# No.N-11028/1/2009/IHSDP/JNNURM --Vol.VI <br> Government of India <br> Ministry of Housing and Urban Poverty Alleviation <br> JNNURM Directorate 

Room No. 201 G Wing
New Delhi, dated 14 ${ }^{\text {th }}$ February, 2009

## OFFICE MEMORANDUM

The undersigned is directed to enclose herewith a copy of the minutes of the 52nd meeting of the Central Sanctioning Committee of Ministry of Housing and Urban Poverty Alleviation held on $3^{\text {rd }}$ February, 2009 under the Chairmanship of Secretary (HUPA) to consider and sanction projects under Integrated Housing and Slum Development Programme (IHSDP).
2. The appraisal agencies (i.e. HUDCO and BMTPC) are requested to convey the decisions of the Central Sanctioning Committee to the State implementing agency/nodal agency for IHSDP to take appropriate follow up actions as per the minutes of the meeting.
3. A copy of the minutes is forwarded to the Secretaries in-charge of BSUP and IHSDP in the States/UTs with a request to take further follow up action.


Deputy Director (BSUP)
Telephone No. +91-11-23061519

## Encl: Minutes of the meeting

## To

Members of the CSC as follows:

1. The Joint Secretary (JNNURM) and Mission Director, Ministry of HUPA.
2. The JS\&FA, Ministry of Urban Development, Nirman Bhavan, New Delhi.
3. The Joint Secretary (UD), Ministry of Urban Development, Nirman Bhavan, New Delhi.
4. The CMD, HUDCO, India Habitat Centre, Lodhi Road, New Delhi.
5. The Director (UPA), Convenor, Ministry of HUPA

Copy to the Joint Secretary (PF-I), Department of Expenditure, Ministry of Finance, North Block, New Delhi.

Copy to the concerned officer in respect of projects considered in the meeting:-

1. Shri Navneet Sehgal, Secretary, Urban Development Department, Government of Uttar Pradesh, Bapu Bhavan, Lucknow 226001.
2. Shri Chintamani, Director, SUDA, Government of Uttar Pradesh, 10-Ashok Marg, Navchetna Kendra, Lucknow.
3. Shri Senthilkumar, P. Director of Municipal Administration, Government of Tamil Nadu, $6^{\text {th }}$ Floor, Ezhilagam Annex, Chepauk, Chennai-600 005.
4. Shri Hadadare, Chicf Engineer, Maharshtra Housing and Area Development Authority (MFIADA), Griha Nirman Bhavan, Bandra (East), Mumbai-400 051
5. Dr. Arun Kumar Panda, Commissioner \& Secretary, Urban Development Department, Government of Orissa, Orissa Secretariat, Bhubaneswar 751001.

Copy to the Secretaries in charge of Basic Services to the Urban Poor (BSUP) and Integrated Housing $\&$ Slum Development Programme (IHSDP) in the States/UTs:-

| The Principal Secretary, <br>  <br> Municipal Administration Department <br> Government of Andhra Pradesh, <br> L-Block Secretariat <br> Hyderabad - 500002 | The Principal Secretary, <br> Housing Department, Government of Andhra Pradesh, L--Block, A.P. Secretariat, Ityderabad - 500002 |
| :---: | :---: |
| The Secretary, Municipal Administration Department, Government of Andhra Pradesh, L-Block Secretariat, Hydcrabad-500 002. | The Principal Sccretary, <br> U'rban Development \& Tourism, Government of Arunachal Pradesh, Civil Secretariat, Itanagar. |
| The Commissioner \& Sccretary, UD Department, Government of Assam, Assam Secretariat, Dispur, Guwahati -781006. | The Secretary, Urban Development Department, Government of Bihar, Vikash Bhawan, New Secretariat, Patna.. |
| The Additional Secrctary \& Director (BUDA), <br> Utban Development Department, Government of Bihar, Vikash Bhawan, Patna. | The Secretary (FIousing), Government of Bihar Sachivalaya Patna -- 800015 |
| The Scerctary, <br> Urban Administration \& Development Department, <br> Government of Chhattishgarh, Room NO 316, DKS Bhawan, Mantralaya, Raipur -492001. | Ihe Secretary(Housing) Government of Goa, Secretariat Annexe, EDC Clouse, Panaji- 403001 |
| The Principal Secretary(UD) \& I lousing, Government of Gujarat, <br> Block No, 14, $9^{\text {ch }}$ Floor, <br> New Sachivalaya, <br> Gandhinagar-382010. | The Chief Executive Officer, Gujarat Urban Development Mission, GMFB Building, Sector-10A, Gandhinagar - 382016. |
| The Cominissioner \& Secretary, Deparment of Urban Development, Government of Haryana, SCO-20 Scc. 7 C , Chandigarh -- 160001. | The Secretary (UD), Government of Limachal Pradesh, Shimla - 171002 |
| The Secretary, <br> Housing and UD Department, Government of Jammu \& Kashmir, New Secretariat, Srinagar | The Principal Sccretary (Housing), Government of I Iimachal Pradesh, Shimla - 171002 |


| The Director, Urban Local Bodies Government of Jammu \& Kahsmir, 151-A/D, Gandhi Nagar, Jammu. | The Secretary <br> Urban Development Department, Government of Jharkhand, Ranchi -834 004. |
| :---: | :---: |
| The Secretary (Housing) Government of Jharkhand, Project Building, Dhurwa, Ranchi-834004 | The Principal Secretary (Housing) <br> Government of Karnataka, <br> Room No.213, <br> $2^{\text {nd }}$ Floor, Vikas Sauda <br> Dr. B.R. Ambedkar Road, Bangalore-560 001 |
| The Principal Secretary to Government UD Department, Government of Karnataka Room No.436, $4^{\text {th }}$ Floor, Vikas Sauda Dr. B.R.Ambedkar Road, Bangalore 560001 | The Secretary (Housing), Government of Kerala, Secretariat, Thiruvananthapuram - 695001 |
| The Principal Secretary, <br> Local Self Government Department <br> Government of Kerala <br> Thiruvananthapuram - 695001 | The Secretary, <br> Local Self Government, <br> Government of Kerala, Thiruvananthapuram-695 001 |
| The Executive Director Kudumbashree State Poverty Eradication Mission Government of Kerala $2^{\text {nd }}$ Floor, TRIDA Building, Chalakuzhy Road, Medical College (PO), Thiruvananthapuram 695011. | The Principal Secretary, <br> Urban Administration and Development <br> Department, <br> Government of Madhya Pradesh, Mantralaya, <br> Bhopal-462032 |
| The Principal Secretary (Housing \& Environment), <br> Government of Madhya Pradesh, Mantralaya, Ballabh Bhavan, Bhopal-462032 | The Commissioner, Urban Administration \& Development, Government of Madhya Pradesh, Nagar Palika Bhavan, Shivaji Nagar Bhopal -462 016 |
| The Principal Secretary (UD), Government of Maharashtra, Room No.425, $4^{\text {sh }}$ floor Mantraalaya, Mumbai-400 032 | The Principal Secretary (Housing), Government of Maharashtra, Room No.268, $2^{\text {nd }}$ Floor, Mantralaya, Mumbai-400 032 |
| Commissioner \& Secrctaty, Urban Affairs \& Housing, Government of Meghalaya, Main Secretariat Building Shillong-793001 | The Secretary, <br> Housing, UD \& Municipal Administration, Government of Manipur, <br> Chief Secretariat, <br> Imphal-795001 |
| The Commissioner \& Secretary, <br> Urban Development \& Poverty Alleviation <br> Department, <br> Government of Mizoram, <br> Civil Secretariat, Aizwal-796001. | The Principal Secretary, Urban Development Department, Government of Nagaland, Kohima - 797001 |
| The Commissioner \& Secretary, Works \& Housing, <br> Government of Nagaland Kohima - 797001 | The Principal Secretary (Housing \& UD), Government of Orissa, Orissa Secretariat, Bhubaneswar - 751001 |


| The Principal Secretary(LSGG) Government of Punjab <br> Mini Secretariat <br> Scctor-9, <br> Chandigarh 160001 | The Secretary (I Iousing \& UD) <br> Government of Punjab, <br> Room No.419, Mini Secretariat, Sector-9 <br> Chandigarh 160001 |
| :---: | :---: |
| The Principal Secretary, UDH \& L.SG Department, Government of Rajasthan Room No. 29, Main Building, Secretariat, Jaipur | The Secretary, Local Self Government Department, Government of Rajasthan, Room No.39, SSO Building, Government Secretariat, Jaipur 302005. |
| The Secretary, <br> Department of UD \& Housing, Government of Sikkim, NH 31A, Gangtok - 737101 | The Secretary (Housing \& UD), Government of Tanil Nadu, Fort St. George, Secretariat, Chennai - 600009 |
| The Sccretary, <br> Municipal Administration \& Water Supply, Government of Tamil Nadu, $6^{\text {th }}$ Floor, Ezhilagam Annexe, Chepauk, Chennai- 600009 | The Secretary (UD), Government of Tripura Civil Secretariat, Pt. Nehru Complex, Agartala-799001 |
| The Principal Secretary (UD \& MA) Government of Uttar Pradesh, Room No.825, $8^{\text {th }}$ floor, Bapu Bhawan, Lucknow - 226001 | The Principal Sccretary (Housing), Government of Uttar Pradesh, 325 Bapu Bhavan, Lucknow - 226001 |
| The Director, SUDA, <br> Government of Uttar Pradesh, Navchetna Kendra, 10, Ashok Marg, Lucknow. | The Principal Secretary (UD), Government of Uttarakhand, Uttarakhand Secretariat, 4 B, Subhash Road DEFIRADLN - 248001. |
| The Project Director (JNNURM), Urban Development Directorate, Government of Uttarakhand, 43/6, Mata Mandir Marg, Dharampur, Dehradun --248 001 |  |
| The Principal Sccretary (UD), Government of Wcst Bengal, Nagatayan DF-8, Sector1, Bidhannagar, Kolkata 700064 | The Sccretary (UD \& Housing), Chandigarh Administration, U'T Secretariat, Sector 9, Chandigarh-160 001 |
| The Sectetary (Housing), Government of Puducherry, Chief Sccretariat, Puducherry-605 001 | The Secretary, <br> Local Administration Department <br> Government of Puduchery, <br> Chief Secretariat, <br> Puducherry-605001 |
| The Principal Secretary (UD), Government of NCT of Delhi, $9^{\text {th }}$ Floor, C Wing, Delhi Sccretariat, IP Estate, New Delhi. | The idditional Secretary (UD), Government of NCT of Dehhi, Delhi Secretariat, IP Eistate, New Delhi-110 002 |


| The Commissioner \& Secretary, | The Secretary (Housing \& UD), |
| :--- | :--- |
| (Relief \& Rehabilitation), |  |
| UT of Daman \& Diu, |  |
| UT of Andaman \& Nicobar Islands, | Secretariat, <br> Secretariat, <br> Port Blair -744 101 Daman-396 220 |
| The Secretary (Housing \& UD), |  |
| UT of Dadra \& Nagar Haveli, <br> Secretariat, <br> Silvassa-396 220 | The Chief Town Planner, <br> Town \& Country Planning Department, <br> UT Administration of Dadra \& Nagar <br> Haveli, 2 Floor, Secretariat, <br> Silvasa - 396 230. |

Copy to:

1. The Joint Secretary to Hon'ble Prime Minister (Kind attention Shri R. Gopalakrishnan), PMO, South Block, New Delhi.
2. PS to Hon'ble Minister (HUPA)
3. Sr. PPS to Secretary (HUPA)
4. Joint Secretary (H), Ministry of HUPA
5. The Joint Secretary (PP), Ministry of Minority Affairs, Room No.1125, $11^{\text {th }}$ Floor, Paryavaran Bhavan, CGO Complex, New Delhi.
6. The Joint Secretary (UT), Ministry of Home Affairs, North Block, New Delhi
7. Director (UPA), Ministry of HUPA
8. OSD (JNNURM), Ministry of HUPA.
9. Director (Administration), Ministry of HUPA
10. DS(JNNURM), Ministry of HUPA
11. US(JNNURM), Ministry of HUPA
12. DD(JPC), NBO, Ministry of HUPA
13. DD(Data \& MIS), NBO, Ministry of HUPA
14. DD (NRC), NBO, Ministry of HUPA
15. SO (IHSDP), Ministry of HUPA
16. Monitoring Cell (JNNURM), Ministry of HUPA
17. The CMD, NBCC, "NBCC Bhavan", Lodhi Road, New Delhi-110 003
18. The CMD, HPL, Jangpura, New Delhi-1 10014
19. The Executive Director, BMTPC, Core 5 A, First Floor, India Habitat Centre, Lodhi Road, New Delhi-110 003
20. The Director (Corporate Planning), HUDCO, "HUDCO Bhavan", India Habitat Centre, Lodhi Road, New Delhi 110003.
21. The Director, Indian Institute of Technology Roorkee, Roorkee, Uttarakhand - 247667

Copy to:- Guard folder on JNNURM
 HOUSING AND SLUM DEVELOPMENT PROGRAMME (IHSDP) UNDER JAWAHARLAL NEHRU NATIONAL URBAN RENEWAL MISSION (JNNURM)

Nirman Bhawan, New Delhi, $3^{\text {rd }}$ February, 2009

The $52^{\text {nd }}$ meeting of the Central Sanctioning Committee (CSC) of the Integrated Housing and Slum Development Programme (IHSDP) under Jawaharlal Nehru National Urban Renewal Mission (JNNURM) was held under the Chairpersonship of Secretary, Ministry of Housing and Urban Poverty Alleviation in New Delhi on 3rd February, 2009. The list of participants is at Annexure - I.

### 2.1. Welcoming the Chairperson and the Members of CSC, Joint

 Secretary \& Mission Director (JNNURM) informed that as the financial year is coming to a close, the States/UTs should come up with necessary project proposals, seeking ACA out of (i) the balance of the 7 -year Mission period allocation and (ii) the new fiscal stimulus package - latest by $15^{\text {th }}$ of February 2009. The deadline is fixed because of the reason that after the sanction by the CSMC/CSC, the Mission Directorate in the Ministry of Housing \& Urban Poverty Alleviation would require some time for the issue of minutes and processing of proposals for release of funds by Finance Ministry, which in turn would take time to release ACA. JS (JNNURM) requested the States/UTs to come up with adequate number proposals for the release of $2^{\text {nd }} / 3^{\text {rd }} / 4^{\mathrm{th}}$ installments for old projects and $1^{\text {st }}$ installment in the case of new projects under BSUP and IHSDP by the stipulated date. They should also demonstrate that the projects already sanctioned are in good progress.
### 2.2. Reminding the officers present that Mid-term target of 5 lakh

 houses for the urban poor has been committed by the Ministry before Hon'ble Prime Minister, JS (JNNURM) requested the State Secretarics/Chief Executive Officers of State Level Nodal Agencies to establish PMU/PIUs expeditiously, institute TPIMA, gear up the JNNURM implementation process by fixing clear milestones for progress, undertake regulat monitoring, submit UCs in time, develop supporting frameworks at State and city levels and undertake capacity building programmes. He emphasized the need for building adequate expertise in SLNAs/PMUs/PIUs in areas such as town planning, engineering, community mobilization, social development and MIS. The States/UTsmay specially avail the services of town planning and engineering experts to ensure that DPRs follow the appropriate town planning norms and State/UT PWD rules. JS (JNNURM) recalled the instructions of Secretary (HUPA) \& Chairperson, CSC that the States/UTs would have flexibility to engage professional technical/town planning experts in their PMU/PIUs using the ACA funds released by GoI.
2.3. JS \& Mission Director (JNNURM) informed that the completion of housing projects for the poor is getting delayed in most cases due to several reasons. These include: delays in release of Central and State Share by State Finance Departments to Nodal Agencies (SLNAs) and from the latter to Urban Local Bodies/Executing Agencies, release of ULB share to project accounts, verification / identification of beneficiaries, issues of biometric identity cards, making the bencficiaries pay for their contributions, floating of tenders, need for re-tendering due to contractors not coming forward, land disputes, court litigation, problems in arranging temporary relocation of bencficiaries in the case on in situ projects, escalation in project costs duc to rise in prices of building materials like cement and steel, etc. JS (JNNURM) informed that the States/UTs/SLNAs/ULBs should take urgent action to ensure that bottlenecks are removed so as to ensure that the projects sanctioned are completed in time and the Mid-term and Mission targets are achieved.
2.4. Joint Secretary (JNNURM) reminded the SLNAs and appraising agencies that the estimates included in the DPRs must conform to the latest Schedule of Rates brought out by the Statc Governments concerned. Further, the bills of quantities would need to be certified to be correct by the competent authority. The State Level Nodal Agency must ensure that the competent State engineering authority specified in the PWD Code / State Government Order has certified/accorded necessary technical approval to the estimates included in the DPRs before the same are placed before the State Level Stecring Committec (SLSC) / State Level Coordination Committee (SLCC), as the case may be, for approval. The details of SLSC / SL.CC approval and check lists along with appraisal reports must be placed by the Appraising Agency before the CSMC/CSC for consideration. JS \& Mission Director (JNNURMi) reiterated the important points emphasi\%ed by the Chairperson in the earlier meetings of CSMC / CSC for adherence/implementation by the States/UTS/ULBs

## (Annexure-II).

3.1. Secretary (HUPA) \& Chairperson, CSC stated that the appraising agencies must take care to ensure that the DPRs satisfy JNNURM

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guidelines, instructions issued by CSMC/CSC from time to time, State PWD Code and relevant State Government Orders. She emphasized that the appraising agencies would be responsible to ensure that land proposed for housing is free of encumbrance, DPRs/estimates (rates and bills of quantities) are certified by the competent authority, eligible beneficiaries are identified, action is taken for biometric identification, whole slum approach is adopted, a definite plan of action is worked out to put the place vacated by slum-dwellers to productive use in the case of relocation projects, town planning norms as applicable under State laws are followed, State/ULB shares are available, beneficiaries have agreed to pay for their contribution and the Guidelines of JNNURM, toolkits and instructions issues by the CSMC/CSC are adhered to.
3.2. Secretary (HUPA) \& Chairperson, CSC informed that both SLNAs and Appraising Agencies should specifically devote attention to the following aspects:

- Land availability for housing the poor - verification of ownership
- Land tenure status - patta, temporary patta, occupancy right etc.
- Availability of State share, ULB share, Beneficiary contribution as per Guidelines of BSUP/IHSDP
- Willingness of beneficiaries to pay for their contribution
- Housing design - two rooms, kitchen, balcony, individual toilet, individual water connection - refer to the Design Manual circulated by the Ministry
- Adherence to town planning norms - Layout plans/designs to conform to town planning regulations applicable and be duly signed by competent municipal authority/SLNA officer
- Provision of adequate open space in layouts - for green belts, parks, playgrounds, avenue plantations, etc.
- Authentication by competent engineering authority as per State Government PWD Code/Order duly signed by engineers and SLNA Chief Executive Officer
- Identification of eligible beneficiaries - process for issue of biometric identity cards must be started/completed within one month
- Rapid/detailed socio-cconomic survey of beneficiaries
- identification of needs of community infrastructure
- Provision of required civic infrastructure including social infrastructure such as community hall, livelihood centre,
information sector market, ctc. Estimation of requirements must be based on judicious norms.
- Connectivity of slum infrastructure facilities with city-wide trunk infrastructure networks - water supply, sewerage, storm drainage, roads etc. - ensuring connectivity of local infrastructure being taken up under BSUP/IHSDP with facilities bcing created under UIG/UIDSSMT.
- Availability/provision of basic amenities like post offices, bus stops, transport services, local shopping complexes, electricity transformers, sub-stations, watcr supply overhead tanks/ground level service rescrvoirs etc.
- SLSC/SLCC approval, project-wise (not in a block) with all details clearly indicating estimates, plans, availability of State share and agreement to meet cost cscalation.
3.3. Secretary (HUPA) stressed the need for preparation and implementation of well-formulated slum development plans following the basic town planning norms. These plans should ensure the provision of water and sewer infrastructure, storm drainage, roads, community facilities, open spaces etc. as per norms applicable to EWS housing. In the absence of proper planning, the slums would remain as slums and the purpose of JNNURM would be defcated. Sccretary (HUPA) emphasized the need for a 'whole slum' approach. Under this, pucca houses of the urban poor not having toilet facilities must also be provided with the same. She suggested that every beneficiary household under BSUP and IHSDP must be given individual water connection, individual toilet connected to city water and sewer systems respectively and individual electricity connection. Secretary (HUPA) expressed that urban renewal cannot be achieved without meeting the requircments of basic sanitation for the urban poor.
3.4. Sectetary (HUPA) \& Chairperson, CSC said that the inftrastructure networks being developed under BSUP and IHSDP should invariably be integrated or planned to be integrated with trunk-line infrastructure facilities, cither alteady existing or being developed under UIG / UIDSSMT or State Government programmes in accordance with CDPs. She suggested that the States/ULBs should ensure proper coordination amongst various agencies engaged in the implementation of JNNURM (UIG, UIDSSMT', BSUP and IHSDP) and other schemes to make sure that slums and low-income communitics are linked to city-wide
infrastructure systems. The project appraisal teams for UIG, UIDSSMT, BSUP and IHSDP must ensure such type of linkages.

4. For the CSC Meeting, 35 new IHSDP projects were put up in the agenda, brief details of which are at Annexure-III.

## New Projects

## Uttar Pradesh

5.1 The following 8 projects were considered in the meeting.

Chunar, Mirzapur District 01 project
Chibramau Phase-II, 01 project
Kannauj District
Tirwa Khas, Kannauj District
Faizabad/Uttar Pradesh
Jewar at Guatam Budh Nagar
Mirzapur Nagar palika
Aligrah Town, Aligarh
Hariharpur, Sant Kabir Nagar
01 project
01 project
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01 project
The IHSDP proposals of Chunar, Tirwa Khas, Chibramau and Faizabad were discussed in 49 ${ }^{\text {th }}$ CSC meeting on 21.1.2009. These projects were deferred as the cost estimates, building plans etc were not authenticated by the competent Authority. The Appraisal Agency has informed that all the details have been authenticated by the implementing agency and nodal agency.

The State Secretary in charge of BSUP and IHSDP remarked that all the project proposals including technical estimates are duly signed by the competent engineering authority and then thoroughly scrutinized by the State Level Evaluation Committees before they are brought for consideration of CSMC. He informed the Committee regarding the proactive steps taken by the State Government and the decision of State Government to grant patta to encroachers of government land.
5.2. The Committee observed the following:

- State is coming up with projects with lesser housing to infrastructure ratio which will make it difficult to meet Mission targets in respect of dwelling units. The ratio should be corrected as far as possible in the future projects.
- Project-wise SLCC approval is required for all new projects.
- Whole slum approach must be adopted and all slums should be denotified after the projects are executed.
- Linkages slum infrastructure systems to city-wide infrastructure must be ensured.
- Biometric identification of beneficiarics must to be completed within 1 month.
- State must appoint TPIM Agency without any further loss of time.
5.3. The Secretary in charge of BSUP and IHSDP in the State informed that the Government of Uttar Pradesh has developed an elaborate, fullproof system for effective appraisal and sanction of projects and quality assurance in execution. He said that all projects costing above Rs.5.00 crores go to the Expenditure Finance Committee for proper appraisal and sanction. Further, the District Magistrates have been made responsible for signing release of funds for projects based on review of progress and inspection of quality.
5.4. Secretary (HUPA) observed that the State may closely involve the ULBs in JNNURM and eventually empower them to undertake programmes for basic services to the urban poor. Further a State level mechanism needs to be established to ensure the coordination of UIG, BSUP, UIDSSMT and IHSDP - coordinated by one of the State Secretaries and to enforce the effective implementation of the 23 reforms contemplated under JNNURM which require coordinated actions by many Departments including Revenue Department.
5.5. Secretary (HUPA) desired to know whether the estimates in the DPRs have been authenticated as required by CSC earlicr. Shri S.K. Tripathi, Executive Director (Corporate Planning), HUDCO, New Delhi informed that three independent engineers have verified the estimates in the DPRs when he and OSD (JNNURM) visited Iucknow and found the same to be correct.
5.6. The Appraisal Agency has informed that the financial statements including component-wise costing duly signed have been furnished by the State. Taking into consideration the comments of the appraisal agency (HUDCO and assurance by the State Secretaty that the suggestions of the CSMC/CSC would be followed, the Committee approved the 8 projects of Uttar Pradesh. Abstracts of the approved components are at

Statement-I to VIII of Annexure-IV. Release of $1^{\text {st }}$ instalment will be made after receipt of SLCC approval, project-wise (not in block).

## Tamil Nadu

6.1. 12 new proposals of Municipalities considered by the Committee which are listed below:

Bodinayakanur Municipality
Coonoor Municipality
Idapaddi Municipality
Karaikudi Municipality
Kovilpatti Municipality
Mettupalyam Municipality
Ramanathapuram Municipality
Ranipet Municipality
Sivakasi Municipality
Udumalpet Municipality
Vaniyambadi Municipality
Villupuram Municipality

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6.2. The Committee observed the following:

- The State must furnish detailed layout plans, to the scale, for the projects within a month;
- The State must attempt to provide individual toilets to each household not covered under housing;
- Linkages of amenities in slums to citywide infrastructure trunk lines must be ensured.
- Biometric identification of beneficiaties to be completed in 1 month.
- The State must appoint TPIM Agency without any loss of time.
- The State must take steps to implement the reform in respect of reservation of $20-25 \%$ of developed land for EWS/LIG category by the end of March 2010. A State level legal/regulatory framework may be developed urgently.
- The State may take steps to ensure that beneficiaries do not have to pay for their entire contribution upfront. This will ease the burden on beneficiaries.
6.3. The Appraisal Agency informed that schematic maps of all slums have been furnished by the State. However, the State needs to furnish detailed layout plans to the scale within the time stipulated by the CSC. Taking into consideration the comments of the appraisal agency,
presentation made and the information furnished by the representative of the State, the Committee approved the 12 projects of Tamil Nadu as listed above. Abstracts of the approved components are at Statement-IX to XX of Annexure-IV. Release of ACA will be subject to availability of ACA funds.


## Maharashtra

7.1. 7 new proposals were considered by the Committec which are listed below: -

| Wai Town, Satara | 01 project |
| :--- | :--- |
| Mudkhed, Nanded District | 01 project |
| Akola City (Phase-II) | 01 project |
| Chandrapur City, Amravati Dist. | 01 project |
| Warud City, Amravati District | 01 project |
| Desaiganj, Gadchiroli District | 01 project |
| Rajura, Chandrapur District | 01 project |

7.2. The Committee observed the following:

- The State must ensure the availability of basic amenities such as water and sanitation, health care centres, schools, anganwadis, parks, playgrounds etc. in all the colonies being developed under BSUP and IHSDP and that the internal infrastructure networks in slums are connected to the external city-wide infrastructure systems;
- A comprehensive state level framework should be developed for provision of land for housing the urban poor;
- Biometric identification of beneficiaries should be completed in 1-2 months; and
- Transit camp may only be considered in big citics. No central assistance would be provided for Transit camp in Mudkhed project. Similarly no Central assistance would be provided for components of Community Toilet and Zunka Bhakhar (meal centre) in Mudkhed project. One slum site is owned by Cooperative Society in Mudkhed which should be transferred to UTB Before proceeding further.
- Reviscd SLCC approval is to be obtained for projects at Chandrapur, Akola and Warud. Fresh SLCC approval is required for Mudkhed project.
- 5 slum sites in Chandrapur and 6 slums sited in Akola belong to State Government which need to be transferred.
7.3. The Appraisal Agency informed that revisions have been incorporated for Mudkhed project. The State has indicated that transfer of land to ULB is in process. Taking into consideration the comments of the appraisal agency (HUDCO), the Committee approved 7 IHSDP project proposals (as listed above) in Maharashtra subject to agreement at higher level regarding diversion of fund from BSUP to IHSDP/availability of allocation of ACA by the Planning Commission under the economic stimulus package. Abstracts of the approved components are Statement-XXI to XXVII of Annexure-IV. The release will be further subject to SLSC approval to be obtained in projects mentioned above.


## Orissa

8.1. 8 new project proposals were considered by the committee as listed below

Bolangir town (Phase I)
Jeypore town
Jharsuguda town
Keonjhagarh town
Sambalpur town (Phase I \& II)
Bhadrak (Phase I)
Baripada town (Phase I), Mayurbhamj
Bhawanipatna town, Koraput
8.2. The Committee observed that the

- Proposed building designs are not functional and need modification;
- The State needs to furnish scheme-wise SLCC approval;
- The State nceds to furnish the list of beneficiaries;
- The State should provide individual toilets and should assess the need for community toilets only if individual facilities are not adequate.
8.3. The Appraisal Agency has informed that
- The State has modified building design within the same cost;
- The beneficiary lists have been obtained;
- The Principal Secretary (H\&UD), Orissa has indicated in the meeting that SLCC approval is there for all the projects;
- It has been indicated that all pucca houses have individual toilet and community toilets are proposed only in some
projects of large towns (Bhadrak, Sambalpur and Jeypore) which have large floating population.
- The financial statements duly signed have been obtained.
8.4. Taking into consideration the comments of the appraisal agency (HUDCO and information furnished by the State Government, the Committee approved the 8 projects of Orissa as listed above. Abstracts of the approved components are at Statement-XXVIII to XXXV of Annexure-IV. Release of 1 st instalment will be made after receipt of SLCC approval.
9.1. In her concluding remarks, Secretary (HUPA) \& Chairperson, CSC, stressed the need for States/UT's to take all steps to avoid time and cost over-runs and achieve the Mid-term and Mission targets. She also emphasized the need for convergence of BSUP and IHSDP with other schemes such as UIG, UIDSSM'1, Sarva Sikhsa Abhiyan, National Social Assistance Programme, Aam Aadmi Bima Yojana, Rashtriya Swathya Bima Yojana, SJSRY etc. She expressed the view that shelter and basic amenities to the urban poor may not suffice them to move above the poverty line. She suggested that the State Governments/ULBs should make effort to dovetail the implementation of SJSRY with JNNURM. This step would provide the urban poor with access to livelihoods and cnable them to overcome poverty. Secretary (HUPA) stated that programmes for skill development, self-employment, and community development are necessary to facilitate sustained improvements in the living conditions of the urban poor and develop inclusive cities.
9.2. Secretary (HUPA) emphasized the need for focusing on urban policy reforms to address not only the backlog and current urban issues but also the challenges of future urban growth, say in the next 20-25 years so that the conditions that led to urban decay are prevented in time. She cautioned that without the implementation of urban planning and local government reforms, JNNURM would remain a mere infrastructure upgradation programme, and none of the policy changes for vibrant, productive, sustainable and inclusive cities that JNNURM hopes to drive would materialize.

10. The mecting ended with a vote of thanks to the Chair.


## ANNEXURE-I

## LIST OF PARTICIPANTS IN THE $52^{\text {nd }}$ MEETING OF CENTRAL SANCTIONING COMMITTEE (CSC) OF IHSDP HELD UNDER THE CHAIRPERSONSHIP OF SECRETARY (HUPA) ON 3.2.2009

1. Ms. Kiran Dhingra, Secretary,
.... .... in Chair Ministry of Housing and Urban Poverty Alleviation
2. Dr. P.K. Mohanty, Joint Secretary (JNNURM) and Mission Director, Ministry of HUPA
3. Shri D.S. Negi, OSD (JNNURM), Ministry of HUPA
4. Shri V.K.Gupta. Deputy Financial Adviser, Ministry of HUPA
5. Shri Vivek Nangia, Deputy Secretary (JNNURM), Ministry of HUPA
6., Ms. Priya P. Nair, Assistant Director, Department of Expenditure, Ministry of Finance
6. Shri S.K.Tripathi, Director (Corporate Planning), HUDCO, New Delhi
7. Ms. N.S. Prema. Municipal Commissioner, Sivakasi, Tamil Nadu.
8. Shri N.Ilamparitihi, Assistant Project Officer, Government of Tamil Nadu.
9. Shri J. Radhakrishnan, APO, Regional Directorate of Municipal Administration, Tiruppur, Tamil Nadu
10. Shri K.Jay kanthan. Assistant Project Officer, Regional Directorate of Municipal Administration, Vellore, Tamil Nadu
11. Shri R.Swaminathan A P O, o/o RAMA, Tanjavur, Tamil Nadu
12. Shri Senthil Kumar P., Director of Municipal Administration, Government of Tamil Nadu
13. Shri R.S.Krishnan A.P.O o/o D.M.A. Chennail, Directorate of Municipal Administration, Tamil Nadu
14. Shri D.R. Hadadre, Chief Engineer, MHADA, Mumbai
15. Shri Jattin. L. Rathi, Ramdeobaba Charitable Society, Akola, Maharashtra
16. Shri Prashant Pardeshi, Consultant, Aurangabad, Maharashtra
17. Shri Alok Kumar Joshi, Deputy Chief (Projects), HUDCO, Chennai
18. Shri G.N. Kurve, Municipal Commissioner, A kola Municipal Corporation, Maharashtra
19. Shri D.P.Singh, Development Officer, BMTPC, New Delhi
20. Shri Pankaj Gupta Development Officer, BMTPC, New Delhi
21. Shri A.P. Tiwari, ACP, HUDCO, New Delhi
22. Ms. Usha P Mahavir, Deputy Chief, HUDCO, New Delhi
23. Ms. Radha Roy, Assistant Chief, HUDCO, New Delhi
24. Dr. D. Ravishanker. Assistant Chief (Projects), HUDCO, Mumbai
25. Shri Arun Rana, Appraisal Officer, HUDCO, Lucknow
26. Shri S.V. Kamath, Regional Chief HUDCO, Lucknow
27. Shri N. Sehgal, Secretary, Urban Poverty Alleviation, Government of Uttar Pradesh
28. Shri Chintamani, Director, SUDA, Government of Uttar Pradesh
29. Shri Rajesh Bahel, DGM, NBCC Ltd, New Delhi
30. Ms. Daljeet Kaur, IPE, Pvt Limited, New Delhi
31. Shri A.K. Singh, Programmer Officer, SUDA, Lucknow
32. Shri Shailendra Bhushan, Project officer, DUD $\Lambda$, Allahabad
33. Shri Kalika Prasad, E.E., UP.Samaj Kalyan Nirman Nigam Ltd, Allahabad .
34. Shri. R.P. Jatav, G.M, C\&D.S., U P Jal Nigam, Lucknow
35. Shri Naresh Kumar SE, UP Samaj Kalyan Nirman Nigam Limited, Ghaziabad
36. Shri Satish Chandra Verma, PO, DUDA, Lucknow
37. Shri A.K Singh, Project Manager, NBCC

## ANNEXURE-II

## IMPORTANT POINTS REGARDING FORMULATION AND EXECUTION OF BSUP AND IHSDP PROJECTS

- In case there is time constraint, a regular socio-economic survey can be preceded by a rapid survey for identifying beneficiaries, their main and subsidiary occupations, their educational and skill profile and felt-needs so as to design appropriate social infrastructure for each project. Willingness of the beneficiaries should also be taken for any rehabilitation/relocation projects.
- Affordability of the urban poor should be kept foremost in view while working out Beneficiary Contribution. Any contribution amount beyond their financial capacity may lead to the imposition of undue burden on them. Therefore, special care needs to be taken while deciding upfront beneficiary contribution or EMI payment. Overall construction cost of the housing unit should be kept at a minimum. The housing component should generally be at least $50 \%$ of the total project cost with a view to giving primacy to provision of shelter to the urban poor except where housing units have already been constructed/are being constructed under VAMBAY or other EWS scheme of Central or State Governments. Further, considering the difficultics and special needs of the urban poor at some locations, clusters having more than 15 housing units can also be considered.
- Each project should be accompanied by a list of bencficiaries based on socio-economic survey and ULBs should go for bio-metric cards and ensure that houses are allotted to properly targeted beneficiaries and the possibility of sale/misuse of housing units is avoided. The list should be notified and placed in the website of the ULB/JNNURM.
- The layout plan must be socially cohesive and should facilitate social interaction. Efforts may be made for providing at least $30 \%$ open spaces with $15 \%$ green area in the layouts and adequate social and livelihoods infrastructure.
- Adequate space must be provided for community activitics, informal sector markets, livelihood activities, pen for animals (if permitted and required), space to take care of convergent services such as health, education and recreation conforming to the specific nceds of each of the slum pockets and their beneficiaries.

- The houses proposed should have two rooms, balcony, kitchen and separate bathroom and latrine, individual water connection and sewer connection. Aspects such as storage space for keeping things in rooms/kitchen, location of kitchen, location of toilet and bathroom in the houses to facilitate privacy, independent access from both rooms to toilet and bathroom, leaving a small space for fitting exhaust fan in kitchen and toilet, balcony for drying clothes etc., are some of the nuances that can be thoughtfully incorporated in the design of the houses for the poor.
- The State authorities/ULBs may adopt some of the innovative designs and layouts of houses, multi-purpose community centres, informal sector markets and animal pens, etc. prepared and compiled by HUDCO and BMTPC. The Toolkit published in this regard may be referred to.
- The State authorities, in consultation with appraisal agencies, should ensure that necessary clearances such as environmental clearance, Coastal Regulation Zone (CRZ) regulation clearance, land use clearance, etc. are obtained. They should also ensure that necessary technical approvals are secured from the competent agencies as per State PWD Code.
- Since these projects are required to be generally completed in 12 to 15 months, it is generally expected that any escalation in the project cost is borne by the State Government/ULB concerned. For reducing escalation in the cost projects, the following option could be exercised:-
i) Purchasing materials (cement, steel, sanitary pipes, electrical items) in bulk, wherever considered prudent and feasible with a view to reducing cost;
ii) Encouraging labour contribution from the beneficiaries under the supervision of qualified personnel;
iii) Bifurcating tendering (between housing component and infrastructure component) with a view to reducing the possibility of time and cost overruns; and
iv) Creating/using a revolving "Basic Services for Urban Poor (BSUP) Fund" earmarked out of the municipal budget and supplemented by other innovative measures like crosssubsidization for meeting cost escalation.
- Wherever informal sector markets are taken up as a part of social infrastructure, their operation on a time-sharing basis by inhabitants for enabling wider coverage of beneficiaries can be considered by the ULB concerned.
- Adequate provision should be made for solid and liquid waste disposal and digester technology could be adopted in place of dualpits/septic tanks, wherever feasible.
- Road-side plantations with tree guards and green belts are advisable.
- Responsibility of the technical specifications (adherence to State PWD Code) and their approval by the competent authority lies with the ULBs/State Level Nodal Agency. The appraisal agencies must ensure that technical specifications are duly approved by the technically competent authority as per State Government Public Works code.
- Prime Minister's New 15-Point Programme for the Welfare of the Minorities: An important objective of the new programme is to ensure that the benefits of various government schemes for the underprivileged reach the disadvantaged sections of the minority communities. In this regard, care should be taken to take up clusters of minority beneficiaries to the extent possible. Wherever feasible, efforts should be made to allocate upto $15 \%$ of targets and outlays under BSUP and IHSDP for the minorities. Similarly, priority should be given to accommodate physically challenged beneficiaries.
- Capacity Building Activities: In the ycar 2006-07, the Ministry of HUPA had released fund to the State Governments for capacity building activities including Research and Training towards implementation of BSUP and IHSDP projects. Unless the States submit utilisation certificates for the funds released earlier, further release of Central Assistance would be held up, as utilisation certificates have to be furnished within 12 months from the date of closure of the financial year to which financial sanction pertains.
- Status of Project Implementation: The States/ULBs should present Quarterly Progress Reports/Monthly Progress Reports as per prescribed format, without fail to enable the Ministry to report to Prime Minister's Office in time. Further, one page abstract on the status of implementation of projects and reforms must be presented before presenting the details of project proposals in the mectings of Central Sanctioning \& Monitoring Committee/Central Sanctioning Committec.
- Setting up of PMU/PIA/PIU: The States/UT's should submit proposals to the o/o OSD (JNNURM) which will get the same appraised and bring up before the Central Sanctioning \& Monitoring Committee/Central Sanctioning Committec. Transparent method should be adopted in the selection and appointment of professionals in PMUs and PIUs. Such
appointments should not be permanent in nature but only in terms of short-term engagements. The appointments should not be seen as a place for parking the dead-wood. Each appointment should be based on prescribed terms of reference and the deliverables should be measured. Various activities, tasks and outcomes have to be clearly spelt out in the TORs. States/ULBs should exercise utmost caution in making such appointments on a contract basis. The States/ULBs should try and ensure minimum expenditure by selecting/appointing professionals at an appropriate fee rather than immediately opting for the maximum amount indicated by the Centre. However, the calibre of such professionals should be of a reasonably high level. If need be, qualified persons from Central/State Government/ULBs could be taken in PMU/PIA/PIU on deputation. The personnel with PMUs/PIUs should work in tandem/collaboration with the State Level Nodal Agency / ULBs.
- Fees for Preparation of DPRs: The States should submit proposals to the concerned Appraisal Agency which had appraised the projects. The Appraisal Agency has a crucial role in examining the claim with particular reference to the various stages of improvement and modifications that were brought out in the DPRs before they were finally approved by the Central Sanctioning and Monitoring Committee/Central Sanctioning Committee. The Appraisal Agency should submit proposals to the Ministry for releasing Central Assistance towards the cost of preparation of DPRs (both in the case of DPRs prepared by in-house personnel as well as by consultants). These will be considered by the Central Sanctioning and Monitoring Committee. After approval, recommendation will be sent to the Ministry of Finance/Ministry of Home Affairs for releasing Central Assistance out of the ACA allocation for the particular State/UT in the case of projects prepared by consultants. The Central Assistance for DPRs prepared through in-house personnel of the States would be released from out of the $1 \%$ JNNURM fund in the Budget of Ministry of HUPA as decided in the Central Sanctioning \& Monitoring Committee /Central Sanctioning Committee mcetings earlier.
- Community Development Network (CDN): The States / UTs should prioritise and get necessary approval from SLSC/SLCC to the proposals concerning Community Development Network (CDN) so as to seek Community Participation Fund. Such proposals received in the Ministry of HUPA will be appraised by a

team working under the GOI-UNDP Project on National Strategy for Urban Poor coordinated by the National Project Coordinator/Deputy Secretary (JNNURM). The reports will then be placed before the Central Sanctioning \& Monitoring Committee.

Community Development Networks involving Neighbourhood Groups, Neighbourhood Committees and Community Development Societies should be promoted so that the dynamics of the CDN lead to fraternity in the neighbourhoods and the issues of alienation of all sorts are eliminated. CDN should work towards better inter- and intra- relationships in colonies to get over the dividing forces. This will strengthen a feeling of solidarity among the residents.

- Third Party Inspection and Monitoring (TPIM) mechanism: 'TPIM should be instituted to bring transparency and quality in the implementation of BSUP and IHSDP projects. The Ministry is giving necessary assistance to the States for 'TPIM. 'Toolkit has been prepared and communicated to the State Governments.
- Quality of Projects: Housing for the poor does not mean poor quality housing. Utmost emphasis must be given to the quality of houses for the poor. A vector-free atmosphere and healthy living environment should be ensured in the housing projects under BSUP/IHSDP.
- Socio-economic Survey: No efforts should be spared for conducting socio-economic surveys of potential beneficiaries. 'This would facilitate assessing the needs of the beneficiaries, especially for schools, health centres and other social/community facilities. Based on the socio-economic survey, biometric identity cards should be issued to the bencficiaries to ensure that they do not sell the dwelling units and squat elsewhere. Such surveys should cover housing, health, educational and livelihood profiles of the urban poor. The surveys would assist in designing good BSUP/IHSDP projects by taking into account important aspects such as dependency load in the existing schools, capacity of hospitals for inand out-patients, necd for multi-purpose community contres including livelihood centre and informal sector markets. HUDCO and BMTPC have developed good designs of houses, colonies and various types of social infrastructure facilities which could be appropriately used while formulating project proposals. A Toolkit has also been publisbed.

- City Poverty Reduction Strategy Report. The city of Rajkot (Gujarat) has brought out a City Poverty Reduction Strategy Report. Other cities/towns may bring out similar reports.
- Convergence of Health, Education and Social Security: It is necessary to integrate provisions of Health, Education and Social Security with Housing for the Poor to enable them to lead a better quality of life. The Urban Local Bodies and State Governments have a critical role to play to ensure proper convergence of facilities under the already available schemes for education, health and social security implemented through different departments/fields. The projects should list out the deficiencies in terms of access to school, primary health centre, provision of social welfare measures so that timely remedial measures in accordance with the socio-economic survey can be taken up. Provision of adequate infrastructure for school and health care should be taken at the formulation of the project itself. A mere statement that adequate number of schools/health centres is available in the vicinity of the proposed housing colony would not be sufficient. The State/ULB/ implementing agency should certify that such facilities available in the vicinity are also accessible to the slum dwellers. Similarly proper convergence of schemes in the realm of social security such as old age pension, health insurance, maternity benefit scheme, etc. should be accessed to benefit the urban poor selected under JNNURM.
- Educational facilities: Proposals for additional schools or additional rooms in existing schools must be part of the DPRs. The capacity of the existing schools to absorb the children from colonies being developed under BSUP and IHSDP needs to be studied. The estimate of school-going children (including those from the new colonies) and demand for classrooms in terms of prevailing norms, capacity in existing schools and the additional capacity required should be worked out. Similar exercise should be done for providing health cate facilities. Further, action needs to be taken to provide other community infrastructure and facilities. Detailed estimates of requirements as per norms, availability and gaps to be addressed have to be prepared at the initial stage of project preparation itself.
- Projects for in-situ development: States should come up with projects for in-situ development with good lay-outs and type designs. The emphasis should be to provide a better and supportive atmosphere for living and working. The in-situ development should
not end up with creation of another cluster of houses without access to water, sanitation and social infrastructure.
- Sense of belongingness: To create a sense of belongingness, the slums may be named in consultation with the intended beneficiaries. Provision of a low cost enclosure around open spaces in the slum pocket being covered under BSUP/IHSDP could be considered by States/ULBs, if the cost is not prohibitive.
- O\&M System for Maintenance:- Maintenance of the assets and upkeep of cleanliness and hygicnc in the housing complexes / colonies developed under BSUP and IHSDP should be given importance. State Governments/ULBs should cvolve a viable mechanism for maintenance of the assets created under BSUP and IHSDP projects, especially the houses and common facilities constructed.
- Three key reforms core to the urban poor: Special attention should be paid for the implementation of the three key reforms stipulated under JNNURM that are critical to the urban poor: (i) internal earmarking within local body budgets for basic services to the urban poor; (ii) provision of basic services including the implementation of 7-Point Charter in accordance with agreed timelines; (iii) earmarking at least $20-25 \%$ of developed land in all housing projects (both public and private agencies) for EWS/LIG category with a system of cross subsidization.
- IEC activity: In a peoplc-centric programme like BSUP and IHSDP under JNNURM, there is a necd to generate greater awareness among the targeted sections so that they received what is intended for them by the Government. Any awareness campaign should have a national appeal and recall value with consistent and coherent slogans and themes. The States/ULBs could bring out advertisements in vernacular languages with local adaptation of the templates prepared by the Ministry of HUPA. States/ULBs should ensure that the local adaptation does not deviate from the letter and spirit of the national templates and the messages conveyed are only about the programme and related policy advocacy. They should also ensure that all such media campaign is in accordance with the relevant rules and regulations applicable. Cost of such campaign, in accordance with Government approved rates, would be reimbursed to the States/ULBs under IEC component of JNNURM subject to limits fixed by CSMC. Reimbursement will be made if prior approval of the Mission Directorate/CSMC/CSC in the Ministry of HUPA was obtaincd before launching such campaign. Proposals
for reimbursement of such expenditure will be submitted through HUDCO which will put up the same to the Central Sanctioning and Monitoring Committee for its consideration and approval of reimbursement through Department of Expenditure, Ministry of Finance or Ministry of Home Affairs, as the case may be.
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    BRIEF SUMMARY OF AGENDA FOR CONSIDERATION OF CENTRAL SANCTIONING COMMITTEE (CSC)

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