 <br> Chandigarh 160001 |
| The Principal Secretary, UDH \& LSG Department, Government of Rajasthan Room No. 29, Main Building, Secretariat, Jaipur | The Sccretary, Local Self Government Department, Government of Rajasthan , Room No.39, SSO Building, Government Secretariat, Jaipur 302005. |
| The Secretary, <br> Department of UD \& Housing, Government of Sikkim, NH 31A, Gangtok - 737101 | The Secretary (I Iousing \& UD), Government of Tamil Nadu, Fort St. George, Secretariat, Chennai - 600009 |
| 'The Sccretary, Municipal Administration \& Water Supply, Government of Tamil Nadu, $6^{\text {th }}$ Floor, Ezhilagam Annexe, Chepauk, Chennai-600 009 | 'Ihe Sccretary (U1)), Government of l'ripura Civil Secretariat, Pt. Nchru Complex, Agartala-799 001 |
| The Principal Secretary (UD \& MA) Government of Uttar Pradesh, Room No.825, $8^{\text {th }}$ floor, Bapu Bhawan, Lucknow - 226001 | The l’rincipal Secretary (llousing), Government of Uttar l'radesh, 325 Bapu Bhavan, Lucknow - 226001 |
| The Director, SUDA, Government of Utar l'radesh, Navchetna Kendra, 10, Ashok Marg, Lucknow. | The Principal Secretary (UD), Government of Uttarakhand, Uttarakhand Sectelariat, 4 B, Subhash Ruad DEHRADUN - 248001. |
| The Project Director (JNNURM), Urban Devclopment Directorare, Government of Uttarakhand, 43/6, Mata Mandir Marg, Dharampur, Dchradun - 248001 |  |



Copy to:

1. The Joint Secretary to Hon'ble Prime Minister (Kind attention Shari R. Gopalakrishnan), PMO, South Block, New Delhi.
2. PS to Hon'ble Minister (FIUPA)
3. Sr. PPS to Secretary (HUPA)
4. Joint Secretary (H), Ministry of HUPA
5. The Joint Secretary (PP), Ministry of Minority Affairs, Room No.1125, $11^{\text {th }}$ Floor, Paryavaran Bhavan, CGO Complex, New Delhi.
6. The Joint Secretary (UT), Ministry of Home Affairs, North Block, New Delhi
7. Director (UPA), Ministry of HUPA
8. OSD (JNNURM), Ministry of HUPA.
9. Director (Administration), Ministry of HUPA
10. DS(0NNURM), Ministry of HUPA
11. US(JNNURM), Ministry of HUPA
12. DD(JPC), NBO, Ministry of HUPA
13. DD(Data \& MIS), NBO, Ministry of HUPA
14. DD (NRC), NBO, Ministry of HUPA
15. SO (IHSDP), Ministry of IIUPA
16. Monitoring Cell (JNNURM), Ministry of IIUPA
17. 'The CMD, NBCC, "NBCC Bhavan", Lodhi Road, New Delhi-110 003
18. The CMD, HPL, Jangpura, New Delhi-110014
19. The Executive Director, BMIPC, Core 5 A, First Floor, India Habitat Centre, Lodi Road, New Delhi-110 003
20. The Director (Corporate Planning), HUDCO, "FIUDCO Bhavan", India I Habitat Centre, Lodhi Road, New Delhi 110003.
21. The Director, Indian Institute of Technology Roorkee, Roorkee, Uttarakitand - 247667

Copy to:- Guard folder on JNNURM


Deputy Director (BSUP)

MINUTES OF THE 47 ${ }^{\text {TH }}$ MEETING OF THE CENTRAL SANCTIONING AND MONITORING COMMITTEE (CSMC) OF THE SUB-MISSION ON BASIC SERVICES TO THE URBAN POOR (BSUP) UNDER JAWAHARLAL NEHRU NATIONAL URBAN RENEWAL MISSION (JNNURM)

Nirman Bhawan, New Delhi, 29th December, 2008

The $4^{\text {th }}$ meeting of the Central Sanctioning and Monitoring Committee (CMSC) of the Sub-Mission on Basic Services to the Urban Poor (BSUP) under Jawaharlal Nehru National Urban Renewal Mission (JNNURM) was held under the Chairpersonship of Secretary, Ministry of Housing and Urban Poverty Alleviation in New Delhi on $29^{\text {th }}$ December, 2008. The list of participants is at Annexure - I.
2.1 Joint Secretary \& Mission Director (JNNURM) welcomed the Chairperson and the Members of the CSMC. He informed the Members present regarding the likely additional allocation of ACA by the Planning Commission this year under BSUP and IFISDP in conncction with jumpstarting the economy and pulling it out of the impending recession. This additional allocation would be available to States with ability to spend, start and completc projects as informed by the Planning Commission. JS (JNNURM) requested the State Governments to send adequate number of proposals to secure commitment for the 7-year allocation already indicated for them under BSUP and IHSDP and then compete for additional allocation out of the new funding under the fiscal stimulus package. He also suggested that the States/UT's should take all required measures to achieve the Midterm targets that were communicated earlier to State Chief Secretaries [vide DO. Letter No.N-11027/42/2007-BSUP/JNNURM dated 8 ${ }^{\text {th }}$ August, 2007 from Secretary (HUPA)]. He further suggested that before proposals for new projects or $2^{\text {nd }}$ and subsequent installments for projects sanctioned carlier are presented by State/U'I representatives, a brief account of the progress of projects sanctioned and reforms accomplished must be presented. HUDCO \& BMTPC were requested to develop templates for standatdising the presentations before CSMC /CSC.
2.2. Pointing to the deficiencies noticed in the approvals secured from the State Level Stcering/Coordination Committee, the Joint Secretary \& Mission Director (JNNURM) informed that the State Level Nodal Agency (SLNA), the concerned State Secretary and the SISC should satisfy that the DPRs placed before the Committec are in accordance with the Guidelines of


JNNURM (BSUP and IHSDP), Model DPR document circulated by the Ministry and guidelines issued by the CSMC from time to time, that the estimates prepared conform to the latest Schedule of Rates brought out by the State Government, that the necessary technical certification / approval from the competent State engineering authorities as per PWD Code / State Government Orders are available and that the State Government and ULB concerned are prepared to meet their shares. It is the responsibility of appraising agency to ensure that the above pre-conditions arc satisfied before they send appraisal reports to OSD (JNNURM) for placing the same before the CSMC/CSC. It is also the responsibility of the appraising agency to ensure that adequate number of copies of DPRs is obtained (at least two copies to be maintained with the appraising agency and two copies to be sent to OSD, JNNURM).
2.3 JS \& Mission Director (JNNURM) informed that some State Governments, in spite of repeated requests from the Government of India, are not enhancing their shares and thereby unduly burdening the poor beneficiaries. Further, unlike other States, their physical progress of the projects sanctioned has consistently remained poor. The Joint Secretary suggested that when the Government of India is contributing huge amount by way of Central Share, the State Governments may consider contributing commensurately for housing their urban poor. He informed that some State Governments are even meeting up to $40 \%$ of the actual costs or up to Rs. 60,000 in terms of absolute amount to ensure completion of houses for the urban poor and other States may take similar decisions. Further, some State Governments have introduced their own programmes for housing the urban poor which are massive. The Joint Secretary also suggested that where necessary, State Governments and ULBs may strive to secure loans for beneficiaries from banks at $4 \%$ interest under the Differential Rate of Interest (DRI) scheme as in the case of West Bengal, Tamil Nadu, Andhra Pradesh, Kerala etc. In this regard, State/District/City Level Bankers' Committees may be required to make adequate provisions under the respective Annual Credit Plans. Joint Secretary \& Mission Director (JNNURM) further informed that as per the past decisions by the CSMC/CSC the cost escalation in projects would have to be borne by the State Governments which have the responsibility to take all necessary action to ensure that the mid-term targets committed before Hon'ble Prime Minister are attained. The State Governments need to meet the gap between the actual costs of execution minus Central share minus a reasonable amount of contribution by the beneficiary (without unduly burdening her/him with an amount far beyond their means). Accordingly, sufficient provisions may be made in the State budgets.
2.4 JS \& Mission Director (JNNURM) brought to the notice of State/UT representatives the instructions by Secretary (HUPA) regarding a study of the impact of JNNURM in so far as enhanced flow of funds into the urban sector, especially urban poverty alleviation, and provision of land for housing the urban poor are concerned. He said that the States/UT's may submit an analysis of the pre- and post-JNNURM positions with regard to the flow of funds from various sources separately (ULB, State and Centre) for urban development, and within urban development for various urban poverty alleviation programmes. Further, the extent of land allocated for housing the urban poor in cities and towns during various years - pre- and postJNNURM positions - needs to be compiled. OSD (JNNURM) would coordinate the collection, collation and compilation of the required information.
2.5 The Joint Secretary \& Mission Director reiterated the important points emphasized by the Chairperson of CSMC in the carlicr meetings for adherence/implementation by the States/UTs/ULBs (Annexure-II).
3.1. Chairperson, CSMC and Secretary (HUPA) drew attention of the States/UTs towards the urgency of starting and completing the houses for the urban poor sanctioned so far in accordance with Mid-term and Mission targets. She informed that as projects involve a gestation lag and take considerable time for completion after they are sanctioned by the CSMC, in order to achieve the Mission target of 15 lakh houses well before the Mission period cnds, there is a need to complete the process of sanctioning projects. Secretary (HUPA) suggested that the process of all sanctions may be completed within next 3-6 months so that attention is devoted to implementation of projects, quality assurance, reforms and urban policy, including policy for provision of land and affordable housing to the urban poor. She called for urgent action by lagging States to avoid the possibility of the allocation indicated for them being diverted to better-performing States in the interest of achieving the Mission target. The allocations made by the Planning Commission are "indicative" only and if a State Government is not forthcoming with adequate number of proposals in consonance with the national Mid-term and Mission targets fixed under JNNURM, a need for diversion of funds to those States with high performance will arise.
3.2 Secretary (HUPA) underscored the importance of (i) establishing PMUs/PIUs to develop capacity in support of execution of projects and rcforms and (ii) instituting Third Party Monitoring \& Implementation Agency (TPIMA) for all the projects undertaken under JNNURM to ensure high
quality in project implementation. The States/U'T's may engage TPIMA out of the panel prepared and circulated by the Ministry of HUPA or go in for a transparent system of selection. If considered appropriate, they may appoint aily other agency through a competitive bidding procedure. However, they must provide opportunity to the agencies cmpanelled by MoHUPA to participate. In such an event, pending the selection of a third party agency, they may institute third party monitoring and inspection through one of the agencies empanelled by the Ministry of Housing \& Urban Poverty Alleviation or Ministry of Urban Development. If a State Government/U' $\Gamma$ Administration fails to institute TPIM, the Ministry of HUPA may consider appointing a TPIMA considering that quality in construction of housing and infrastructure facilitics for the urban poor is of utmost importance for achieving the objectives of JNNURM. The CSMC decided that till a TPIM agency under BSUP and IFISDP is placed in position, the services of a third party engaged under UIG and UIDSSMT or any other scheme (Centrally sponsored or State) could be utilized for quality inspection of BSUP and IHSDP projects. However, ultimatcly, the States/UT's should institute separate TPIM for BSUP and IHSDP projects which focus on housing the urban poor and wherein the aspects of structural soundness and quality of housing assume critical importance. Secretary (HUPN) informed that while the submission of report of TPIM is desirable for sanction of subsequent installments for projects under BSUP, particularly the final installment, the release of $2^{\text {nd }}, 3^{\text {rd }}$ or $4^{\text {th }}$ installments may not be held up now provided that the process for instituting TPIM is initiated and that the State Government/UT' Administration concerned on its part has ensured quality control and third party checks under an alternative system for ensuring quality in the works. Secretary (HUPA) also suggested that all State Governments should constitute beneficiary committees to closely supervise construction work and undertake social audit.
3.3. Chairperson, CSMC and Sectetary (HUPA) requested the States/U'T's to aim at improving the overall quality of life of the urban poor / slumdwellers in accordance with clear-cut action plans and set milestones to achieve the goal of slum-free cities. 'This would call for steps to assess the existing situation in every slum - notified or non notified with respect to indicators of various amenities and services and chalk out a plan of action for each slum to provide land tenure, affordable housing, water, sanitation, cducation, health, social security and other services to the residents in a timebound manner. Secretary (HUPA) specially emphasized the need for providing water, sanitation, education and heath care facilities to these disadvantaged sections. She said that the objective of alleviating urban poverty would be achieved if only proper action is taken for convergence of
various schemes such as UIG, UIDSSMT', Sarva Sikhsa Abhiyan, Aam Aadmi Bima Yojana, Rashtriya Swasthya Bima Yojana, Health Mission, Skill Development Initiative, SJSRY etc. with BSUP and IHSDP. A proper convergence of such schemes would lead to an improvement in the living environment of the urban poor, employment and income generation and empowerment. Secretary (HUPA) suggested that where BSUP and IHSDP projects are being taken up, the State Governments/ULBs should make effort to dovetail the implementation of SJSRY with JNNURM. This would provide the urban poor people with access to livelihoods opportunities and enable them to overcome poverty. Secretary (HUPA) emphasized that shelter and basic amenities to the urban poor may not suffice the urban poor to move above the poverty line. Skill development, self-employment, and community empowerment are essential to enable the urban poor to have sustained improvements in their living conditions.
3.4 Secretary (HUPA) \& Chairperson, CSMC emhasised that the standards of infrastructure and environment provided to the poor under BSUP and IHSDP should not be inferior to those for general city infrastructure projects. She suggested that where colonies are constructed for the urban poor under BSUP and IHSDP, the requirements such as police station, bus terminal, taxi stand, local shops, matket complexes, electricity transformers and sub-stations, water supply reservoirs/overhead tanks, hospitals / health centres, garbage dumping bins, etc., should also be ensured / provided in case facilities are not available. Secretary (HUPA) desired that avenue plantations, green belts, parks and playgrounds must be developed in all BSUP and IHSDP colonies. Tall secdlings may be planted on road sides to ensure that they get established in no time.
3.5 Secretary (HUPA) drew attention of the States/UTs towards the teething problems being faced by beneficiaries under BSUP and IHSDP when they come to occupy their houses in the relocation project sites. These poor beneficiaries under BSUP and IHSDP are not accustomed to the kind of living in multi-storeyed housing environment. They lose the close contact they uscd to have with their friends and relatives in their catlier locations. They either lose their jobs / livelihoods or have to travel long distances to reach their workplaces. To ensure a smooth adjustment process, the ULB concerned should initiate a process of community engagement through community-based organizations and reputed NGOs with the involvement of its community development department. There should be a process of regular interaction between people and city administration to tide over the initial teething problems that the occupants face in their new locations. Sccretary (HUPA) suggested that to enable the urban poor to address the
problems they face in the event of relocation, community organisers in ULBs may involve NGOs and $\mathrm{CBOs} /$ social counselors in interacting with the beneficiatics, handholding and social markcting activities to make their transition to life in the new surroundings smooth.
3.6 Sectetary (HUPA) \& Chairperson, CSMC reiterated the importance of integration of BSUP and IHSDP projects with city-wide infrastructure facilities. Infrastructure components under BSUP and IFISDP projects should be invariably integrated or planned to be integrated with the trunk-line infrastructure (either already existing or being taken up) under UIG or UIDSSMT or other schemes. The ULB should take a lead role in ensuring proper coordination among the agencies concerned in the implementation of infrastructur: projects with linkage to slums and low income communities. The appraisers of UIG, UIDSSM' , BSUP and IHSDP projects should also ensure such linkage. The SINA should give necessary instructions to all concerned for integrated planning and preparation of DPRs so as to ensure that city infrastructure facilities are integrally linked to slum networks.
3.7 Drawing attention to the need for implementation of broader urban policy and sector reforms, especially the threc pro-poor reforms, Chairperson, CSMC and Secretary (HUPA) requested States/UTs to take concerted action for the development of clear State level legal/regulatory frameworks to guide the UIBs. She expressed the view that the earmarking within the urban local body budget for basics services to the urban poor would help in the successful completion of BSUP and IHSDP projects without the constraint of funding, maintenance of assets after they are constructed and pursuing the agenda of slum-free city. Such earmarked budget should be related to Urban Poverty Sub-Plan of the city/town and needs to be made non-lapsable, as quite often the ULBs may not be able to completely utilize the earmarked funds within a financial year. Thus, the ULBs may constitute Basic Services to the Urban Poor Funds with separate accounts. The State Government / U'T Administration may provide guidelines for the establishment of BSUP Fund, prepatation of P-Budget (linked to Urban Poverty Sub-Plan) and accounting of what constitutes propoor expenditure. Secretary (IUPA) brought to the notice of the members the proposal mooted by the expert committec on affordable housing for the levy of an affordable housing/shelter/slum cess on all taxes levied in urban areas to achicve the goal of slum-free cities. She reminded that slums develop due to the need of growing cities for unskilled and semi-skilled labour, when the city authorities fail to plan for holding areas for migrants such as construction labourers and other informal sector workers.
3.8. Secretary (HUPA) \& Chairpetson, CSMC called upon the State Governments to restructure their laws and regulations regarding town planning, urban development and municipal administration so that the Master Plans, Zonal Plans, Local Area Plans and Layouts make adequate reservation of land and FSI for the urban poor to ensure that the reform regarding $20-25 \%$ of developed land in housing colonies being reserved for EWS/LIG housing is implemented in letter and spirit. She emphasized that city-wide policies and planning are required to enable the poor to have adequate place for living, working and vending. She suggested that not only the existing realities but also the likely urban growth must be taken into account simultaneously.
3.9. Focusing on the need to strengthen civic governance system and ensure sound urban management in tune with the complexities of emerging urban issucs, the Chairperson, CSMC reiterated the need for strengthening the Urban Local Bodies with functions, finances and functionaries to ensure that the $74^{\text {th }}$ Amendment Act is implemented in letter and spirit. She particularly emphasised capacity building and sensitisation of the ULBs for the implementation of pro-poor reforms:. (i) internal earmarking within urban locally body budgets for basic services to the urban poor, (ii) provision of basic services to the urban poor including security of tenure at affordable prices, improved housing, water supply, sanitation, education, health and social security in a time-bound manner with set milestones and (iii) master planning reforms to ensure adequate reservation of land for housing and informal sector activities of the urban poor. Revitalising the functioning of ULBs would help them discharge the functions devolved by State Governments effectively, leading to better urban local governance and propoor service delivery. Without implementation of local government reforms, JNNURM would remain a mere infrastructure upgradation programme, and none of the policy changes it hoped to drive would materialize.
4. For the Mecting, the following Agenda were put up, brief details of which are at Annexure-III:-
(i) 32 new BSUP project proposals:Andhra Pradesh 9
Jharkhand 1
Maharashtra 2
'Tamil Nadu 18
West Bengal 2
32
(ii) Proposals for release of $2^{\text {nd }}$ instalment for 1 project in Mahatashtra
(iii) Proposal for setting up 1 PMU and 2 PJUs in Himachal Pradesh.

## New Projects

## Andhra Pradesh

5.1. The representative of the State of Andhra Pradesh made a presentation on 9 projects ( 5 in Visakhapatnam and 4 in Greater Hyderabad Municipal Corporation). The appraising agency observed the foilowing:-

- The SLSC is yet to approve the projects;
- Election to local body in GHMC has not been held;
- VAT @ $4 \%$ of the cost has been added in all the projects from GHMC.

The CSMC observed:

- The ULBs should tie-up with SJSRY to ensure that people get an opportunity for carning livelihoods in cases of rehabilitation in a distant site;
- The dwelling unit cost for the projects from Visakhapatnam and GHMC differ. Therefore, the State Government should reconcile the estimates of the projects for Hyderabad vis-à-vis the cost of projects for Visakhapatnam, in consultation with the Municipal Corporation, State Housing Corporation and appraisal agencies (HUDCO for projects in GHMC and BMTPC for projects in Visakhapatnam). The State Government would come up for revision if necessary;
- The component-wise cost for the projects in Hyderabad may be reviewed by the State Government in consultation with appraisal agency; and
- As the indicative 7-year AC a allocation for the State has exhausted, the approval will be subject to availability of fund from the Planning Commission under the fiscal stimulus package. In case ACA would not be available in the futute, the State Government will complete the projects with its own funding.
5.2. For projects from both Hyderabad and Visakhapatnam, the representative of the State Government agreed to make necessary tie up with SJSRY in accordance with the requirements of the beneficiarics. He also informed that necessary approval of the SISC has been obtained earlier for

the projects. Regarding elected urban local body in Hyderabad, he informed the Committee that the Greater Hyderabad Municipal Corporation has been formed by merging the old Hyderabad Municipal Corporation and several urban and rural local bodies; the issues on account of merger of so many local bodies are being sorted out and elections will be held in due course. Currently, GHMC is being administered by Commissioner and Special Officer and as a new local body has been formed, there should not be any problem in releasing ACA to the Corporation whose constituent local bodies had elected authorities some time back. Regarding VAT, he clarified that inclusion of $4 \%$ VAT over the project cost is as per the State's Schedule of Rates and statutory rules.
5.3. On the 4 projects from Hyderabad, the appraisal agency (HUDCO) informed that the component wise cost has been reviewed by the State; and on reconsideration, the State agency has reduced the cost of water supply component. The Committee agreed to the inclusion of $4 \% \mathrm{VAT}$ in the project cost as the same form part of SSR. Regarding nonexistence of elected urban local body, in view of the explanation provided by the State representative, the Committee agreed to release funds, if made available by the Planning Commission, to the 4 projects. Taking into account the information furnished by the representative of the State and the comments of the appraisal agency, the Committee approved the 4 projects for Hyderabad subjects to the conditions above. Abstracts of the approved components are at Statement-I to IV of Annexure-IV. The Committee decided that commitment of Central assistance for these projects will be subject to availability of additional allocation of ACA by the Planning Commission under the economic stimulus package. The State Government should furnish (through HUDCO) a copy of the approval of the SLSC for these projects and also an undertaking that on the event of ACA not being available in the future, the projects would be completed with State Government/ULB 'own' funds. The ULB would constitute a BSUP Fund as required under JNNURM guidelines. Further, the State Government and ULB would consider providing for cost escalation in respect of the projects sanctioned earlier which have not been started so far. The representative of the State Government was informed that in several States including Maharashtra, Ottar Pradesh and Tamil Nadu the contribution from State Government for housing under BSUP is much more than what is provided by Andhra Pradesh to GHMC.
5.4. Regarding the 5 projects from Visakhapatnam, the appraisal agency (BMTPC) informed the following:-
- Carpet area of dwelling units proposed in the DPR was $21.18 \mathrm{sq} . \mathrm{m}$. The State has since indicated that it would revise this to 25.18 sq m .;
- The revised cost of dwolling unit is Rs.1.965 lakh as against Rs.1.70 lakh proposed earlicr; and
- The revised estimates are based on current SSR of 2008-09.
5.5. Revision in the unit plan has necessitated revision in the DPR. Accordingly, the Committee decided to defer the 5 projects for Visakhapatnam to enable the State to come up with reconciled data and revised DPR with revised drawings and estimates, willingness to meet revised State share, etc. The Guidelines for JNNURM will be followed while preparing the revised DPRs.
5.6. The Chairperson observed that the basic amenities/facilities proposed in slum development projects should not be of lower standard as compared to average city residents.


## Tamil Nadu

6.1. The representative of the State of T'amil Nadu made a presentation on 18 projects ( 3 in Chennai agglomeration, 11 in Coimbatore agglometation and 4 in Madurai agglomeration). The Committee observed the following:-

- The State has furriished maps of all slum areas indicating land holdings of bencficiaries and surrounding areas. 'The State should furnish detailed layout plans to the scale for all the 3 projects within one month;
- The area under open space in some of the sites is inadequate and there is need to provide at least $10 \%$ of the total site area in in-situ and $15 \%$ in relocation projects; and
- The State should adopt whole slum approach in the proposals so that after completion of the developmental works, the slums can be denotified.
6.2. The representative of the State Government agreed to furnish detailed layout plans to the scale within 1 month. Ile informed that as the proposals are for in-situ development, it is difficult to provide $10 \%$ open space in all the sites. However, wherever possible, adequate open space has been proposed. 'The State Government has informed that in all the above proposals a "whole slum' approach has been adopted and only kutcha/semi-pucca dwelling units have been covered in the DPR. 'I'he remaining houses which are left out are pucca units having adequate light, ventilation, attached toilet facility, safe foundation, etc. However, basic facilities will be provided to all residents.

After developing the areas, the proposed slums will be de-notified by the State. Secretary (HUPA) suggested that the quality of infrastructure made available to the slum dwellers should not be inferior to that provided to general city residents.
6.3. Taking into consideration the information furnished by the State and the comments of the appraisal agency (HUDCO), the Committee approved the 18 projects. Abstracts of the approved components are at Statement-V to XXII of Annexure-IV.

## Maharashtra

7.1. The representative of the State Government made a presentation on the two BSUP projects [1 in Greater Mumbai region ((Kulgaon, Badlapur, Thane District) and another in Nagpurj. The Committee observed the following:-

- For the transit housing proposed in Nagpur, the maximum Central share would be $5 \%$ of the project cost, instead of 7.61 per cent proposed by the State;
- Cost towards demolition, disposal and demarcation should be borne by the State;
- SLSC approval for the upward revised cost has to be obtained for the project in Kulgaon, Badlapur; and
- Title of the land for the project in the name of Badlapur Municipal Corporation for the sites at Sambhjinagar and Ganeshwadi should be made available.
7.2. The representative of the State agreed to restrict cost of transit housing to $5 \%$ of the project cost. The State also agreed to bear the cost of demolition, disposal and demarcation. The State Government tepresentative informed that the land for the proposed sites covered under the DPR has already been transferred in the name of the Municipal Corporation by the State Government.
7.3. Taking into account the information furnished by the State and the comments of the appraisal agency, the Committee approved the two projects. Abstracts of the approved components are at Statement-XXIII and XXIV of Annexure-IV. First instalment of Central share for the project in Greater Mumbai (Kulgaon, Badlapur) will be released on receipt of SLSC approval.


## West Bengal

8.1. Representative of the State of West Bengal made a presentation on the two projects. The Central Sanctioning \& Monitoting Committce observed the following:-

- The State's offtake of Central assistance under BSUP is poor. The State should come up with adequate number of BSUP projects. Simultaneously, the State/ULBs should speed up the construction of already sanctioned projects and implementation of reforms.
8.2. The representative of the State Government informed the Committee that a large number of projects ate in the pipeline which is expected to be submitted very soon. Taking into consideration the comments of the appraisal agency (HUDCO), the Committce approved the 2 projects. Abstracts of the approved components are at Statement-XXV and XXVI of Annexure-IV.


## Jharkhand

9.1. The representative of the State of Jharkhand made a presentation on the BSUP project for Ranchi. The Committec observed the following:-

- SLSC approval is to be obtained for the project;
- ULB should ensure connectivity of slum infrastructure with city-wide infrastructure being taken up under UIG. Otherwise the slum would temain underprovided; and
- The cost for local carriage of materials amounting to Rs. 105.60 lakh has been taken scparately.
9.2. The representative of the State informed the Committee the State/ULB would ensure proper connectivity of slum infrastructure with citywide infrastructure. He clarified that the local cartiage of material charges was taken separately as per the State's schedule of rates. This includes the material cost and transportation cost.
9.3. Taking into consideration the clatification given by the State representative and the comments of the appraisal agency, the Committee approved the project. Abstracts of the approved components are at Statement-XXVII of Annexure-IV.


## Relcase of 2 nd Installment

10.1. Deputy Secretary (JNNURM) informed the Committec that the State of Maharashtra has sought time to come up with necessary documents as they had inadvertently sought $2^{\text {nd }}$ instalment for the Integrated Rehabilitation Project for the Urban Poor at Vithalnagar Slum, Pimpri Chinchwad, whereas $2^{\text {nd }}$ instalment has already been released. The State would submit documents for claiming $3^{\text {rd }}$ instalment. Accordingly, the Committee deferred the proposal. The Committee requested the State Government to give a status note on earmarking 20-25\% of the developed land in all housing projects (both Public and Private Agencies) for EWS/LIG category with a system of crosssubsidization so that adequate land is available for affordable housing for the urban poor.
10.2 Secretary (Housing), Government of Maharashtra was requested to develop a comprehensive policy paper on provision of land for affordable housing for the urban poor, taking into account various models available in different States including Maharashtra. He may take support from Commissioncrs of Pune, Nagpur, Pimpri-Chenchwad and other cities and Metropolitan Commissioner, MMRDA.

## Setting up of PMU and PIU

11.1. OSD (JNNURM) made a presentation on the proposals sceking setting up 1 PMU and 2 PIUs in the State of Himachal Pradesh. He informed the Committee that the State has sought setting up 1 PIU in Shimla and another PIU for three IHSDP towns (Hamirpur, Dharamshala and Solan). He informed that the proposals are in order.
11.2. The Committee approved the proposals for setting up of 1 PMU and 2 PIUs in Himachal Pradesh. Details of approval are at Annexure-V (a) $\&(b)$.
12. Concluding the meeting, the Chaitperson of CSMC and Secretary (HUPA) wished Mcinbers of CSMC, officials of the Ministry, appraisal agencies, representatives of the States and UT's a very Happy New Year and conveyed her best wishes to the States/UT's for speedy and effective implementation of the JNNURM projects. She reiterated that that efforts should be made by all stakeholders involved in the implementation of BSUP and IHSDP projects to ensure that not only the projects are implemented without time and cost overruns and with utmost quality, appropriate policy reforms are also taken at the State and local levels to steer planned and inclusive urban development that places people at the centre stage of urban policy. For this, they should gear up the JNNURM implementation process
by fixing milestoncs for progress, undertaking regular monitoring and developing State and city level frameworks to manage not only the backlog and current issues but also the needs of future urban growth that is likely to take place. She urged the representatives of States/UTs/ULBs/parastatals/implementing agencies/ appraisal agencies to adhere to the approved guidelines as well as undertake measures for the smooth implementation of projects and reforms through monthly reviews to chsure that the intended bencfits reach the poor and deprived sections in slums and low-income settlements.
13. The meeting ended with a vote of thanks to the Chair.

## LIST OF PARTICIPANTS IN THE $47^{\text {th }}$ MEETING OF CENTRAL SANCTIONING AND MONITORING COMMITTEE (CSMC) OF BSUP HELD UNDER THE CHAIRPERSONSHIP OF SECRETARY (HUPA) ON 29.12.2008

1. Ms. Kiran Dhingra, Secretary,
in Chair
Ministry of Housing and Urban Poverty Alleviation
2. Dr. P.K. Mohanty, Joint Secretary (JNNURM) and Mission Director, Ministry of HUPA
3. Shri D.S. Negi, OSD (JNNURM), Ministry of HUPA
4. Shri V.K. Gupta, Deputy Financial Adviser, Ministry of Urban Development
5. Shri Vivek Nangia, Deputy Secretary (JNNURM), Ministry of HUPA
6. Shri Sanjay Kumar, Deputy Secretary (NURM), Ministry of Urban Development
7. Shri Deena Nath, Deputy Director, Department of Expenditure, Ministry of Finance, New Delhi
8. Shri J.A.Vaidyanathan, Under Secretary (JN)Ministry of HUPA
9. Shri Umraw Singh, Deputy Diector, Ministry of HUPA
10. Shri Ashok Kumar Sharma, Statistical Officer, Ministry of IHUPA
11. Shri Haji Nazamuddin Shake Gulshan, Mayor, Malegaon Municipal Corporation, Malegaon
12. Shri Ram Patkar, President, Kulgaon-Badlapur Municipal Council, Maharashtra
13. Shri R.Subramaniam, MD , A.P. State Housing Corporation and Commissioner, Housing, Government of Andhra Pradesh, Hyderabad
14. Ms. Pushpa Subramaniam, Secretary, MAUD Department, Government of Andhra Pradesh, Hyderabad
15. Shri C. Mitra, M.D., AP Urban Finance \& Infrastructure Development Corporation, Hyderabad
16. Shri Kousik Das, Additional Chief Enginect, North, M.E. Directorate, DMA, Government of West.Bengal, $1^{\text {st }}$ Floor, Bikash Bhawan, Slat Lakc, Kolkata 700091
17. Shri Kingshuk Roy, Executive Engineer, ME Directorate, Government of West Bengal
18. Ms M. Vijayalakshmi, Joint Director, O/o Director of Municipal Administration, Ezhilagam, Chepauk, Chennai 600005
19. Shri V. Murugesan, Municipal Engineer, Avadi Municipali, Chennai
20. Shri C.N. Jha, Development Officer, BMTPC, New Delhi
21. Shri Pankaj Gupta, Development Officer, BMTPC, New Delhi
22. Ms. Usha Prasad Mahavir, Deputy Chicf, IHUDCO, New Delhi
23. Ms. Radha Roy, Assistant Chief, HUDCO, New Delhi
24. Shui A.P. Tiwari, Assistant Chief, HUDCO, New I clhi
25. Shri Gajanand Ram, Gencral Manager, Greater Ranchi Devclopmnet Agency (SLNA), Government of Jharkhand, $3^{\text {rd }}$ Floor, Pragati Sadan, Katchahari Road, Ranchi.
26. Ms. Daljeet Kaur, Consultant, IPE, New Delhi.
27. Ms. Madhushree Dutta, Consultant, IPE, New Delhi
28. Shri P. Ganesh Ram, Lxecutive Officer, Kurchi Municipality, Tamil Nadu
29. Shri S.S. Dhupe, Chief Officer, Kulgaon-Badlapur Municipal Council, Maharashtra
30. Shri Nilesh Deskmukh, Municipal Engineer, Kulgaon-Badlapur Municipal Council, Maharashtra
31. Shri Samect S. Shinde, Architect, VRP Asdsociation, 'Thane, Maharashtra
32. Shri G.Umamaheshwan Rao, Executive Engineer (Housing)GHMC, Hydcrabad
33. Shri Rahul Gaware, VRP Association, Maharashtra
34. Shri Rahul K. Purwar, CEO, Ranchi Municipal Corporation, Ranchi
35. Dr. P.Panduranga Rao, Engineer-in-Chief, Greater Ityderabad Municipal Corporation,, Hydcrabad
36. Shri R. Nagarajatu, Junior Fnginecr, 'Town Panchayat, Combatore ' 'amil Nadu
37. Shri R.Mathi Nathan, Commissioner, Pallavapuram Municipality, Tamil Nadu
38. Shri R. Swaminathan, Assistant Project Officer, Thanjavur, Tamil Nadu
39. Shri S. Sivasubramaniam, Municipal Commissioner, Avadi, 'Iamil Nadu
40. Shri S.Karuppiah, Executive Officer, Madurai District, Tamil Nadu
41. Shri N. Sarvana Kumar, Municipal Engineer, Madurai District
42. M. Nedunchezhian, Executive Officer, Madurai District, Tamil Nadu
43. Shri P. Suresh Kumar, Municipal Engineer, Avaniyapurann, Madurai District, 'Tamil Nadu
44. Shri S.Mohamed Shahul Hamecd, Municipal Engineer, Commissioner I/C'Tirumangalam, Madurai District, T'amil Nadu
45. Shri V.P. Rajani, Executive Officer, Koundampalaya III Grade Municipality, Coimbatore, Tamil Nadu
46. Ms. L.S. Girija, Nifinicipal Commissioncr, Tambazam, Tamil Nadu
47. Shri S. Eshwariah, Superintending Engineer, AP State Housing Corporation Ittd, Hyederabad
48. Shri D. Krishnaiah, Deputy Executive Engineer, GHMC
49. Shri Alok Kumar Joshi, Depury Chief, HUDCO, Chennai
50. Shai M. Jayachandran, Deputy Director, Ministry of IIUPA

## IMPORTANT POINTS REGARDING FORMULATION AND EXECUTION OF BSUP AND IHSDP PROJECTS

- In case there is time constraint, a regular socio-economic survey can be preceded by a rapid survey for identifying beneficiaries, their main and subsidiary occupations, their educational and skill profile and felt-needs so as to design appropriate social infrastructure for each project. Willingness of the beneficiaries should also be taken for any rehabilitation/relocation projects.
- Affordability of the urban poor should be kept foremost in vicw while working out Beneficiary Contribution. Any contribution amount beyond their financial capacity may lead to the imposition of undue burden on them. Therefore, special care needs to be taken while deciding upfront beneficiary contribution or EMI payment. Overall construction cost of the housing unit should be kept at a minimum. The housing component should generally be at least $50 \%$ of the total project cost with a view to giving primacy to provision of shelter to the urban poor except where housing units have already been constructed/are being constructed under VAMBAY or other EWS scheme of Central or State Governments. Further, considering the difficulties and special needs of the urban poor at some locations, clusters having more than 15 housing units can also be considered.
- Each project should be accompanied by a list of beneficiaries based on socio-cconomic survey and ULBs should go for bio-metric cards and ensure that houses are allotted to properly targeted beneficiaries and the possibility of sale/misuse of housing units is avoided. The list should be notified and placed in the website of the ULB/JNNURM.
- The layout plan must be socially cohesive and should facilitate social interaction. Efforts may be made for providing at least $30 \%$ open spaces with $15 \%$ green area in the layouts and adequate social and livelihoods infrastructure.
- Adcquate space must be provided for community activities, informal sector markets, livelihood activities, pent for animals (if permitted and required), space to take care of convergent services such as health, education and recreation conforming to the specific needs of each of the slum pockets and their beneficiaries.
- The houses proposed should have two rooms, balcony, kitchen and separate bathroom and latrine, individual water connection and sewer connection. Aspects such as storage space for keeping things in
rooms/kitchen, location of kitchen, location of tollet and bathroom in the houses to facilitate privacy, independent access from both rooms to toilet and bathroom, leaving a small space for fitting exhaust fan in kitchen and toilet, balcony for drying clothes etc., are some of the nuances that can be thoughtfully incorporated in the design of the houses for the poor.
- The State authorities/UL.Bs may adopt some of the innovative designs and layouts of houses, multi-purpose community centres, informal sector markets and animal pens, etc. prepared and compiled by HUDCO and BMTPC. The 'loolkit published in this regard may be referred to.
- The State authorities, in consultation with appraisal agencies, should ensure that necessary clearatices such as convironmental clearance, Coastai Regulation Zone (CR/) regulation clearance, land use clearance, ctc. are obtained. They should also ensure that necessary technical approvals are secured from the competent agencies as per State PWD Code.
- Since these projects are required to be generally completed in 12 to 15 months, it is generally expected that any escalation in the project cost is borne by the State Government/ULB concerned. For reducing escalation in the cost projects, the following option could be exercised:-
i) Purchasing materials (cement, steel, sanitary pipes, electrical items) in bulk, wherever considered prudent and feasible with a view to reducing cost;
ii) Encouraging labour contribution from the beneficiaries under the supervision of qualified personnel;
iii) Bifurcating tendering (between housing component and infrastructure component) with a view to reducing the possibility of time and cost overruns; and
iv) Creating/using a revolving "Basic Services for Urban Poor (BSUP) liund" carmarked out of the municipal budget and supplemented by other innovative measures like crosssubsidization for meeting cost escalation.
- Wherever inform $I$ sector markets are taken up as a part of social infrastructure, their operation on a time-sharing basis by inhabitants for enabling wider coverage of beneficiaries can be considered by the ULB concerned.
- Adequate provision should be made for solid and liquid waste disposal and digester technology could be adopted in place of dual-pits/septic tanks, wherever feasible.
- Road-side plantations with tree guards and green belts are advisable.
- Responsibility of the technical specifications (adherence to State PWD Code) and their approval by the competent authority lies with the ULBs/State Level Nodal Agency. The appraisal agencies must ensure that technical specifications are duly approved by the technically competent authority as per State Government Public Works code.
- Prime Minister's New 15-Point Programme for the Welfare of the Minorities: An important objective of the new programme is to ensure that the benefits of various government schemes for the underprivileged reach the disadvantaged sections of the minority communities. In this regard, care should be taken to take up clusters of minority beneficiarics to the extent possible. Whercver feasible, efforts should be made to allocate upto $15 \%$ of targets and outlays under BSUP and IHSDP for the minorities. Similarly, priority should be given to accommodate physically challenged beneficiaries.
- Capacity Building Activities: In the year 2006-07, the Ministry of HUPA had relcased fund to the State Governments for capacity building activities including Research and Training towatds implementation of BSUP and IHSDP projects. Unless the States submit utilisation certificates for the funds released earlier, further release of Central Assistance would be held up, as utilisation certificates have to be furnished within 12 months from the date of closure of the financial year to which financial sanction pertains.
- Status of Project Implementation: The States/ULBs should present Quarterly Progress Reports/Monthly Progress Reports as per prescribed format, without fail to enable the Ministry to report to Prime Minister's Office in time. Further, one page abstract on the status of implementation of projects and reforms must be presented before presenting the details of project proposals in the meetings of Central Sanctioning \& Monitoring Committee/Central Sanctioning Committee.
- Setting up of PMU/PIA/PIU: The States/UTs should submit proposals to the o/o OSD (JNNURM) which will get the same appraised and bring up before the Central Sanctioning \& Monitoring Committee/Central Sanctioning Committee. Transparent method should be adopted in the selection and appointment of professionals in PMUs and PIUs. Such appointments should not be permanent in natuse but only in terms of short-term engagements. The
appointments should not be seen as a place for parking the dead-wood. Each appointment should be based on prescribed terms of reference and the deliverables should be measured. Various activitics, tasks and outcomes have to be clearly spelt out in the 'I'ORs. States/ULBs should exercise utmost caution in making such appointments on a contract basis. 'The States/ULBs should try and ensure minimum expenditure by selecting/appointing professionals at an appropriate fee rather than immediatcly opting for the maximum amount indicated by the Centre. However, the calibre of such professionals should be of a reasonably high level. If need be, qualified persons from Central/State Government/ULBs could be taken in PMU/PIA/PIU on deputation. The personnel with PMUs/PIUs should work in tandem/collaboration with the State Level Nodal Agency / ULBs.
- Fees for Preparation of DPRs: The States should submit proposals to the concerned $\Lambda$ ppraisal Agency which had appraised the projects. The Appraisal Agency has a crucial role in examining the claim with particular reference to the various stages of improvement and modifications that were brought out in the DPRs before they were finally approved by the Central Sanctioning and Monitoring Committee/Central Sanctioning Committee. The Appraisal Agency should submit proposals to the Ministry for releasing Central Assistance towards the cost of preparation of DPRs (both in the case of DPRs prepared by in-house personnel as well as by consultants). These will be considered by the Central Sanctioning and Monitoring Committce. After approval, recommendation will be sent to the Ministry of Finance/Ministry of Home $\Lambda$ ffairs for teleasing Central Assistance out of the $\Lambda C A$ allocation for the particular State/UT in the case of projects prepared by consultants. The Central Assistance for DPRs prepated through in-house personnel of the States would be released from out of the $1 \%$ JNNURM fund in the Budget of Ministry of HUPA as decided in the Central Sanctioning \& Monitoring Committce / Central Sanctioning Committce mectings carlier.
- Community Development Network (CDN): 'The States / Ul's should prioritise and get necessary approval from SLSC/SLCC to the proposals concerning Community Development Network (CDN) so as to seek Community Participation Fund. Such proposals received in the Ministry of FIUPA will be appraised by a team working under the GOI-UNDP Project on National Stategy for Urban Poor coo: linated by the National Project Coordinator/Deputy Secretary (JNNURM). The reports will then be placed before the Central Sanctioning \& Monitoring Committce.

Community Development Networks involving Neighbourhood Groups, Neighbourhood Committees and Community Development Societies should be promoted so that the dynamics of the CDN lead to fraternity in the neighbourhoods and the issues of alienation of all sorts are eliminated. CDN should work towards better inter- and intrarelationships in colonies to get over the dividing forces. This will strengthen a feeling of solidarity among the residents.

- Third Party Inspection and Monitoring (TPIM) mechanism: TPIM should be instituted to bring transparency and quality in the implementation of BSUP and MHSDP projects. The Ministry is giving necessary assistance to the States for TPIM. Toolkit has been prepared and communicated to the Statc Governments.
- Quality of Projects: Housing for the poor does not mean poor quality housing. Utmost emphasis must be given to the quality of houses for the poor. A vector-free atmosphere and healthy living environment should be ensured in the housing projects under BSUP/IFISDP.
- Socio-economic Survey: No efforts should be spared for conducting socio-economic surveys of potential beneficiaries. This would facilitate assessing the needs of the beneficiaries, especially for schools, health centres and other social/community facilities. Based on the socioeconomic survey, biometric identity cards should be issued to the beneficiaries to ensure that they do not sell the dwelling units and squat elsewhere. Such surveys should cover housing, health, educational and livelihood profiles of the urban poor. The surveys would assist in designing good BSUP/IHSDP projects by taking into account important aspects such as dependency load in the existing schools, capacity of hospitals for in- and out-patients, necd for multi-purpose community centres including livelihood centre and informal sector markets. HUDCO and BMTPC bave developed good designs of houses, colonies and various types of social infrastructure facilities which could be appropriately used while formulating project proposals. A Toolkit has also been published.
- City Poverty Reduction Strategy Report. The city of Rajkot (Gujarat) has brought out a City Poverty Reduction Strategy Report. Other cities/towns may bring out similar reports.
- Convergence of Health, Education and Social Security: It is necessary to intcgrate provisions of Health, Education and Social Security with Housing for the Poor to enable them to lead a better quality of life. The Urban Local Bodies and State Governments have a critical role to play to ensure proper convergence of facilities under the
already available schemes for education, health and social security implemented through different departments/fields. The projects should list out the deficiencies in terms of access to school, primary health centre, provision of social welfare measures so that timcly remedial measures in accordance with the socio-cconomic survey can be taken up. Provision of adequate infrastructure for school and health care should be taken at the formulation of the project itself. A mere statement that adequate number: of schools/health centres is available in the vicinity of the proposed housing colony would not be sufficient. The State/ULB/ implementing agency should certify that such focilities available in the vicinity are also accessible to the slum dwellers. Similarly proper convergence of schemes in the realm of social security such as old age pension, health insurance, maternity bonefit scheme, etc. should be accessed to benefit the urban poor selected under JNNURM.
- Proposals for additional schools or additional rooms in existing schools must be part of the DPRs. The capacity of the existing schools to absorb the children from colonies being developed under BSUP and IHSDP needs to be studied. The estimate of school-going children (including those from the new colonies) and demand for classrooms in terms of prevailing norms, capacity in existing schools and the additional capacity required should be worked out. Similar excrecise should be done for providing health care facilitics. Further, action needs to be taken to provide other community infrastructure and facilitics. Detailed estimates of requirements as per norms, availability and gaps to be addressed have to be prepared at the initial stage of project preparation itself.
- Projects for in-situ development: States should come up with projects for in-situ development with good lay-outs and type designs. The emphasis should be to provide a better and supportive atmosphere for living and working. The in-situ development should not end up with creation of another cluster of houses without access to water, sanitation and social infrastructure.
- Sense of belongingness: 'l'o create a sense of belongingness, the slums may be named in consultation with the intended beneficiaries. Provision of a low cost enclosure around open spaces in the slum pocket being covered under BSUP/HISDP could be considered by States/ULBs, if the cost is not prohibitive.
- O\&M System for Maintenance:- Maintenance of the assets and upkeep of cleanliness and hygienc in the housing complexes / colonies
developed under BSUP and IFSDP should be given importance. State Governments/ULBs should evolve a viable mechanism for maintenance of the assets created under BSUP and IHSDP projects, especially the houses and common facilities constructed.
- Three key reforms core to the urban poor: Special attention should be paid for the implementation of the three key reforms stipulated under JNNURM that are critical to the urban poor: (i) internal earmarking within local body budgets for basic services to the urban poor; (ii) provision of basic setvices including the implementation of 7 Point Charter in accordance with agreed timelines; (iii) earmarking at least $20-25 \%$ of developed land in all housing projects (both public and private agencies) for EWS/LIG category with a system of cross subsidization.
- IEC activity: In a people-centric programme like BSUP and IHSDP under JNNURM, there is a need to generate greater awareness among the targeted sections so that they received what is intended for them by the Government. Any awareness campaign should have a national appcal and recall valuc with consistent and coherent slogans and themes. The States/ULBs could bring out advertisements in vernacular languages with local adaptation of the templates prepared by the Ministry of HUPA. States/ULBs should ensure that the local adaptation does not deviate from the letter and spirit of the national templates and the messages conveyed are only about the programme and related policy advocacy. They should also ensure that all such media campaign is in accordance with the relevant tules and regulations applicable. Cost of such campaign, in accordance with Government approved rates, would be reimbursed to the States/ULBs under IEC component of JNNURM subject to limits fixed by CSMC. Reimbursement will be made if prior approval of the Mission Directorate/CSMC/CSC in the Ministry of HUPA was obtained before launching such campaign. Proposals for reimbursement of such expenditure will be submitted through HUDCO which will put up the same to the Central Sanctioning and Monitoring Committee for its consideration and approval of reimbursement through Department of Expenditure, Ministry of Finance or Ministry of Home Affairs, as the case may be.

The cost estimates based on APSSR 2008-09.
The duration of project is 18 months.
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Beneficiary contribution estimated to almost are also proposed.
28.00 sq. mtr and basic infrastructure facilities
 framed structure pattern in which a single block Housing has been proposed in G+3 RCC total project cost. Ration of housing and infrastructure is 76:24 of GRR and Uploaded on the Website of State

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sq. mir. and basic infrastructure facilities are 15 consists of 32 DUs (8 DUs per floor) with 28.00 framed structure pattern in which a single block Housing has been proposed in G+3 RCC! - $\ddagger$ SOD pooled pilot
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 The details of Socio-Economic Survey and bioexisting slums taken up in the DPR. Relocation sites have been 5 to 10 Km . from SLSC has approved the project.
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CDP has been approved and MOA has been
signed.
SLSC has approved the project.
The details of Socio- Economic Survey and bio-
metric identification have been included in the
The cost estimates based on APSSR 2008-09.
The duration of project is 18 months.
The each Dwelling Unit cost is 1.70 Lakhs.
proposed under social infrastructure.
be established instead of 4 community centers
Community Centre and 2 Livelihood centre may $乙$ lout pasodoid sDy kouəb $\forall$ josionddy tiso mun bu!snoy to \%9Z

also proposed.



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and ponanos sums pud sumot fo uo!tzz!!!o!d uotjojas lof hanins hidssajan
apo uo tsixa tou seop hpog pooj papajy SLSC has yet to approve the project.
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\begin{aligned}
& \text { The each Dwelling Unit cost is 1.70 Lakh } \\
& \text { The cost estimates based on APSSR 2008-09. } \\
& \text { The duration of project is } 18 \text { months. }
\end{aligned}
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be established instead of 2 community centers
Community Centre and 1 Livelihood centre may
Appraisal Agency has proposed that 124 -fsoo t!un buisnoy fo \%9Z
Beneficiary contribution estimated to almost To
also proposed.
sq. mir. and basic infrastructure facilities are
consists of 32 DUs ( 8 DUs per floor) with 28.00
framed structure pattern in which a single block
Housing has been proposed in $G \div 3$ RCC
total project cost.
Ration of housing and infrastruciure is 70:30 of
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 $65 \%: 35 \%$ of total project cost.

Ratio of housing and infrastructure is
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Out of 10 slums covered Layout plans not

singed.
CDP has been approved and MOA has been




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livelihood survey have done.

 singed.
CDP has been approved and MOA has been
The duration of project is 15 months 2008-09.
The cost estimates based on PWD State DSR

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area of house is 31.32 SQ.Mt. with $G+4$
 Beneficiaries details have been submitted. $58 \%: 42 \%$ of total project cost.
Ratio of housing and infrastructure is
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 having patta.

Agency has stated that all the beneficiaries are 'ISOD paloud jofot fo St:ç s! fuauodwos

 identified the slums on priority basis.

Agency had done socio-economic survey and
Elected local body is in existence,
SLSC has approved the project.
The project duration is 12 months. year 2008-09.

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 component is $58: 42$ of total project cost +50 等 6808

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## Proposal for establishment of PMU in Himachal Pradesh

Proposed Financial Support:


## Obecrvations:

a The total funds to be sanctioned to the state may be restricted to Rs 40 Lakhs only per annam keeping in view the ceiling limit as per the toolkit.
b The Educational Qualification and scope of work of the key professionals is in accordance with the guidelines/toolkit of the PMU.
c The proposal for financial support is as per the guidelines.
(d The approval is subject to the ratification of the proposal by the State Level Sleeting Committee (SIC).
e The financial support, formulation and scope of work of PMU will be surety in accordance with the terms and conditions laid down in the gudelines/toolkit for establishment of PMU/PIU.


| $\begin{gathered} \mathrm{S} \\ \mathrm{No} . \end{gathered}$ | Position | No. of Months | Remuneration per month (Rs) | Amount (Rs) |
| :---: | :---: | :---: | :---: | :---: |
| 1 | Project specialist (Housing and slum Development) -1 No. | 12 | 50,000 | 600000 |
| 2 | Specialist (Social Development) - 1 No. | 12 | 50,000 | 600000 |
| 3 | Specialist <br> (Community Mobilization and MIS) - 1 No. | 12 | 50,000 | 600000 |
| 4 | Specialist (Poverty Management) - 1 No. | 12 | 50,000 | 600000 |
| 5 | Research \& Training Coordinator - 1 No. | 12 | 40,000 | 480000 |
|  | Sub Total 1 |  |  | 2880000 |
| 6 | Travel Expenses (20\% of the total annual support) |  |  | 960000 |
| 7 | Operational Expenditure <br> ( $10 \%$ of total annual support) |  |  | 480000 |
| 8 | Contingencics Expenses <br> ( $10 \%$ of total annual support) |  |  | 480000 |
|  | Sub Total 2 |  |  | 1920000 |
|  | GRAND TOTAL |  |  | 4800000 |


| Financial support for PMU in Mimachal Pradesh |  |  |
| :--- | :--- | :--- |
| Total Annual Support for 1st year | Rs | 40.00 Lacs |
| Total Annual Support for 2nd year | Rs | 40.00 Lacs |
| Total Annual Support for 3rd year | Rs | 40.00 Lacs |
| TOTAL SUPPORT | Rs | 120.00 Lacs |



## Proposal for establishment of two PIUs in Fimachal Pradesh: <br> Shimla \& PIU for IHSDP Towns (Hamirpur, Dharamshala \& Solan)

Proposed Financial Support for each PIU:

| S. | Po of <br> Nonths | Remuneration <br> per month <br> (Rs) | Amount <br> (Rs) |  |
| :---: | :--- | :---: | :---: | :---: |
| 1 | Project Coordinator <br> (Housing and slum Development) - 1 | 12 | 30,000 | 360000 |
| 2 | Social Development Officer -1 | 12 | 30,000 | 360000 |
| 3 | Livelihoods Development Specialist - 1 | 12 | 30,000 | 360000 |
| 4 | Research Officer - 1 | 12 | 30,000 | 360000 |
| 5 | Research and Training Coordinator - 1 | 12 | 20,000 | 240000 |
|  |  |  |  | 1680000 |
| 6 | Travel Expenses (20\% of the total annual support) |  |  | 560000 |
| 7 | Operational Fixpenditure <br> (10\% of total annual support) |  |  | 280000 |
| 8 | Contingencies Expenses <br> (10\% of total annual support) |  |  | 280000 |
|  |  |  |  | 2800000 |

## Obscrvations:

a 'the ldducational Qualification and scope of work of the key professionals is in accordance with the guidelines/toolkit of the PMU.
b The proposal for financial support is as per the guidelines.
c 'I'he approval is subject to the ratification of the proposal by the State Level Steering Committec (SI SC).
d The financial support, formulation and scope of work of PMU will be strictly in accordance with the terms and conditions laid down in the guidelines/tonlkit for establishment of PMU/PIU.


Appraised Financial Support for each PIU in Himachal Pradesh


Financial Support for each PIU (Shimla \& PIU for IHSDP towns)

| Total Annual Support for 1st year $(100 \%)$ | Rs | 28.00 Lacs |
| :--- | :--- | :--- |
| Total Annual Support for 2nd year $(75 \%)$ | Rs | 21.00 Lass |
| Total Annual Support for 3rd year $(50 \%)$ | Rs | 14.00 Lacs |
| TOTAL SUPPORT | Rs | 63.00 Lass |


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FINANCIAI.SUPPORT APPROVLEI FOR ESTABLISI IMLNL OF PROGRAMME MANAGEMEN'I UNIT (PMU) UNDLER JNNURM (BSLP\& IHSDP) FOR HIMACHAL

PRADESH

| S. No. | Position | No. of Months | Remuneratica per month (Rs) | Amount (Rs) |
| :---: | :---: | :---: | :---: | :---: |
| A. Cost towards Professionals |  |  |  |  |
| 1 | Project Specialist <br> (Housing and Slum Development) - 1 No. | 12 | 50,000 | 600000 |
| 2 | Specialist (Social Development) -- 1 No. | 12 | 50,000 | 600000 |
| 3 | Specialist (Community Mobilization and MIS) - 1 No. | 12 | 50,000 | 600000 |
| 4 | Urban Poverty/ Management Specialist - 1 No. | 12 | 50,000 | 600000 |
| 5 | Research \& Training Coordinator -- 1 No. | 12 | 40,000 | 480000 |
|  | Sub 'Total 1 |  |  | 2880000 |
| B. Non Staff Component |  |  |  |  |
| 6 | Travel @ 20\% of total cost |  |  | 960000 |
| 7 | $10 \%$ towards system support cost, stationcry, documentation, printing etc. |  |  | 480000 |
| 8 | $10 \%$ towards overheads and other miscellaneous expenses |  |  | 480000 |
|  | $\ldots$ Sub Total 2 |  |  | 1920000 |
|  | GRAND TOTAL |  |  | 4800000 |

1st lnstallment of Central Assistance for ist year Rs 20.00 Lacs (50\%)

| Financial support approved for PMU in Himachal Pradesh |  |  |
| :--- | :---: | :---: |
| Total Annual Support for 1st year | Rs | 40.00 Lacs |
| Total Annual Support for 2nd year | Rs | 40.00 Lacs |
| Total Annual Support for 3rd year | Rs | 40.00 Lacs |
| TOTAL SUPPORT | ks | 120.00 Lacs |

## FINANCIAL SUPPORT APPROVED FOR ESTABLISHMENT OF TWO PROJECT

 IMPLIMENTATION UNITS (PIUs) UNDER JNNURM (BSUP\& IHSDP) FOR HIMACHAL PRADESH: ONE PIU FOR SHIMLA AND ONE PU FOR OTHER IHSDP TOWNS (HAMIRPUR, DHARAMSHALA \& SOLAN)

1st Installment of Central Assistance for 1st year (50\%)

| 1 | SHIMLA | Rs | 14.00 | Lass |
| :--- | :--- | :--- | :--- | :--- |
| 2 | PIU for IHSDP towns | Rs | 14.00 | Lass |
|  | TOTAL | Rs | 28.00 | Lass |


| Financial Support approved for each PIU in Himachal Pradesh |  |  |
| :--- | :--- | :--- |
| Total Annual Support for Mst year $(100 \%)$ | Rs | 28.00 Lacs |
| Total Annual Support for And year $(75 \%)$ | Rs | 21.00 Lass |
| Total Annual Support for 3rd year $(50 \%)$ | Rs | 14.00 Lacs |
| TOTAL SUPPORT | Rs | 63.00 Lacs |


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