

File No.N-11026/7/2007/BSUP/JNNURM
Government of India
Ministry of Housing & Urban Poverty Alleviation
JNNURM Directorate

G-Wing, Nirman Bhawan,
New Delhi, dated 1 June-2007.

OFFICE MEMORANDUM

The undersigned is directed to enclose herewith a copy of the minutes of the 13th meeting of Central Sanctioning and Monitoring Committee of Ministry of Housing and Urban Poverty Alleviation held on 18th May,2007 under the chairmanship of Secretary (HUPA) to consider and sanction projects under Sub-Mission on Basic Services to the Urban Poor (BSUP) under Jawaharlal Nehru national Urban Renewal Mission(JNURM). This is for information and necessary action.

2. The appraisal agencies (i.e. HUDCO, BMTPC,NBCC) are requested to convey the decisions of the Central Sanctioning & Monitoring Committee to the concerned State implementing agency in order to take appropriate follow up action as per the minutes of the meeting while implementing the project.

Encl:-a/a

M. Chaturvedi
(Mukul Chaturvedi)
Director (UPA)
Tel:-23061630

To

Members of the CSMC as follows:

1. Secretary, Ministry of Urban Development, Nirman Bhawan, New Delhi.
2. Secretary, Ministry of Finance, Department of Expenditure, New Delhi.
3. Principal Advisor (HUD), Planning Commission, Yojana Bhawan, New Delhi
4. Secretary, Ministry of Environment & Forest, Paryavaran Bhawan, CGO Complex, Lodhi Road, New Delhi.
5. Secretary, Ministry of Social Justice & Empowerment, Shastri Bhawan, New Delhi.
6. The Secretary , Ministry of Health & Family Welfare, Nirman Bhavan, New Delhi.
7. The Secretary, Department of Education, Shastri Bhavan, New Delhi.
8. The Joint Secretary and FA, Ministry of Urban Development and Ministry of HUPA Nirman Bhavan, New Delhi.
9. The Chief Planner, Town and Country Planning Organisation (TCPO), I.P. Estate, New Delhi.
10. The Adviser, CPHEEO, Ministry of Urban Development, Nirman Bhavan, New Delhi.
11. CMD, Housing and Urban Development Corporation Ltd., HUDCO Bhavan, India Habitat Centre, Lodhi Road, New Delhi.
12. The Joint Secretary (NURM)/Mission Director, Ministry of Housing & Urban Poverty Alleviation.

(Contd...)

Copy with a request to take further follow up action:

1. Shri Lakshmi Venkata Chalam, Principal Secretary to Govt. UD Department, Govt. of Karnataka, Room No. 436, 4th Floor Vikas Sauda, Dr. B.R. Ambedkar Road, Bangalore
2. Shri Suber Hari Singh, Principal Secretary (Housing) Govt. of Karnataka, Room No. 213 2nd Floor Vikas Sauda, Dr. Ambedkar Road, Bangalore.
3. Shri Gaurav Gupta, Special Commissioner, Bruhat Bangalore Mahanagara Palike (BBMP), Bangalore.
4. Shri S.S. Kshatriya, Pr. Secretary (Housing), Govt. of Maharashtra, Room No. 268, 2nd Floor, Main Building Housing, Mantralaya, Mumbai-400 032. Maharashtra
5. Shri Lokesh Chandra, Municipal Commissioner and Chairman (NIT), Civil Lines, Municipal Corporation, Nagpur-440 001.

Copy to:

1. Sr. PPS to Secretary (HUPA)
2. PS to JS (JNNURM) and Mission Director, Ministry of HUPA
3. PS to Director (UPA), Ministry of HUPA
4. OSD in JNNURM Directorate, Ministry of HUPA.
5. CMD, NBCC "NBCC Bhavan", Lodhi Road , New Delhi-110 003
6. The CMD, HPL, Jangpura, New Delhi-110014
7. ED, BMTPC, Core 5 A, First Floor, India Habitat Centre, Lodhi Road, New Delhi-110 003
8. Director (Corporate Planning), HUDCO, "HUDCO Bhavan", India Habitat Centre, Lodhi Road, New Delhi 110 003.
9. Dy. Director (Data & MIS), N.B.O., Ministry of HUPA, Nirman Bhawan, New Delhi-11.
10. Dy. Director (NBO), NBO Ministry of HUPA, Nirman Bhawan, New Delhi-11.
11. S.O. (Coord.), Ministry of Housing & Urban Poverty Alleviation, Nirman Bhawan, New Delhi-11 with a request to have it posted on JNNURM website.

- Copy to:-**
1. Guard folder on JNNURM
 2. Guard folder on letter issued

MINUTES OF THE 13th BSUP MEETING OF THE CENTRAL SANCTIONING AND MONITORING COMMITTEE (CSMC) OF SUB-MISSION ON BASIC SERVICES TO THE URBAN POOR (BSUP) UNDER JAWAHARLAL NEHRU NATIONAL URBAN RENEWAL MISSION (JNNURM)

Nirman Bhawan, New Delhi, May 18, 2007

The Thirteenth Meeting of the Central Sanctioning and Monitoring Committee (CSMC) of the Sub-Mission on Basic Services to the Urban Poor (BSUP) under Jawaharlal Nehru National Urban Renewal Mission (JNNURM) was held under the chairmanship of Secretary, Ministry of Housing & Urban Poverty Alleviation in New Delhi on 18th May, 2007. The list of participants is at **Annexure – I**.

2. Welcoming the Chairman of CSM&C and the officers present, Joint Secretary & Mission Director (JNNURM) drew attention of the Secretaries to State Governments and Officers from State Level Nodal Agencies / Implementing Agencies / Project Appraisal Agencies present to the important guidelines issued by the Government of India / Central Sanctioning & Monitoring Committee for preparation and implementation of projects under JNNURM. He reminded them that the State/UT Governments were urged in the Minutes of the meetings of the Sanctioning & Monitoring Committee held in the past to undertake the following measures for smooth implementation of projects approved and reforms contemplated under JNNURM:-

- (i) undertake biometric identification of beneficiaries under sanctioned projects and place their lists on the State / Municipal / JNNURM websites with a view to ensuring utmost transparency in the implementation of housing and slum development programmes under JNNURM;
- (ii) prioritise the most deserving slums and those beneficiaries who are most handicapped by the lack of adequate shelter and basic amenities to life while preparing Detailed Project Reports;
- (iii) prepare Slum/City/State 'urban poverty profile' and 'slum profile' with due attention bestowed to the 7-Point Charter of JNNURM, namely land tenure, shelter, water, sanitation, education, health and social security and other amenities based on socio-economic as well as spatial survey and spatial mapping;
- (iv) computerize 'urban poverty profile' and 'slum profile' database and develop MIS/GIS on urban poverty/slums and prepare State / City Strategy for Urban Poverty Alleviation for which part funding is provided to State Governments under JNNURM and SJSRY and part funding has to be secured through Urban Poverty Sub-Plans and earmarked Budgets of Urban Local Bodies;
- (v) prepare Slum Development Plans covering all slums – notified and non-notified, develop a vision of 'Slum-free City' and work out plan for the development of all slums in a phased manner - with time-bound actions to provide basic amenities to the slum dwellers within the Mission period as contemplated under the reform agenda of JNNURM;

- (vi) establish State / Municipal Poverty Alleviation & Livelihood Development Cells to plan, develop, monitor and assist in capacity building for and implementation of JNNURM with the full involvement of all the stakeholders including the community;
- (vii) establish Urban Basic Services to the Poor fund to ensure steady flow of resources at the State/ULB level for urban poverty alleviation and slum development programmes to progressively achieve the goals of slum-free and poverty-free cities;
- (viii) put in place a computerized tracking system to track the physical and financial progress of projects sanctioned under JNNURM, slum-wise and beneficiary-wise and stage of construction-wise;
- (ix) establish quality control systems – internal and external – to ensure that the constructions are undertaken with utmost quality and represent value for money;
- (x) constitute Beneficiary Committees which would supervise construction at various levels – foundation, basement, lintel, roof, completion, occupation etc. and undertake social audit of the projects after completion;
- (xi) plan and take up city-wide infrastructure development programmes by using schemes funded under Urban Infrastructure & Governance Sub-Mission / State / Municipal Plans / Budgets so as to ensure that slum infrastructure networks: water supply, sewerage, storm drainage, roads, street lighting etc. are connected to city-wide infrastructure systems.

3. The Chairman, CS&MC and Secretary (HUPA) said that State Level Nodal Agencies should prepare spatial plans for low income neighborhoods and undertake mapping of slums to assess the ground realities and the need. He called upon all the State Governments to prioritize their projects and instead of sending a large number of proposals, they should propose only those projects which are likely to make impact on the ground. He suggested that a Socio-Economic Survey of households is a must before project reports are prepared. He also desired that. State nodal agencies and appraisal agencies should ensure that the proposals sent during the current year are within the limits of allocation indicated by the Planning Commission. These allocations are meant for 2nd installment of ACA for projects approved in the previous years and 1st installments of new projects approved this year. Before Central share for fresh proposals are recommended, it is important to assess the requirements/progress of the projects approved in the earlier year(s). The Chairman emphasized that all projects approved earlier or being approved by the CS&MC must be completed within a maximum period of 18 months.

4. The Chairman observed that no significant improvement in slums can occur without community involvement and support. He suggested that structures such as those created under SJSRY, namely Neighbourhood Groups, Neighbourhood Committees and Community Development Societies must be fully involved in the planning and execution of slum development programmes to ensure quality of outcomes. These structures are important for motivating slum dwellers to become custodians of the slum development process so that a proper consensus emerges for undertaking the projects under JNNURM

and no litigations arise while the projects are undertaken. In this way, inordinate delay in implementing the projects can be avoided. The Chairman suggested that awards may be instituted to recognize exemplary team works and community initiatives and that no honorarium may be paid to individual volunteers. He also emphasized the need for convergence of education, health and social security programmes with housing and slum development. Further, a monitoring and evaluation framework must be established to track progress of projects, convergence of programmes and attainment of tangible outcomes. The conversion of outlays to outcomes is critically important.

5. Two project proposals were brought up before the Committee – Nagpur and Bengalooru. A summary of the Agenda discussed is at **Annexure-II**. Power Point presentations were made by the representatives of the respective State Governments/ Nodal/Implementing Agencies. During the discussions on presentations, the following points were highlighted by the members present:-

5.1 The representative of Ministry of Environment and Forests observed that (i) sewerage treatment plants should be designed to treat the sewage upto the required standards and (ii) treated effluents may be utilized for agriculture/irrigation. The representative from Nagpur Improvement Trust (NIT) informed that provision has been already made under city sewerage projects which cater to the needs of slums also..

5.2 The Chairman observed that a place 'to live', a place 'to work' and a place 'to sell' are critically important considerations for the poor. He emphasized that housing is the most important component under the Sub-Mission of Basic Services to the Urban Poor and projects meant only for infrastructure development should be posed to the other Sub-Mission. The representative from Nagpur clarified that the housing component has not been included in the proposal as housing is already available with the targeted urban poor most of whom belong to EWS/LIG categories.

5.3 The Committee members observed that the target beneficiaries covered in the project of Nagpur appear to be a mix of EWS / LIG as well as some MIG categories. The Municipal Commissioner, Nagpur, however, reported that the number under EWS category was large. It was suggested that in order to ascertain that bulk of the beneficiaries belong to the urban poor, the results of Socio-economic Survey furnishing details of income category, livelihood / economic status, land holding pattern, tenural status etc. should be provided. In the case of the Nagpur proposal, the beneficiaries are having their own land and construction of dwelling unit was on "self-help basis". While the Committee once again observed that proposals like the one posed by Nagpur are appropriate to be considered under the Sub-Mission on Infrastructure & Governance, it appreciated the model of partnership in the project between beneficiaries, Municipal Corporation/State Government and Government of India. While observing that such models must be encouraged to ensure sustainability of efforts to upgrade slums and low-income settlements, the Committee approved the proposal of

Nagpur as a special case subject to 30% of the project cost being contributed by beneficiaries and the rest of the amount being shared equally between Municipal Corporation/State Government and Government of India. The Municipal Commissioner, Nagpur and Maharashtra Housing & Area Development Authority (MHADA) representative were requested to submit the subsequent phases of the project and similar projects to the Sub-Mission on Urban Infrastructure & Governance handled by Ministry of UD.

The Committee approved the project of Nagpur with the following funding pattern.

Central Share	-	35% of project cost
State/ULB's Share	-	35% of project cost
Beneficiaries Contribution	-	30% of project cost

The appraising agency, HUDCO would work out the revised cost sharing pattern. The appraising agencies are responsible for preparing the correct statements of projects costs approved by the Central Sanctioning & Monitoring Committee.

5.4 In the case of the project from Bangalore, while approving the proposal, the Committee suggested that the list of beneficiaries must be firmed up within 2 months to include those to be rehabilitated from footpaths and banks of drains and submitted to the appraising agency.

6. The Chairman emphasized the States and Urban Local Bodies should ensure that school building, health centres and other similar components, not funded under JNNURM, are constructed through a convergence mechanism by utilizing the funds of respective departments/programmes. Further, the executing agencies/State Level Nodal Agencies must ensure that city wide infrastructure systems are connected to slum infrastructure networks which are proposed under the BSUP projects.

7. After detailed deliberations and taking into account the views of appraising agency (HUDCO) and members, the Committee approved the 2 proposals. Abstracts of the approved projects are in **Statement I to II of Annexure-III**

8. The following usual conditions will apply to the projects approved by CS&MC:

- (i) Where pattas are not granted, the same should be given to the beneficiaries within 6 months as they are required to contribute 10/12% of the project cost as per guidelines.
- (ii) List of beneficiaries will be put on website by the State Level Nodal Agency/ULB as early as possible;
- (iii) The dwelling units, with a minimum built up area of 25 sq meters, should have one bed room and one multi-purpose room, a toilet and kitchen;
- (iv) The beneficiaries should be provided with individual water connection and individual toilet;

- (v) The slum internal infrastructure facilities such as sewerage, water line, storm drainage, roads and street lighting be integrated with the trunk lines in the city;
- (vi) The concerned State Governments/ ULBs will take-up city-wise infrastructure development by using Urban Infrastructure & Governance Sub-Mission funds / State / Municipal Plan/Budget to ensure that slum infrastructure networks: water supply, sewerage, storm drainage, roads etc. are fully connected to city-wide infrastructure systems.
- (vii) The concerned State Governments / ULBs will ensure convergence of facilities of education, health and social security with physical amenities and other services in coordination with the relevant programmes such as Sarva Shiksha Abhiyan, Health Mission, Reproductive & Child Health programme, Old Age Pension and Insurance schemes etc.

9. The meeting ended with a vote of thanks to the Chair.

ANNEXURE-I

LIST OF PARTICIPANTS IN THE 13th MEETING OF CENTRAL SANCTIONING & MONITORING COMMITTEE (CSMC) HELD UNDER THE CHAIRMANSHIP OF SECRETARY (HUPA) ON 18.5.2007.

1. Dr. H.S. Anand, Secretary (HUPA), Ministry of Housing and Urban Poverty Alleviation In Chair
2. Dr. P.K. Mohanty, Joint Secretary and Mission Director (JNNURM), Ministry of HUPA.
3. Shri Mukul Chaturvedi, Director (UPA), Ministry of HUPA.
4. Shri D.S.Negi, OSD(JNNURM), Ministry of HUPA
5. Shri V.K. Gupta, Deputy Financial Adviser, Ministry of Urban Development
6. Shri Lokesh Chandra, IAS, Municipal Commissioner & Chairman, NIT, Municipal Corporation, Nagpur.
7. Shri Sunil Gujjelwar, Superintending Engineer, Nagpur Improvement Trust, Nagpur.
8. Shri Dinesh Rathi, Consultant, 6, Taty Tope Nagar, WHC Road, Nagpur.
9. Shri Subir Hari Singh, Principal Secretary, Department of Housing, Govt. of Karnataka, Bangalore.
10. Shri Gaurav Gupta, Special Commissioner, BRUHAT, N.R. Square, Bangalore- 560002.
11. Smt. R. Lakshmi, Assistant Director, Ministry of Finance, Department of Expenditure, Plan Finance-I, North Block, New Delhi.
12. Shri KSRVS Chalam, Economic Advisor, Ministry of Urban Development, Nirman Bhavan, New Delhi.
13. Shri B.B. Barman, Additional Director, Ministry of Environment & Forests, Paryawaran Bhavan, Lodhi Road, New Delhi
14. Shri Rajiv Sinha, Additional Director, Ministry of Environment & Forests, Paryawaran Bhavan, Lodhi Road, New Delhi
15. Shri Mehar Singh, Dy. Secretary (NURM), Ministry of Urban Development, Nirman Bhavan, New Delhi.
16. Smt. Deepa Kapoor, Assistant Manager, NBCC Ltd, Lodhi Road, New Delhi
17. Shri Ashok Kumar Jain, Project Engineer, Hindustan Prefab Limited, Jangpura, New Delhi-14
18. Ms. Radha Roy, Asstt. Chief, HUDCO, Lodhi Road, New Delhi
19. Shri Anand Prakash Tiwari, Asstt. Chief (Projects), HUDCO, Lodhi Road, New Delhi
20. Smt. Usha Prasad Mahavir, Deputy Chief (P) HUDCO, Lodhi Road, New Delhi
21. Shri S.K. Tripathi (Corporate Planning) HUDCO, Lodhi Road, New Delhi
22. Shri C.N. Jha, DO, BMTPC, Lodhi Road, New Delhi.
23. Shri R.K. Celly, Executive Director, BMTPC, Core 5-A, 1st Floor, India Habitat Centre, Lodhi Road, New Delhi.
24. Shri I.J.S. Sidhu, Chief PMT, BMTPC, Core 5-A, 1st Floor, India Habitat Centre, Lodhi Road, New Delhi.
25. Shri A.K. Mishra, Dy. Director, NBO, Nirman Bhavan, New Delhi.
26. Shri Umraw Singh, Dy. Director, NBO, Ministry of HUPA, Nirman Bhavan, New Delhi

**BRIEF SUMMARY OF AGENDA FOR CONSIDERATION OF CENTRAL SANCTIONING & MONITORING
COMMITTEE (CS&MC) UNDER BASIC SERVICES TO THE URBAN POOR (Sub-Mission-II)**

Rs. in Crores

Sl. No.	Mission City/ State	Project Title/name	Project Cost	Central Share	State Share	1st Installment (25% of Central Share)	Comments
A.	Nagpur, Maharashtra	Implementation of Basic Services to Urban Poor (BSUP) at Nagpur, Maharashtra	121.29	57.76	27.14	14.44	<ul style="list-style-type: none"> * CDP approved and MoA has been signed. * The proposed proposal has not yet been approved by SISC. * Elected local body is in existence. * The proposal is for provision of infrastructure services to the unauthorized colonies. * The proposal does not include housing component. * The target beneficiaries are a mix of EWS/LLG as well as MIG categories. * Project duration is one year.

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Rs. in Crores

B.	Bangalore, Karnataka	Basic Services to Urban Poor-BBMP Slums (Phase-II) at Bangalore, Karnataka	50.88	22.98	27.90	5.75	<ul style="list-style-type: none">• CDP approved and MoA has been signed.• Estimates have worked out based on Karnataka PWD SOR 2006-07.• Project duration is 14 months.• Regarding elected local Body, details is not given.• The ownership of land for all thirteen sites belongs to BBMP.
	Total		172.17	80.74	50.04	20.19	

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Sl. No.	Name of the State	Name of the City	(4)	(Rs. In crores)			
				(5)	(6)	(7)	(8)
(1)	(2)	(3)	BSUP Project Name/Components	Total Project cost	Central share (50% of the total project cost)	State share (50% of the total project cost)	First Instalment (25% of the Total Central Share)
14		Pune	Integrated rehabilitation project for the urban poor living in dangerous locations in Pimpri Chinchwad (Project - III)				
			1 Dwelling units (1840 nos.)	32.7650	16.3825	16.3825	4.0956
			2 Water supply	0.5152	0.2576	0.2576	0.0644
			3 Common amenities	0.2760	0.1380	0.1380	0.0345
			Sub-total	33.5562	16.7781	16.7781	4.1945
			4 Contingencies	1.6778	0.0000	1.6778	0.0000
			Total	35.2340	16.7781	18.4559	4.1945
Grand total for Maharashtra				351.2785	167.2755	184.0030	41.8189

Grand Total for all the States/Cities				991.6115	481.8940	509.7175	120.4735
State-wise Totals							
1	MADHYA PRADESH			12.7970	6.2120	6.5850	1.5530
2	GUJARAT			154.5810	75.6410	78.9400	18.9103
3	ANDHRA PRADESH			454.4860	226.8595	227.6265	56.7149
4	WEST BENGAL			18.4690	5.9060	12.5630	1.4765
5	MAHARASHTRA			351.2785	167.2755	184.0030	41.8189
Total				991.6115	481.8940	509.7175	120.4735

Sl.No.	Name of the State	Name of the City	BSUP Project Name/Components	Total project cost	Central Share	State Share	(Rs. In Lakhs) 25% of Central share
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(9)

BSUP at Nagpur, Maharashtra.

STATEMENT-I									
TOTAL FOR MAHARASHTRA (1- PROJECT)									
1	Maharashtra	Nagpur	A	Housing Component	0.00	0.00	0.00	0.00	
				i) Roads	3759.00	1315.65	2443.35	328.91	
				ii) Water Supply	3448.20	1206.87	2241.33	301.72	
				iii) Sewerage	955.63	334.47	621.16	83.62	
				iv) Storm Water	1589.80	556.43	1033.37	139.11	
				v) Street Lighting	838.28	293.40	544.88	73.35	
				Sub-Total B	10590.91	3706.82	6884.09	926.70	
				C	Development of Parks, Construction of Boundary Walls etc.	960.61	0.00	960.61	0.00
				ii) Consultancy - 2%	211.82	0.00	211.82	0.00	
				iii) Contingency - 3%	317.73	0.00	317.73	0.00	
Sub-Total C	1490.16	0.00	1490.16	0.00					
Total (A+B+C)	12081.07	3706.82	8374.25	926.70					
				12081.07	3706.82	8374.25	926.70		

Basic Services to the Urban Poor -BBMP Slums (Phase-I).

STATEMENT-II									
TOTAL FOR KARNATAKA									
2	Karnataka	Bangalore	A	Housing Units @ Rs2,68,497.4/DU (Total 1524DUs) G+3, Built up area 25.0 sq mt (2 Rooms) , Right to occupy with suitable protection clause	4091.90	2045.95	2045.95	511.4875	
				B	Roads, Paths & Compound	221.00	110.5	110.5	27.625
					Storm Water Drain	22.09	11.045	11.045	2.76125
					Water Supply Works	96.59	48.295	48.295	12.07375
					Electrification	92.35	46.175	46.175	11.54375
					Under Ground Drainage System	10.60	5.3	5.3	1.325
					Solid Waste Management System	0.00	0	0	0
					Social Infrastructure	61.50	30.75	30.75	7.6875
					Dismantling & Site Clearance	0.00	0	0	0
					Relocation Expenses(Transit Camps, Payment of Utility bills)	0.00	0	0	0
					SUB TOTAL (A+B)	4596.03	2298.02	2298.02	574.50

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Sl.No.	Name of the State	Name of the City	BSUP Project Name/Components	Total project cost	Central Share	State Share	(Rs. In Lakhs) 25% of Central share
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(9)
			IEC & Community Participation	0.00	0	0	0
			A & OE Expenses	0.00	0	0	0
			Operation & Maintenance Expenses for 5 years	491.92	0	491.92	0
			TOTAL (A+B+C)	5087.95	2298.02	2789.94	574.50
			TOTAL FOR KARNATAKA (1- PROJECT)	5087.95	2298.02	2789.94	574.50
			TOTAL FOR MAHARASHTRA (1- PROJECT)	12081.07	3706.82	8374.25	926.70
			TOTAL FOR KARNATAKA (1- PROJECT)	5087.95	2298.02	2789.94	574.50
			TOTAL FOR ALL STATES	17169.02	6004.83	11164.18	1501.21
			GRAND TOTAL FOR ALL STATES				

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