# No.N-11028/1/2009/IFISDP/JNNURM - -Vol.IV <br> Government of India <br> Ministry of Fousing and Urban Poverty Allcviation <br> JNNURM Directorate 

Room No. 201 G Wing
New Dclhi, dated 6 ${ }^{\text {th }}$ February, 2009

## OFFICE MEMORANDUM

'The undersigned is directed to enclose herewith a copy of the minutes of the $50^{\text {th }}$ mecting of the Central Sanctioning Committec of Ministry of Housing and Urban Poverty Alleviation held on $28^{\text {th }}$ January, 2009 under the Chairmanship of Secretary (HUPA) to consider and sanction projects under Integrated Housing and Slum Development Programme (IHSDP).
2. The appraisal agencies (i.c. FUDCO and BMTPC) are requested to convey the decisions of the Central Sanctioning Committee to the State implementing agency/nodal agency for IFISDP to take appropriate follow up actions as per the minutes of the meeting.
3. A copy of the minutes is forwarded to the Secretarics in-charge of BSUP and [HSDP in the States/U'I's with a request to take further follow up action.


Deputy Director (BSUP)
'I'clephone No. +91 -11-23061519
Encl: Minutes of the meeting

## To <br> Members of the CSC as follows:

1. The Joint Sccretary (JNNURM) and Mission Director, Ministry of HUPPA.
2. 'The JS\&F' $\Lambda$, Ministry of Urban Development, Nirman Bhavan, New Delhi.
3. 'Jhe Joint Secretary (JD), Ministry of Ueban Development, Nirman Bhavan, New Delbi.
4. 'The CMD, HUDCO, India Habitat Centre, Lodhi Road, New Delhi.
5. The Dircetor (UPA), Convenor, Ministry of HUPA

Copy to the Joint Secretary (PF-I), Department of Expenditure, Ministry of Finance, North Block, New Delhi.

Copy to the concerned officer in respect of projects considered in the mecting:-

1. Ms. Nascem Lankar, Commissioner \& Sccretary (Housing \& Urban Development), Government of Jammu \& Kashmir, Sccretariat, Jammu.
2. Ms. Sarada Muraleedharan, Executive Director, Kudumbashrec, SI.NA, Government of Kcrala, $2^{\text {nd }}$ Floor, 'IRIDA Building, Chalakuzhy Road, Medical College (PO), Thiruvananthapuram 695011.
3. Shri Senthilkumax, P. Director of Municipal Administration, Government of Tamil Nadu, Gh Floor, Ezhilagam Annex, Chepauk, Chennai -- 600005.
4. Shri Hadadare, Chief Engineer, Maharshtra Housing and Area Development Authority (MHADA), Griha Niman Bhavan, Bandea (East), Mumbai-400 051

Copy to the Secretaries in chatge of Basic Services to the Utbati Poor (BSUP) and Integrated Housing \& Slum Development Programme (IHSDP) in the States/UTs:-

| The Principal Secretary, <br>  <br> Nunicipal Administation Deparment <br> Government of Andhar Pradesh, <br> T,-Block Secretariat $\qquad$ <br> Hyderabad -- 500002 | The Principal Secretary, <br> Housing Department, <br> Government of Atachea Pradesh, <br> L-Block, A.P. Secretariat, <br> Hyderabad -- 500002 |
| :---: | :---: |
| The Sceretary, <br> Municipal $\Lambda$ dministration Department, Goverument of Andha l'radesh, <br> I.-Block Secretariat, <br> 1 lyderabad-500002. | The Principal Socretary, <br> Urban Development \& 'Oomism, Govemment of Arumachal Praclesh, Civil Secretariat, Itanagar. |
| The Commissioner \& Sectetary, <br> UD Department, <br> Government of Assam, <br> Assam Secretariat, <br> Dispur, <br> Guwahati -781006. | The Sectetary, Urban Development Department, ( overnenent of Bihat, Vikash Bhawat, New Secretaciat, Patna. |
| The Additional Secretary \& Director: ( $3 \cup D \Lambda$ ), <br> Urban Development Department, Government of Bihar, Vikash Bhawan, Patna. | The Sectetary (Housing), Government of Bilar Sachivalaya Patian- 800015 |
| 'Ihe Secretary, <br> Ueban Aclministration \& Development <br> Departanent, <br> Government of Chhattisligath, <br> Room NO 316, DKS Bhawan, <br> Mantrafaya, Raipur - 492001 . | The Secretary(I ousing) <br> Government of (ion, <br> Secretariat Annexe, <br> BiDC I Iouse, <br> Panaji- 103001 |
| The Principal Secretary (J) \& Wousing, Governnent of Gujarat, Block No, 14, $9^{\text {th }}$ Hoor, Now Sachivalaya, Gandhinagar-382010. | The Chief Lexecutive ()ffecer, Gujarat Urban Development Mission, tGMI'KB Building, Sector 10A;Gandhinagat … 382016. |
| The Commissioner \& Secretary, <br> Department of Urban Development, Government of I latyana, $\mathrm{SCO}-20 \mathrm{Sec} .7 \mathrm{C}$, Chandigath-160001. | The Sectetary (UD), <br> Government of Himachal Deadesh, Shimia-171002 |
| The Secretary, <br> Housing and UD Department, Government of Jammu \& Kashmir, New Secretariat, Srinagar | The Principal Scctetary (lousing), Government of limachal Pradesh, Shimla - 171002 |


| The Director, Urban Local Bodies Government of Jammu \& Kahsmir, 151-A/D, Gandhi Nagar, Jammu. | The Secretary Urban Development Department, Government of Jharkhand, Ranchi - 834004. |
| :---: | :---: |
| The Secretary (Fousing) Government of Jharkhand, Project Building, Dhurwa, Ranchi-834004 | The Principal Secretary (Housing) <br> Government of Karnataka, <br> Room No.213, <br> $2^{\text {nd }}$ Floor, Vikas Sauda <br> Dr. B.R. Ambedkar Road, Bangalore-560 001 |
| The Principal Secretary to Government UD Department, Government of Karnataka Room No.436, 4'liloor, Vikas Sauda Dr. B.R.Ambedkar Road, Bangalotc 560001 | The Secretary (Housing), Government of Kcrala, Sccretariat, Thiruvananthapuram - 695001 |
| The Principal Secretary, Local Self Government Department Government of Kerala Thiruvananthapuram - - 695001 | The Sccretary, Local Self Government, Government of Kerala, Thiruvananthapuram-695001 |
| The Exccutive Director Kudumbashrec State Poverty Eradication Mission Government of Kerala $2^{\text {nd }}$ Floor, TRID $A$ Building, Chalaku\%hy Road, Medical College (PO), Thiruvananthapuram 695011. | The 1rincipal Secretary, <br> Urban Administration and Development <br> Department, <br> Government of Marlhya Pradeslh, <br> Mantralaya, <br> Bhopal - 162032 |
| The Principal Secretary (Fousing \& Environment), <br> Government of Madhya Pradesh, Mantralaya, Ballabh Bhavan, Bhopal-462032 | The Commissioner, Urban Administration \& Devclopment, Government of Madhya Pradesh, Nagar Palika Bhavan, Shivaji Nagar Bhopal -462016 |
| The Principal Secretary (UD), Government of Maharashtra, Room No.425, $4^{\text {th }}$ floor: Mantranlaya, Mumbai-400 032 | The Principal Secrctary (Housing), Government of Maharashtra, Room No. 268, $2^{\text {nul }}$ Floor, Mantralaya, Mumbai-400 032 |
| Commissioner \& Sectetary, Urban Affairs \& Housing, Government of Mcghalaya, Main Secretariat Buifling Shillong-793 001 | The Secretary, <br> Housing, UD \& Municipal Administration, Government of Manipur, Chicf Secretariat, Imphal - 795001 |
| The Commissioner \& Secretary, <br> Urban Development \& Poverty Alleviation <br> Department, <br> Government of Mizoram, <br> Civil Secretariat, Aizwal-796 001. | The Principal Sccretary, U:ban Development Department, Government of Nagaland, Kohima - 797001 |
| The Commissioner \& Secretary, Works \& Housing, <br> Government of Nagaland <br> Kohima - 797001 | The Principal Secretary (Ifousing \& UD), Government of Orissa, Oxissa Secretariat, Bhubaneswar - 751001 |


| The Principal Secretary (LSG) Government of Punjab Mini Secretariat Sector-9, Chandigath 160001 | The Secretary (Fousing \& [iD) Government of Puajab, Room No.419, Mini Secretariat, Sector-9 Chandigarh 160001 |
| :---: | :---: |
| The Principal Secretary, UDFF \& ISG Deparment, Government of Rajasthan Room No. 29, Main Building, Sccretariat, Jaipur | The Sccretary, Local Self Government Department, Govenment of Rajasthan, Room No.39, SSO Buikline; Government Secretamat, Jaipur 302005. |
| The Secretary, <br> Department of UD \& Fousing, <br> Govemment of Sikkim, <br> NFI 31A, <br> Gangtok-737101 | The Sccitary (fousing © (JD), Government of l'amil Nadu, Fort St. George, Secretariat, Chennai --. 600009 |
| The Sceretary, <br> Municipal Administration \& Water Supply, Government of Tamil Nadu, $6^{\text {th }}$ Hoor, Eahilagam Annexc, Chepauk, Chennai- 600009 | The Secretary (UT), <br> Govermment of 'tripura <br> Civil Sccretatiat, <br> P't. Nchru Complex, <br> Agartala 799001 |
| The Principal Secretary (UD) \& MA) Government of Uttar Pradesh, Room No.825, $8^{\text {h }}$ floor, Bapu Bhawan, Tucknow - 226001 | The Principal Sectetary (Fousing), Government of Uttax Pradesh, 325 Bapu Bhavan, <br> Lucknow -- 226001 |
| The Director, SUDA, <br> Government of Uttar: Padesh, Navchetna Kendra, 10, Ashok Marg, Lucknow. | The Pritacipal Secretary (UD), Government of Utarakhand, Uttarakhand Sectetariat, 4 B, Subhash Road DEFHRADUN - 2.43001 . |
| The Project Director (JNNURM), Urban Development Dircetorate, Government of Uttarakhand, 43/6, Mata Mandir Mate <br> Dhatampur, Dehachun -- 248001 <br> The Principal Sceretary (UD), Government of West Bengal, Nagarayan DI:-8, Sector1, Bichannagar, Kolkata 700064 | The Sectary (UD \& Housing), Chandigath Admimistation, U'l'Secretariat, Sector 9), Chandigarh-160001 |
| The Secretary (Housing), <br> Government of Puducherry, <br> Chief Secretariat, <br> Puducherry-605001 | The Secretary, <br> I ocal Acheninistration Depatment <br> Government of Juducherry, <br> Chicf Sectetariat, <br> Puduchery-605001 |
| The Principal Secreary (UD), Government of NCI of Delhi, $9^{\text {th }}$ Floor, C Wing, <br> Delhi Sccretariat, IP Estate, New Delhi. | The Additional Secretary (UD), Government of NCO of Deth, Dethi Secretariat, IP Estate, New Delhi-110 002 |


| The Commissioner \& Secretary, (Relicf \& Rehabilitation), UT of Andaman \& Nicobar Islands, Secretariat, Port Blair -744 101 | The Secretary (Housing \& UD), UT of Daman \& Diu, Secretariat, <br> Moti Daman-396 220 |
| :---: | :---: |
| The Sccretary (Housing \& UD), UT of Dadra \& Nagar Haveli, Secretariat, Silvassa-396 220 | The Chicf Town Planner, Town \& Country Planning Department, UT Administration of Dadra \& Nagar Haveli, $2^{\text {ned }}$ Floor, Sccretariat, Silvasa - 396230. |

1. The Joint Secretary to Hon'ble Prime Minister (Kind attention Shri R. Gopalakrishnan), PMO, South Block, New Delhi.
2. PS to Hon'ble Minister ( (IUPA)
3. Sr. PPS to Secretary (HUP $\Lambda$ )
4. Joint Sccretary ( $\mathrm{F}-\mathrm{I}$ ), Ministry of HUPP $\Lambda$
5. The Joint Sccretary (PP), Ministry of Minority Affairs, Room No.1125, 11th Floor, Paryavatan Bhavan, CGO Complex, Ncw Delhi.
6. The Joint Sccretary (U'I), Ministry of Flome Affairs, North Block, New Delhi
7. Dircctor (UPA), Ministry of IIUPA
8. OSD (JNNURM), Ministry of HUPA.
9. Director (Administration), Ministry of HUPA
10. DS(JNNURM), Ministry of HUPA
11. US(JNNURM), Ministry of HUPA
12. DD (JPC), NHO, Ministry of HUP $\Lambda$
13. DD(Data \& MIS), NBO, Ministry of HUPA
14. DD (NRC), NBO, Ministry of HUPA
15. SO (II-SDPP), Ministry of IUUP $\Lambda$

L1G. Monitoring Cell (JNNURM), Ministry of HUPA
17. The CMD, NBCC, "NBCC Bhavan", Lodhi Road, Ncw Delhi-110 003
18. The CMD, HPL, Jangpura, New Delhi-110014
19. The Executive Director, BMTPC, Core $5 \Lambda$, First IFloor, India I fabitat Centec, Loclhi Road, New Delhi-110 003
20. 'The Director (Cotpotate Planning), HUDCO, "IIUDCO Bhavan", India Flabitat Centre, Lodhi Road, New Deihi 110003.
21. The Director, Indian Institute of 'I'cehnology Roorkec, Roorkec, Uttarakhand - 247667

Copy to:- Guard folder on JNNURM


Deputy Director (BSUP)

MINUTES OF THE 50TH MEETING OF THE CENTRAL SANCTIONING COMMITTEE (CSC) OF TIE INTEGRATED HOUSING AND SLUM DEVELOPMENT PROGRAMME (IHSDP) UNDER JAWAITARLAL NEHRU NATIONAL URBAN RENEWAL MISSION (JNNURM)

Nirman Bhawan, New Delhi, 28 ${ }^{\text {d }}$ January, 2009

The $50^{\text {th }}$ meeting of the Central Sanctioning Committee (CSC) of the Integrated Housing and Slum Development Programme (IHSDP) under Jawaharlal Nehru National Urban Rencwal Mission (JNNURM) was held under the Chaipersonship of Secretary, Ministry of FIousing and Ueban Poverty Alleviation in New Delhi on 28w fanuary, 2009. The list of participants is at Annexure - I.
2.1. Welcoming the Chaiperson and the Members of CSC, Joint Sectetary \& Mission Director (JNNURM) informed that as we are at the fage end of the financial year, there is an urgent need for States/UT's to come forward with proposals seeking second/third/fourth installments for projects sanctioned carlier and new project proposals to avail the balance of commitment from out of the 7 -year Mission period ACA allocation. If the States/U'I's do not submit proposals before $15^{\mathrm{h}}$ lebruary, it would perhaps not be possible to complete the appraisal, sanction and release processes so as to cnable them teceive $\Lambda C A$ funds from out of this year's allocation and the States/U'I's would have to wait for the next financial year to avail funds. IS (JNNURM) recalled the observations made by CSC eatliex that to enable the Ministry to achieve the Mission period target of 15 lakh houses for the utban poor by 31.3.2012, the process of sanction for the targeted number of houses and related basic amenities must be completed as catly as possible. He informed that the completion of housing projects for the poor is taking about two years or more in actual practice duc to several factors. These include delays in release of Central and State Shate by State Finance Departments to Nodal Agencies (SINAs) and from the later to Urban Tocal Bodics/Executing; Agencies, release of UJ, SB share to project accounts, verification / identification of beneficiaties, issues of biometric identity cards, making, the beneficiaries pay for their contributions, floating; of tenders, need for re-tendering due to contractors not coming forwate, land disputes, court litigation, problems in arranging temponary relocation of beneficiaries in the case on in situ projects, escalation in project costs due to rise in prices of building matetials like cement and steel etc. IS (JNNURM) informed that keeping the above factors in view, the CSC has observed that project sanctions covering 7 -ycar indicative allocation inust be completed early, say by fune, 2009 so that adequate time is made
available for the completion of projects sanctioned well before the Mission ends.
2.2. JS \& Mission Director (JNNURM) reminded the officers present regarding the guidelines issued by the Planning Commission for utilization of additional $A C A$ allocation of Rs. 500 Crores under the new fiscal stimulus package announced by the Government of India for revival of the economy. This amount is required to be disbursed, taking into account the ability of the States/U'Ts to spend, start or complete projects under BSUP and IHSDP. The States/U'ts have been requested to come up with necessary project proposals, secking $A C \Lambda$ out of (i) the balance of the 7 year Mission period allocation and (ii) the new package - latest by $15^{\text {th }}$ of February 2009. They should also demonstrate that the projects already sanctioned are in good progress. Delay on the part of the States/UT's to submit appropriate proposals sceking the balance of Mission period commitment would mean that they would not be in a position to take advantage of the additional allocation now being made available by the Planning Commission under the fiscal stimulus package.
2.3. Stressing the need for Chief Executive Officer of State Level Nodal Agency (SLN $\Lambda$ )/State Sectetary in charge of BSUP and IHSDP to ensure that the DPRs placed before the CSMC/CSC are in accordance with the Guidelines of JNNURM (BSUP/TEISDP) and those issucd by the CSMC/CSC from time to time, Joint Sectetary (JNNURM) informed that the estimates included in the DPRs must conform to the latest Schedule of Rates brought out by the State Governments concerned. Further, the bills of quantities would need to be certified to be correct by the competent authority. The State Level Nodal Agency must ensure that the competent State enginecring authority in terms of the PWD Code / State Government Order has cettified/accorded necessary technical approval to the estimates included in the DPRs before the same are placed before the State Ievel Stecring Committec (STSC) / State Tevel Coordination Committee (SLCC), as the case may be, for approval. Thus, all necessary ptocedures and checks must be completed before DPRs are sent to appraising agencies for appraisal and onward submission to the Central Sanctioning \& Monitoring Committec/Central Sanctioning Committec for considetation. The details of SISC / SLCCC approval and check lists along with appraisal reports must be placed by the Appraising Agency before the CSMC/CSC for consideration.

### 2.4. JS \& Mission Director (JNNURM) reiterated the important points cmphasized by the Chaitperson in the earlier meetings of CSMC / CSC for adherence/implementation by the States/Ul's/ULBs (Annexure-II).

3.1 Secretary $(F U P A)$ \& Chairperson requested the States/U'I's to come up with adequate number proposals for the release of $2^{\text {nd }} / 3 \mathrm{rd} / 4^{\text {n. }}$ installments and new projects under BSUP and IHSDP by the second week of February 2009 in order to enable the achievement of the Midterm and Mission targets. She suggested that all efforts should be made by the States/UTs/ULBs/implementing agencies to cnsure that the projects sanctioned under BSUP and IHSDP are executed without time and cost overruns and with utmost quality. For this, they should establish PMU/PIUs expeditiously, institute TPIMA, gear up the JNNURM implementation process by fixing milestones for progress, undertake regular monitoring and develop supporting fameworks at State and city levels. Secretary ( FIUPA ) \& Chairperson, CSC emphasized the need for: building adequate expertise in SLNAs/PMUs/PIUS in areas such as town planning, enginecritg, community mobilization, social development and MIS. The States/U't's may specially avail the services of town planning and engincering experts to ensure that DPRs follow the appropriate town planning norms and State/UT PWD rules. Sectetary (HUPA) informed that the States/U'Ts would have flexibility to engage professional technical / town planning experts in their PMU/PIUs using the $\Lambda C$ C funds released by Gol. She drew attention of the States/U'I's towards undertaking capacity building programmes under JNNURM for which funds were released and additional funding could be sought for after submission of UCs.
3.2. Stressing the need for proper physical planning in the case of in situ slum development projects, Secretary (HUPA) emphasized the need for implementation of well-formulated slum development plans following town planning notms, with the provision of water and sewer infrastructure, roads, community facilities, open spaces etc. She expressed the view that in the absence of proper planning, the slums would remain as slums and the putpose of JNNURM would be defeated. Secretary (HUPN) infoemed that it would be the responsibitity of all concened to ensure that every beneficiary houschold under BSUP and 1 HSIP is given individual water connection and individual toilet connected to city water and sewer systems respectively. She emphasized the need for a 'whole slum' approach under which pucca houses of the urban poor not having toilet facilities must also be provided with the same. Secretary (HUPA) expressed the view that utban renewal cannot be acheved without meeting the requirements of basic santation for the urban poor. 'The States/U'l's/ULBs should not give prionity to community whet unless the same is absolutely essential or unavoidable. 'lhey should also focus on providing social infrastructure facilites needed in the colonies being developed under BSLJP and If ASDP. Pacilities such as heathe centre, schools / additional class rooms, livelihood centre, community centre, etc.
should be incorpotated in the DPR. The Chairperson suggested that other requirements such as police station, post office, public transport scrvices, bus stop, taxi stand, local shops, market complex, electricity transformer and sub-station, water supply reservoir / overhead tank, hospital, garbage dumping bins, ctc. should be ensured.
3.3. The Chairperson of CSC informed that it would be the responsibility of the appraising agencies to ensure that all the guidelines, codes, standards and check lists are satisfied before they send appraisal reports to OSD (JNNURM) for placing the same before the CSMC/CSC. In particular, the appraising agencies would be responsible to ensure that land proposed for housing is frec of encumbrance, DPRs/estimates (rates and bills of quantitics) ate certified by the competent authority, cligible bencficiarics are identificd, action is taken for biometric identification, whole slum approach is adopted, a definite plan of action is worked out to put the place vacated by slum-dwellers to productive use in the case of telocation projects, town planning norms as applicable under State laws ate followed, State/ULB shates ate available, beneficiaties have agteed to pay for their contribution and the Guidelines of JNNURM, toolkits and instructions issues by the CSMC/CSC arc adhered to.

### 3.4. Secretary (HUPA) \& Chairperson, CSC reiterated that the

 Statcs/ULBs should take action to accord land tille / occupancy right to the bencficiarics before coming up with proposals under BSUP and IHSDP. The title / patta needs to be non-transferable. Secretary (HUPA) expressed that any delay in giving land tenure would only cause delay in the implementation of projects. Sectetary (HUPA) instructed that in cases where the process is not completed, States/U'I's would need to complete the process of identification of beneficiaries in all respects, including issuc of biometric cards and land title or occupancy right documents within one month from the date of sanction of project by CSMC / CSC.
### 3.5. Secretary (HUP $\Lambda$ ) \& Chairperson, CSC suggested that the

 States/ULBs should ensure proper coordination amongst various agencies engaged in the implementation of JNNURM (UIG, UIDSSMT, BSUP and IHSDP) and other schemes to make sure that slums and low-income communitics are linked to city-wide infrastructure systems. She emphasized that the infrastructure networks being developed under BSUP and IFSSDP should invariably be integrated or planned to be integrated with trunk-line infrastructure facilitics, cither alteady existing or being developed under UIG / UIDSSMFY or State Government programmes in accordance with CDPs. The project appraisal teams for UIG, UIDSSMM1', BSUP and IFISDP must ensure such type of linkages. Secretary (HIJPA) further: suggested that all carre must be taken to ensure that avenueplantations, green belts, parks and playgrounds are developed in all BSUP and IHSDP colonies so as to create green and cco-friendly habitats for the urban poor:
4. For the meeting, 45 new IHSDP projects ( 26 from Tamil Nadu, 7 from Maharashtra, 1 from Kerala and 11 from Jammu \& Kashmir;) were put up, brief details of which are at Annexure-III.
5.1. The representative of the State of Tamil Nadu made a presentation on 26 new projects (including 3 projects - 1 project cach in Karur, Virudhunagat and 'Theni Allinagatam that were deferred in the $46^{\mathrm{th}}$ meeting of the CSC held on 29.12.2008 for want of tevised beneficiary contribution and confirmation regarding availability / provision of individual toilet facility in pucca dwelling units which were not part of the DPR). The Committee observed the following;:

- The scheme layout plans including land plots, roads, open spaces, etc., have been furnished by the State. However, the State should furnish detailed layout plans to the scale within a period of 1 month; and
- 'The State must ensure that all slum-dwellers are provided with toilets whether included under housing projects under IFISDP or: not.
5.2. 'The State representative agreed to submit detailed layout plans to the scale and ensure that to the extent possible, individual toilets would be provided to all residents. Taking into considenation the comments of the apprasal agency (HUDCO) the Committec approved 1 IHSDP project each in the 26 towns in 'Tamil Nadu subject to availability of $\Lambda$ CA. The projects pertain to the following towns: Pallapalayam, Avalpoondurai, Kodumudi, Uthukuli, Mctur, Cumbum, Krishnagiri, Kugalur, Inam Karur, Karuppur, P. Mettupalayam, Nagercoil, 'liruchengode, Gobichettipalayam, Lakkampatti, Sathyamangalam, 'Ihurayur, Dhatapuram, Kodaikanal, P.N.Patty, Vclur, Ariyalur, 'Thanthoni, Katur, Virudhunagar and 'Jheni Allinagatam

Abstacts of the approved components ate at Statement-I to XXVI of Annexure-IV. Release of $\triangle C A$ will be subject to availability of ACA funds.
6.1. Representative of the State of Maharashta made a presentation on 7 projects. The Committe observed the following:-

- STCC approval for the projects should be fumished; and
- The State should fmalise its policy with regarel to provision of land for housing the urbat poor.
6.2. The State Government representative has since informed that SLCC approval for all the 7 projects has been obtaincd. Taking into consideration the comments of the appraisal agency (HUDCO), the Committee approved 1 IHSDP project each in 5 towns - Parbhani, Bhokardhan, Kalmeshwar, Pathri and Latur and 2 IHSDP projects in Amravati town in Maharashtra subject to agreement at higher level regarding diversion of fund from BSUP to IHSDP/availability of allocation of ACA by the Planning Commission under the economic stimulus package. Abstracts of the approved components are Statement-XXVII to XXXIII of Annexure-IV.
7.1 OSD (JNNURM) informed the Committee that one project from Kerala (for Moovattupuzha town) was presented in the 49th meeting of the CSC held on 21.1.2009 by the Exccutive Dircctor, Kudumbashrce. The Committee had then given in-principle approval to this project. He said that the appraisal agency ( HUDCO ) has now sent their teport on this project which has both new housing units as well as upgrdation of existing dwelling units.
7.2. Taking into consideration the comments of the appraisal agency, the Committec approved the project for Moovattupuzha town in Kerala. Abstracts of the approved components are at Statement-XXXIV of Annexure-IV.

8. As no representative of the State of Jammu \& Kashmir was present, 11 projects from the State were deferred.
9.1. In her concluding remarks, Secretary (FUPA) \& Chairperson, CSC, said that release of funds to States whose Central share allocation had been exhausted as per the indicative allocation communicated by the Planning Commission would be subject to availability of $\Lambda C \Lambda$.
9.2. Secretary (HUPA) \& Chairperson, CSC reiterated the suggestions made by the CSMC / CSC to States/ U'I's/ULBs catlicr tegarding addressing the problems faced by beneficiarics where BSUP and IFISDP projects involve relocation. She emphasized that in order to ensure a smooth adjustment process of the poor bencficiaties to the new sites, the ULB concerned should not only ensure the provision of all basic amenitics, it should also initiate a process of community engagement through social counselors / community-based organizations / trputed NGOs with the close involvement of their community development department / community organisers.

9．3．Secretary（HUPA）expressed the vicw that shelter and basic amenities to the urban poor may not suffice them to move above the poverty line．She suggested that where BSUP and IHSDP projects are being taken up，the State Governments／ULBs should make effort to dovetail the implementation of SJSRY with JNNURM．Such a step would provide the urban poor with access to livelihoods and enable them to overcome poverty．Sectetary（HIJPA）stated that programmes for skill development，self－employment，and community development are necessary to facilitate sustained improvements in the living conditions of the urban poor．She reiterated that the objective of alleviating utban poverty would be achieved only if proper action is taken for the convergence of various schemes such as UIG；UIDSSMT，Sarva Sikhsa Abhiyan，National Social Assistance Programone，SJSRY etc．with BSUP and IHSDP．

9．4．Lastly，Scerctary（HUPA）cmphasized the need for urban policy reforms to address not only the backlog and current ubban issues but also the challenges of future urban growth，say in the next 20－2．5 years so that the conditions that led to urban decay are prevented．She cautioned that without the implementation of urban planning and local government reforms，JNNURM would remain a mere infrastructure upgradation programme，and none of the policy changes for vibrant，productive， sustainable and inclusive cities that JNNURM hopes to drive would matetialize．Sectetary（HUPA）emphasized that the urban policy reforms should take into account the circumstances that led to the mushtooming of slums in the past calling for the launching of JNNURM and address the same through preventive policy interventions and other measures．

10．The mecting ended with a vote of thanks to the Chair．

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## LIST OF PARTICIPANTS IN THE $50^{\text {th }}$ MEETING OF CENTRAL SANCTIONING COMMITTEE (CSC) OF IFSDP HELD UNDER THE CHAIRPERSONSHIP OF SECRETARY (HUPA) ON 28.1.2009

1. Ms. Kiran Dhingra, Sccretary, .... .... in Chair

Ministry of Housing and Urban Poverty Alleviation
2. Dr. P.K. Mohanty, Joint Secretary (JNNURM) and Mission Director, Ministry of HUPA
3. Shri D.S. Negi, OSD ONNURMD, Ministry of IIUPA
4. Shri V.K. Gupta, Deputy Financial Adviser, Ministry of Urban Development
5. Shri Dcena Nath, Deputy Director, Ministry of Finance
6. Shri Umraw Singh, Deputy Director, Ministry of HUPA
7. Shri Ashok Kumar Sharma, Statistical Officer (JPC), Ministry of FIUPA
8. Shri S.K.Tripathi, Director (CI), IIUDCO, New Delhi
9. Ms. Usha P. Mahavir, Deputy Chicf, I-IUDCO, New Delhi
10. Ms. Raciha Roy, Assistant Chicf, FIUDCO, New Delhi
11. Shri A.P. Tïwari, Assistant Chicf, I-IUDCO, New Delhi
12. Shri Alok Kumar Joshi, Deputy Chicf ( $\mathrm{I}^{\mathrm{I}}$ ), HUDCO, Chennai
13. Shri Pankaj Gupta, Development Officer, BMTPC, New Delhi
14. Shri C.N. JHA, Development Officer, BMIPCC, New Delhi
15. Shri J.D. Bhutia, Joint Secretary, Urban Development \& Housing Development, Government of Sikkim, Gangtok
16. Shri Dinker Gurung, Assistant 'lown Planner, Utban Development \& Housing Development, Government of Sikkim, Gatgtok
17. Shri Navcen Pradhan, Consultant, P $\wedge N$ Architecture, Gangtok
18. Shri Raj.N. Pradhan, Senior Accounts Officer, Urban Development \& Housing Development, Government of Sikkim, Gangtok
19. Shri Sita Ram Kunte, Secretary, Fousing Departunent, Government of Maharashtra
20. Shri Z. Mahabooba, Gencral Manager (Reforms), Commissionerate of Municipal Administration, Government of 'lamil Nadu
21. Dr. K. Gopal, Commissioner of Cown Panchayats, Govemment of Tamil Nadu
22. Shri Mahendra P. Dave, Consultant to Nmtavati Corporation, Akola
23. Shri D.R. Hadadare, Chief Engincer, MHADA, Mumbai
24. Shri Prashant Pardeshi, Consultant, Mudhked, Maharashtra
25. Shri Nagesh Deshpande, Consultant, Wai Municipality, Kolhapur
26. Shri Anant Kulkarni, Municipal Sngineer, Municipal Council, Mudkhed, Maharashtea
27. Sheri Rajcsh Mohotu, M.C. Kalmeshwar, Nagpur, Maharashtra
28. Shri Prashant M. Rode, Deputy Commissioner, Amravati Municipal Corporation, Maharashtra
29. Shri Ramesh Mawasi, Chicf Officer, Municipal Council, Mudkhed, Nandecd, Maharashtra
30. Shat R. Swaminathan, Assistant Project Officer, RIDMA, Thanjavur
31. Shri K. Jayakanthan, Assistant Project Officer, Regional Directorate of Municipal Administration, Tamil Nadu
32. Shri K.Prabhakar, Municipal Commissioner, Thurayur, Tamil Nadu
33. Shri D. Sadhu Sundar Singh, Municipal Commissioner, Cumbum Municipality, Theni, Tamil Nadu
34. Shri M.I'. Murthy, Municipal Commissioner, Tiruchengode Municipality, Tamil Nadu
35. Shai K.K. Gancsan, Municipal Commissioner, Krishnagiri, Tamil Nadu
36. Shri S.Siddique, Municipal Commissioner, Mattur Municipality, Tamil Nadu
37. Shri C.Vijayakumar, Municipal Commissioner, Kodaikanal, Dindigul District, Tamil Nadu
38. Mrs.P. Janaki Raveendran, Municipal Commissioner, Nagercoil, Kanyakumari District, Tamil Nadu
39. Shri G. Muthurameshwanat, Afuicipal Commissioner, Gobichettipalayan, Erode, Tamil Nadu
40. Shri M. Ayyppan, Municipat Commissionor Sathyanamaian Municipality, Erode, Tamil Nadu
41. Shri A.G.Sekaran, Executive Officer, Thanthani Municipality, Tamil Nadu
42. Shri V.G.Sekaran, Exceutive Officer, Ariyalur Municipality, Tamil Nadu
43. Shri M. Jayachandran, Deputy Director, Ministry of HLPA

## IMPORTANT POINTS REGARDING FORMULATION AND EXECUTION OF BSUP AND IHSDP PROJECTS

- In case there is time constraint, a regular socio-economic survey can be preceded by a rapid survey for identifing beneficiaries, their main and subsidiary occupations, their educational and skill profile and felt-needs so as to design appropriate social infrastructure for each project. Willingness of the beneficiaries should also be taken for any rehabilitation/rclocation projects.
- $\Lambda$ ffordability of the urban poor should be kept foremost in view while working out Bencficiary Contribution. $\Lambda$ ny contribution amount beyond their financial capacity may lead to the imposition of unduc burden on them. Therefore, special care needs to be taken while deciding upfront beneficiary contribution or EMI payment: Overall construction cost of the housing unit should be kept at a minimum. The housing component should generally be at least $50 \%$ of the total project cost with a vicw to giving primacy to provision of shelter to the urban poor except where housing units have already been constructed/are being constructed under: VAMBAY or other EWS scheme of Central or State Governments. Further, consideting the difficultics and special needs of the urban poor at some locations, clusters having more than 15 housing units catn also be considered.
- Each project should be accompanied by a list of bencficiarics based on socio-cconomic survey and ULD3s should go for bio-metric cards and ensure that houses are allotted to properly targeted bencficiarics and the possibility of sale/misuse of housing units is avoided. The list should be notified and placed in the website of the UL.B/JNNURM.
- The layout plan must be socially cohesive and should facilitate social interaction. Efforts may be made for providing at least $30 \%$ open spaces with $15 \%$ green area in the layouts and adequate social and livelihoods infrastructure.
- Adequate space must be provided for community activitics, informal sector markets, livelihood activitics, pen for animals (if permitted and required), space to take carc of convergent setvices such as health, education and recreation conforming to the specific needs of each of the slum pockets and their beneficiarics.
- The houses proposed should have two rooms, balcony, kitchen and separate bathroom and latrinc, individual water connection and sewer connection. Aspects such as storage space for keeping things
in rooms/kitchen, location of kitchen, location of toilet and bathroom in the houses to facilitate privacy, independent access from both rooms to toilet and bathroom, leaving a small space for fitting exhaust fan in kitchen and toilet, balcony for drying clothes etc., are some of the nuances that can be thoughtfully incorporated in the design of the houses for the poor.
- The State authoritics/ULBs may adopt some of the innovative designs and layouts of houses, multi-purpose community centres, informal sector markets and animal pens, etc. prepared and compiled by IIUDCO and BMIPC. 'The 'loolkit published in this regard may be referted to.
- 'The State authorities, in consultation with appaisal agencies, should ensure that necessary cleatances such as environmental clearance, Coastal Regulation Zone (CR7) regulation clearance, land use clearance, etc. are obtained. They should also ensure that necessary technical approvals are secured from the competent agencies as per State PWD Code.
- Since these projects are required to be generally completed in 12 to 15 months, it is generally expected that any escalation in the project cost is borne by the State Government/Ul.B concerned. For reducing escalation in the cost projects, the following option could be exercised:-
i) Purchasing materials (cement, stecl, sanitary pipes, electrical items) in bulk, wherever considered prudent and feasible with a view to reducing cost;
ii) Encouraging labout contribution from the bencficiatics under the supervision of qualified personned;
iii) Bifurcating tendering (between housing component and infrastructure component) with a view to reducing the possibility of time and cost overtuns; and
iv) Creating/using a revolving "Basic Services for Urban Poor (BSUP) Fund" camarked out of the municipal budget and supplemented by other innovative measures like crosssubsidization for mecting cost escalation.
- Wherever informal sector markets are taken up as a part of social infrastructure, their operation on a time-sharing; basis by inhabitats for coabling wider coverage of benefteratios an be considered by the ULB concerned.
- Adequate provision should be made for solict and liquid vaste disposal and digester technology could be adopted in place of dual pits/septic tanks, wherever feasible.
- Road-side plantations with tree guards and green belts are advisable.
- Responsibility of the technical specifications (adherence to State PWD Code) and their approval by the competent authority lies with the ULBS/State Level Nodal Agency. The appraisal agencies must ensure that technical specifications are duly approved by the technically competent authority as per State Government Public Works code.
- Prime Minister's New 15-Point Programme for the Welfare of the Minorities: An important objective of the new programme is to ensure that the benefits of various government schemes for the underprivileged reach the disadvantaged sections of the minority communities. In this regard, care should be taken to take up clusters of minority beneficiaries to the extent possible. Whercver feasible, efforts should be made to allocate upto $15 \%$ of targets and outlays under BSUP and IFSSDP for the minoritics. Similatly, priotity should be given to accommodate physically challenged beneficiaries.
- Capacity Building Activities: In the year 2006-07, the Ministry of HUPA had released fund to the State Governments for capacity building activities including Rescarch and Training towards implementation of BSUP and MHSDP projects. Unless the States submit utilisation certificates for the funds released carlicr, further release of Central Assistance would be held up, as utilisation certificates have to be furnished within 12 months from the date of closure of the financial year to which financial sanction pertains.
- Status of Project Implementation: 'rhe States/ULBs should present Quarterly Progress Reports/Monthly Progress Reports as per prescribed format, without fail to cnable the Ministry to report to Prime Minister's Office in time. Further, one page abstract on the status of implementation of projects and reforms must be presented before presenting the details of project proposals in the mectings of Central Sanctioning \& Monitoring Committee/Central Sanctioning Committce.
- Setting up of PMU/PIA/PIU: The States/UT's should submit proposals to the o/o OSD (JNNURM) which will get the same appraised and bring up before the Contral Sanctioning \& Monitoring Committec/Central Sanctioning Committec. Transparent method should be adopted in the selection and appointment of professionals in PMUs and PIUs. Such appointments should not be permanent in nature but only in terms of short-term engagements. The appointments should not be seen as a place for parking the dead-wood. Each appointment should be based on prescribed terms of reference and the deliverables should be measured. Various activitics, tasks and outcomes have to be cleatly spelt out in the CORs. States/UIBs should exercise utmost
caution in making such appointments on a contract basis. The States/ULBs should try and cnsure minimum expenditure by selecting/appointing professionals at an appropriate fee rather than immediately opting for the maximum amount indicated by the Centre. However, the calibee of such professionals should be of a reasonably high level. If need be, qualified persons from Central/State Government/UI.Bs could be taken in PMU/PIA/PIU on deputation. The personncl with PMUs/PIUs should work in tandern/collaboration with the State Level Nodal Agency / ULBs.
- Fecs for Preparation of DPRs: The States should submit proposals to the concerned Appraisal Agency which had appraised the projects. The Appraisal ^gency has a crucial role in examining the claim with particular refercnce to the various stages of improvement and modifications that were brought out in the DPRs before they were finally approved by the Central Sanctioning and Monitoring Committec/Central Sanctioning Committec. The Appraisal Agency should submit proposals to the Ministry for releasing Cental Assistance towards the cost of preparation of DPRs (both in the case of DPRs prepared by in-house personnel as well as by consultauts). These will be considered by the Central Sanctioning and Monitoring Committec. After approval, recommendation will be sent to the Ministry of linance/Ministry of Home Affairs for relcasing Central $\Lambda$ ssistance out of the $\Lambda C \Lambda$ allocation for the particular State/U'1 in the case of projects prepared by consultants. The Central Assistance for DPRs prepared through in-house petsonnel of the States would be released from out of the $1 \%$ JNNURM fund in the Budget of Ministry of HUPA as decided in the Central Sanctioning \& Monitoring Committec /Central Sanctioning Committee mectings carlict.
- Community Development Network (CDN): 'the States / U'I's should prioritise and get necessary approval from SLSC/SICC to the proposals concerning Conmunity Development Network (CDN) so as to seck Community Participation Pund. Such proposals received in the Ministry of fluPA will be appraised by a tean working under the GOI-UNDP Project on National Strategy for Unban Poor coordmated by the National Project Coordinator/Deputy Secretary (JNNURM). The reports will then be placed before the Central Sanctioning \& Monitoring Committee.

Community Development Networks involving Neighbourhood Groups, Neghbourhood Committess and Communtiy Development Socielies should be promoted so that the dynamics of
the CDN lead to fraternity in the neighbourhoods and the issues of alienation of all sorts are eliminated. CDN should work towards better inter- and intra- relationships in colonics to get over the dividing forces. This will strengthen a fecling of solidarity among the residents.

- Third Party Inspection and Monitoring (TPIM) mechanism: TPIM should be instituted to bring transparency and quality in the implementation of BSUP and IHSDP projects. The Ministry is giving necessary assistance to the States for TPIM. Toolkit has been prepared and communicated to the State Governments.
- Quality of Projects: Housing for the poor docs not mean poor quality housing. Utmost emphasis must be given to the quality of houses for the poor. $\Lambda$ vector-frce atmosphere and healthy living environment should be ensured in the housing projects under BSUP/IHSDP.
- Socio-cconomic Survey: No efforts should be spared for conducting socio-cconomic surveys of potential beneficiaries. 'This would facilitate assessing the needs of the beneficiarics, especially for schools, health centres and other social/community facilities. Based on the socio-cconomic sutvey, biometric identity cards should be issued to the beneficiaties to ensure that they do not sell the dwelling units and squat elsewhere. Such surveys should cover: housing, health, educational and livelihood profiles of the urban poor. The surveys would assist in designing good BSUP/IHSDP projects by taking into account important aspects such as dependency load in the existing schools, capacity of hospitals for inand out-patients, need for multi-purpose community centres including livelihood centre and informal sector matkets. HIUDCO and BMTPC bave developed good designs of houses, colonies and various types of social infrastructure faciliiies which could be appropriately used while formulating project proposalls. A Tiolkit bas also becn publisbed.
- City Poverty Reduction Strategy Report. The city of Rajkot (Gujatat) has brought out a City Poverty Reduction Sttategy Report. Other cities/towns may bring out similar reports.
- Convergence of Health, Education and Social Security: It is necessaty to integrate provisions of Fealth, Education and Social Security with Housing for the Poor to enable them to lead a better: quality of life. The Urban Local Bodies and State Governments have a critical role to play to ensurc proper convergence of facilities under the already available schemes for education, health and social security implemented th:ough different departments/fields. The projects should list out the deficiencies in terms of access to school,
primary health centre, provision of social welfare measures so that timely remedial measures in accordance with the socio-cconomic survey can be taken up. Provision of adequate infrastructure for school and health care should be taken at the formulation of the project itself. A mere statement that adequate number of schools/health centres is available in the vicinity of the proposed housing colony would not be sufficient. The State/ULB/ implementing agency should certify that such facilitics available in the vicinity are also accessible to the slum dwellers. Similarly proper convergence of schemes in the realm of social security such as old age pension, health insurance, matemity bencfit scheme, etc. should be accessed to benefit the urban poor sclected under JNNURM.
- Educational facilitics: Proposals for additional schools or additional rooms in existing schools must be part of the DPRs. The capacity of the existing schools to absorb the childen from colonies being developed under BSUP and IH-HDP necels to be studied. The estimate of school-going children (including those from the new colonies) and demand for classtooms in terms of prevailing norms, capacity in existing schools and the additional capacity required should be wotked out. Similar exercise should be done for providing health care facilitics. Further, action needs to be taken to provide other community infrastructure and facilitics. Detailed estimates of requirements as per norms, availability and gaps to be addressed have to be prepared at the initial stage of project preparation itself.
- Projects for in-situ development: States should come up with projects for it-situ development with good lay-outs and type designs. The emphasis should be to provide a better and supportive atmosphere for living and working. 'The in-situ development should not end up with creation of another cluster of houses without access to water, sanitation and social infrastructure.
- Sense of belongingness: 'lo create a sense of belongingness, the slums may be named in consultation with the intended bencficiarics. Provision of a low cost enclosure atound open spaces in the slum pocket being covered under BSUP/THSDP could be considered by States/ULBs, if the cost is not prohibitive.
- O\&M System for Maintenance:- Maintenance of the assets and upkeep of cleanliness and hygiene in the housing complexes / colonies developed under BSUP and IIISDP should be given importance. State Governments/UI.Bis shoud evolve a viable mechanism for maintenance of the assets created under BSUP and

IHSDP projects, especially the houses and common facilities constructed.

- Three key reforms core to the urban poor: Special attention should be paid for the implementation of the three key reforms stipulated under JNNURM that are critical to the urban poor: (i) internal earmarking within local body budgets for basic services to the urban poor; (ii) provision of basic services including the implementation of 7 -Point Chatter in accordance with agreed timelines; (iii) earmarking at least $20-25 \%$ of developed land in all housing projects (both public and private agencies) for EWS/LIG category with a system of cross subsidization.
- IEC activity: In a peoplc-centric programme like BSUP and IHSDP under JNNURM, there is a need to generate greater awareness among the targeted sections so that they received what is intended for them by the Government. Any awareness campaign should have a national appeal and recall value with consistent and coherent slogans and themes. The States/ULBs could bring out advertisements in vernacular languages with local adaptation of the templates prepared by the Ministry of HUPA. States/ULBs should ensure that the local adaptation does not deviate from the letter and spirit of the national templates and the messages conveyed are only about the programme and related policy advocacy. They should also ensure that all such media campaign is in accordance with the relevant rules and regulations applicable. Cost of such campaign, in accordance with Government approved rates, would be reimbursed to the States/ULBs under IEC component of JNNURM subject to limits fixed by CSMC. Reimbursement will be made if prior approval of the Mission Directotate/CSMC/CSC in the Ministry of HUPA was obtained before launching such campaign. Proposals for reimbursement of such expenditure will be submitted through HIUDCO which will put up the same to the Central Sanctioning and Monitoring Committee for its consideration and approval of reimbursement through Department of Expenditure, Ministry of Finance or Ministry of Home Affairs, as the case may be.

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